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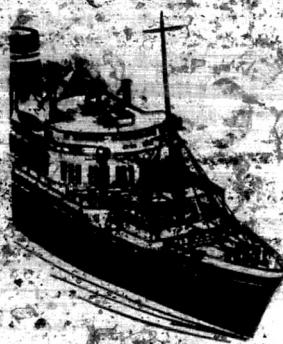
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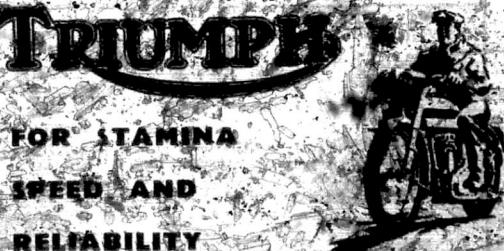
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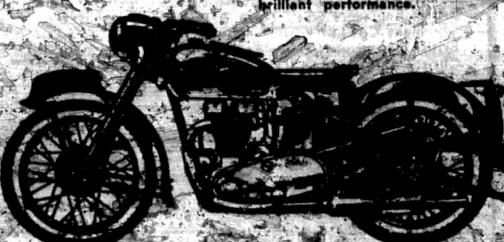
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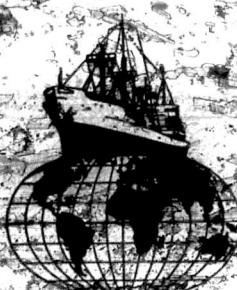
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MATTERS OF MOMENT

IT WOULD BE FOOLISH to attempt to pass final judgment on the momentous statements about Uganda which are recorded on other pages. In the first place, the success or failure of the plans now

Point of announced will depend upon many factors which cannot at present be assessed with confidence.

In the second place, the documents were published only a few hours before *East Africa and Rhodesia* went to press, so that comment in this issue must in any event represent first impressions. It is clear, however, that Her Majesty's Government has decided to make a great venture of faith—or rather a series of such ventures, for there are to be numerous important changes, any one of which might have aroused lively controversy. From the purely political standpoint it is better to have a concentrated spell of polemics on a variety of delicate subjects than face contention over a long period on a succession of awkward problems. In that sense there is much to be said for reaching conclusions on a number of issues at one and the same time and for announcing those decisions simultaneously. On this occasion supporters of the general policy of giving Africans much more political power as quickly as possible will be so pleased with the unexpectedly sweeping nature of the changes that it would be indeed ungrateful of them to wrangle about minor points; and those who will consider that too much is being given too soon will be confused by the number of targets for criticism with the inevitable result that none will be riddled. Here is no gradualness, no dalliance with parity between the races. No political pilot scheme. For Uganda this is the point of no return.

There has been so much talk about the Kabaka's future and the Hancock recommendations that everyone will be surprised

to discover that those two matters are not after all the highlights of Great Scope for the settlement. The Misunderstanding. changes to be made in the Executive and Legislative Councils of Uganda are so drastic as to dwarf the important agreement reached between Sir Keir Hardwick, the Commissioner appointed by the Great Lukiko of Buganda to negotiate with him, and the reverent may likewise reduce the explosive force in the arrangement than on conditions which were assured of acceptance, the Kabaka may return to his throne. The Transition of the structure of government in the Protectorate and in the province of Buganda is to precede the Kabaka's resignation—for it is a foregone conclusion that the Lukiko, which may either elect a new ruler or ask for the return of Mutesa, will adopt the second alternative. His position will then be that of a "constitutional monarch" (though the term is not used in any of the documents), and so completely different from that which he previously held. But if that will be the ostensible position, the mass of the Baganda must not be expected to appreciate it, even if they are satisfied with proposals which differ from local prophecies. What will be understandable in Westminster and Whitehall but much less so in Woolwich and Wigan will be incomprehensible to the great majority of an African people still steeped in traditionalism. Moreover, the sophisticated Baganda, a tiny minority of the whole tribe, will not set themselves to give explanations to the peasants. Rather will they seek to reinforce the impression that a ruler who was hastily, unfairly, and unwisely removed is to return because the tribe refused to co-operate with H.M. Government on any other terms. One ironical element in the situation is that the extreme anti-Government organiza-

tions such as the Uganda (African) National Congress will be able to claim that their agitation has produced this result. It will be a false assertion, of course, but it will nevertheless gain wide credence.

That Sir Keith Hancock was not concerned solely with constitutional matters in Buganda made evident Article 43 of the document which is the product of his patient and persuasive labour proves

Obduracy Pays, that agreement could not Big Dividends. have been reached with

the representatives of the Lukiko unless they had been shown and had accepted the proposals for wholesale transformation which the Governor undertook to submit to the Secretary of State. Only on such conditions would Baganda members sit in the Legislative Council of the whole Protectorate. Obduracy has certainly paid big dividends. The number of Africans in the Legislature is to be raised from twenty to twenty-five of them are for the first time to become Ministers, one with full executive responsibility for a group of departments and two others are to be appointed Parliamentary Under-Secretaries. Such radical changes will stagger informed public opinion on the spot, and although it is provided that such appointments shall be made by the Governor "on grounds of merit," many men who are wholly sympathetic to the progressive advancement of the African will doubt whether at this stage of development an adequate supply of men of the requisite competence and experience can be found. There are many able Africans in Uganda, but the controversies of the past year scarcely suggest that it is safe to count on a substantial element of political solidarity among the Africans with a popular following.

Two other non-officials are to become Ministers, one presumably a European and the other an Asian. To obtain even one non-official European Minister cannot have been

Merit Alone Should Be The Criterion. easy. Indeed, the absence of specific provision for such a member of the Government hurts as much. Moreover, it is an open secret that some European leaders in Uganda hold that no non-officials of any race should at this stage be given ministerial status. There are keen critics of the Uganda Government who would prefer power to remain entirely in official hands until the new industries in process of creation can bring European reinforcements, and so provide a

wider field of choice for the burden of Government work, especially as promising Africans would meantime gain experience of modern administration. It is fair to add that some European and some Asian non-official members of the Legislature were attracted by the idea of one European, one African, and one Asian Minister now, but the appointment of three African Ministers and two African Under-Secretaries, making seven Africans in the Government (as against only one European and one Asian) is something very different. This structure is to remain unchanged for six years. If the rights of the minority communities are to be properly safeguarded, it is in accordance with the reiterated undertaking of H.M. Government that is the period within which there must be developed such multi-racial friendship and multi-racial loyalty to Uganda as will defeat racism. Those who will work for this boon—and it is to be hoped that they will include the best men in all the communities—may not find the overwhelming preponderance now to be given to African officials helpful in their task. Only if the election of Africans is consistently made on grounds of outstanding merit alone, will anxiety be relieved.

Faced with far more to digest than can have been expected from the Governor, and then with the calamitous consequences of the gross incompetence of the colonial legal pundits, the Cabinet decided that it had to deal with an entirely new situation, in which there was both need and opportunity for a new approach to the question of the Kabaka. After a suitable interval (with the end of next year as the probable maximum delay) he is to be allowed to return if the Lukiko wishes, provided that it has meantime accepted the Hancock recommendations as a whole; that they have been brought into effect, that the changes in the Executive and Legislative Councils have been made, and that the Kabaka has entered into an appropriate Solemn Engagement (which all future Kabakes will have to repeat on accession). Her Majesty's Government has shown great generosity. That generosity is usually to be commended in policies at the higher aspects of life. And men entrusted with heavy responsibility for the first time not infrequently surprise even their friends by the extent of their success. For the sake of Uganda and in the wider Eastern African context, it is to be hoped that the risks which are manifestly inherent in the radical plans now announced will prove justified. To

underestimate them would be folly. Meantime there must be sympathy with Mr. Lennox-Boyd in the dilemma thrust upon him; thanks to Sir Keith Hancock for his

conciliation; recognition of the difficult personal position of the Governor; and acknowledgment of the correctitude shown by the Kabaka since he was exiled a year ago.

Kabaka May Return to Buganda Next Year

Constitutional Changes Agreed by H.M. Government

M. A. T. LENNOX-BOYD, Secretary of State for the Colonies, made the following announcement in the House of Commons on Tuesday afternoon about the situation in Buganda:

"In recent months two new factors have emerged. One is the judgment in the case brought to the Uganda High Court to test the validity of the action taken last year by H.M. Government with regard to Kabaka Mutesa II. The other is the agreement reached on constitutional changes at the conference presided over by Sir Keith Hancock at the invitation of Lord Chandos."

"This agreement is being presented today to the Great Lukiko. At the same time the Governor is announcing certain proposed changes in the Executive and Legislative Councils of the Protectorate. Both the agreed recommendations and the Governor's proposals are acceptable to H.M. Government."

A copy of the judgment was placed in the library of the House this week-end, and the text of the agreed recommendations and of the Governor's proposals are published in a White Paper, of which copies are now available in the Library. Honorable members will no doubt wish to study it carefully.

In his judgment in the case the Chief Justice, refusing the declarations and injunctions sought by the plaintiffs, expressed the view that the conduct of the Kabaka last year was such as to justify action by H.M. Government under the 1900 Agreement but that the action which they did take—with the greatest reluctance, as the House will recall—was mistaken in that it was based on Article 6 of the Agreement.

This judgment and the constitutional proposals for Buganda—which if accepted by the Lukiko will settle

satisfactorily the points of difference which arose last year—create a new situation in which there is both need and opportunity for a new approach to the question of the Kabaka.

H.M. Government have therefore decided that, subject to certain conditions and after a suitable interval, the Lukiko should be given the opportunity of choosing whether a new Kabaka should be elected or whether Kabaka Mutesa II should return as Native Ruler of Buganda.

These conditions are:

(1) The agreed constitutional recommendations to be adopted as a whole by the Lukiko.

(2) H.M. Government and the Lukiko should agree the terms of the Solemn Engagement recommended by the constitutional conference to be entered into by the Kabaka. The amendments to the 1900 Agreement to give effect to the recommendations to be mutually accepted by the Governor on behalf of H.M. Government and by the Regents and representatives of the Lukiko on behalf of Buganda and brought into effect.

(3) In order that the new arrangements may be well established before the Lukiko is called upon to make its decision in regard to the Kabaka, the choice of the Lukiko to be made nine months after the new arrangements have been brought into effect, H.M. Government will, however, be glad to shorten this period if they are convinced before the end of it that the constitutional arrangements have become well established and are working satisfactorily. H.M. Government will make every effort to ensure that they are brought into effect by March 31 next year.

The Kabaka chosen by the Lukiko will be required to enter into the Solemn Engagement and to sign and thereby confirm the amending agreement before he is recognized by H.M. Government.

These decisions are today being communicated to the Governor by the Great Lukiko.

Uganda Legislature To Be Half African

Three Africans and Two Other Non-Official Members as Members

SIR ANDREW COHEN, Governor of Uganda, made the following statement, on Tuesday:

The Secretary of State for the Colonies on behalf of H.M. Government stated in the House of Commons on February 23, 1954, that the long-term aim of H.M. Government is to build the Protectorate into a self-governing State, and that when self-government is achieved the government of the country will be mainly in the hands of Africans.

He also stated that "when the time for self-government eventually comes H.M. Government will wish to be satisfied that the rights of the minority communities resident in Uganda are properly safeguarded in the constitution, but this will not detract from the primarily African character of the country."

In accordance with this statement of policy, the ultimate aim of constitutional development in Uganda is a Responsible Government answerable to an elected Legislature of the whole Protectorate, with proper safe

guards in the constitution for the rights of the minority communities resident in Uganda. As an immediate step towards this eventual aim I propose to make certain recommendations to the Secretary of State.

I am anxious that members of the public should be more closely associated than they are at present in the formation and execution of policy. Not only is this desired by many members of the public; I am convinced that by bringing the Government closer to the people such a step would promote the orderly and smooth progress of the country.

I accordingly propose to make the following recommendations to the Secretary of State:

A ministerial system should be introduced.

Seven members of the public, of whom five would be Africans, should be invited to join the Government and to sit on the Government side of the Legislative Council.

Of these seven persons joining the Government,

five, of whom three would be Africans, would be members of the Executive Council with the status of Ministers. Of these five Ministers, two—one African and one Asian—would have full executive responsibility under the Governor for groups of departments; one African, while he would be a full member of the Executive Council, would be an Assistant Minister dealing under the Minister concerned with the large portfolio of Social Services, covering Education, Health, African Housing, and Labour, while the other two would not have executive responsibility, but would I should hope, concern themselves with particular spheres of Government activity. In addition there would be two African Parliamentary Under-Secretaries.

Selection of Ministers

The selection of these Ministers and Parliamentary Under-Secretaries and the allocation of responsibilities between them would be in the Governor's discretion. He would choose them, on grounds of merit, either from the representative side of the Legislative Council, or where he should, I suggest, look particularly, or from the cross-bench or from outside the Council.

There would be nine official members of the Executive Council, as against 10 at present, of whom six or seven would have ministerial status. All these six or seven, other than the Attorney-General who is the Government's principal legal adviser, would have executive responsibility for departments.

The membership of the Council, including the Governor, would thus be 23, with nine official members other than the Governor and the Attorney-General, two members drawn from the general public, six African and four Asians at present.

The Executive Council would be the principal instrument of policy and the members would be required publicly to support any policy adopted upon by it. The Governor would consult the Executive Council on all important matters save in exceptional circumstances and, although he would continue to have the constitutional right to act against the advice of members of Executive Council, he would not, I assume, do so save in exceptional circumstances.

"Ministers" with executive responsibility, whether officials or members of the general public, would have the function before the Governor of formulating "policy" within their spheres of responsibility. But Heads of Departments would retain their full powers, tasks and responsibilities for the administration of their departments.

Parliamentary Under-Secretaries would have the functions of assisting their Ministers in the presentation of Government measures in Legislative Council, in answering questions and in debate; of assisting their Ministers generally in their work, including the formation of policy, and of travelling round the country and keeping in close touch with the public in connection with the work with which they were concerned.

The Legislative Council has recently been reorganized and enlarged, and now has 55 instead of 32 members in addition to the Governor as President. There are now 25 representative members, of whom 14 are Africans, seven Europeans, and seven Asians. The Government side of the Council consists of 17 officials and 11 cross-bench members drawn from the general public, of whom six are Africans. There are three African members in the present Council as against eight in the old Council.

Buganda Under-Represented

It would not be surprising to recommend that the structure of the Legislative Council should be completely altered as soon after the recent change. But certain adjustments within the existing structure have, in my opinion, been shown to be desirable. Buganda with three members is, I consider, somewhat under-represented, while changes on the Government side of the Council are required to give effect to the proposals made above for the appointment of Ministers and Parliamentary Under-Secretaries drawn from the general public.

I therefore propose to make the following recommendations to the Secretary of State with regard to the Legislative Council:

Provided that the forces Lukiko agrees that Buganda should participate fully in the Legislative Council through members elected by whatever method is decided to be appropriate, I am prepared to recommend that the number of representative members from Buganda should be increased from three to five. In order to make this possible, the European and Asian representative members of the Council have stated their

willingness each to give up one of their seven seats, the two members concerned transferring to the Government side of the Council on what is at present the cross-bench.

This would increase the Government side of the Council from 28 to 30, and I propose that the representative side should also be increased to 20 by the addition of no further African members. One of these additional African seats would go to Busoga, the district with the largest population outside Buganda; this would be on the assumption that the Busoga District Council would agree to elect members to Legislative Council. The other would go to one of the other most heavily populated districts outside Buganda.

There would thus be 18 African representative members, six Asians, and six Europeans.

Government Front Bench

In the Government side of the Council there would be 10 or 11 official members instead of 17 at present. The Government side would also include the seven members of the public, five Ministers, and two Parliamentary Under-Secretaries who would join the Government under the proposals above. In so far as these seven members of the public join the Government side, I leave on the Government side of the cross-bench, they would be left complete to represent the areas from the same section of the community as themselves.

With the introduction of the new Government members drawn from the general public, on to what has hitherto been the official part of the Government side of the Council, I can see no reason for the retention of the cross-bench in its present form, and this should, I propose, be converted into a Government back-bench. The members would still, as at present, be free to speak and vote as they like except on a motion of confidence.

In addition to the three African Ministers and the two Parliamentary Under-Secretaries there would be seven other African members on the Government side of the Council, as at present, or Africans on the cross-bench.

The total number of Africans on the Council would thus be 30, as the representative side had 42 members. Government side, in fact, half the members of the Council would be Africans.

In order that a period of stability may be secured with this country, I would propose that major changes in the constitutional arrangements should be made for six years from the date of the introduction of these arrangements if approved by H.M. Government; and that, assuming these arrangements introduced in 1955, the position should be reviewed early in 1961 with the view to introducing any changes that are then agreed at the beginning of the life of the new Legislative Council which will come into being early in 1962.

In November, 1953, H.M. Government gave a most important assurance on the subject of East African federation. This assurance reads as follows:

"H.M. Government has no intention whatsoever of raising the issue of East African federation either at the present time or while local public opinion on this issue remains as it is at the present time. H.M. Government fully recognizes that public opinion in the Protectorate generally and Buganda in particular, including the opinion of the Chief Lukiko, would be opposed to the inclusion of the Uganda Protectorate in any such federation. H.M. Government has no intention whatsoever of disregarding this opinion either now or at any time, and recognizes accordingly that the inclusion of the Uganda Protectorate in any such federation is outside the realm of practical politics at the present time or while public opinion remains as it is at the present time."

Federation Issue

As regards the more distant future, H.M. Government clearly cannot state now that the issue of East African federation will never be raised, since public opinion in the Protectorate, including that of the Baganda, might change, and it would not, in any case, be proper for H.M. Government to make any statement now which might be used at some time in the future to prevent effect being given to the wishes of the people of Protectorates at that time. But H.M. Government can and does say that unless there is a substantial change in public opinion in the Protectorate, including that of the Baganda, the inclusion of the Protectorate in an East African federation will remain outside the realm of practical politics even in the more distant future.

This is a solemn and morally binding pledge which provides a full safeguard for the future. In order to ensure that, should the occasion ever arise in the future, public opinion throughout the Protectorate should be able to express itself fully and clearly, I am prepared to recommend to the Secretary of State that it should be laid down now that, should the occasion ever arise in the future to ascertain public opinion in terms of this pledge, the Protectorate Government would at that time consult fully with the Buganda Government and the other authorities throughout the country as to the best method of ascertaining public opinion.

Results Sir Keith Hancock's Mission

Agreed Recommendations of the Namirembe Conference*

(1) THE KINGDOM OF BUGANDA under the Kabaka's Government shall continue as heretofore, and shall remain an integral part of the Protectorate of Uganda.

(2) Wherever in these articles the term "Buganda Government" appears, it shall bear the same meaning as "Kabaka's Government".

(3) The Kabaka shall succeed as heretofore to the throne of Buganda by descent and election of the Great Lukiko. The name of the person chosen by the Great Lukiko must be submitted to H.M. Government for approval, and no person shall be recognized as Kabaka of Buganda whose election has not received the assent of H.M. Government.

(4) The Kabaka shall retain all his traditional titles and dignities and shall continue to be the symbol of unity of the people of Buganda and of continuity between their past, present, and future; and all rules governing ceremonies and customs appertaining to such dignitaries of the Kabaka shall be observed.

(5) Such constitutional reforms as may be brought into effect shall be consistent with the maintenance of the proper interests and dignity of the Royal House.

Appointment of Regents

(6) Permanent provisions shall be made whereby the Namasole, the Sabalaigira, and the Speaker of the Great Lukiko shall be designated as Regents in the event of the incapacity, absence, or total incapacity of the Kabaka.

(7) Clan and succession cases shall be determined as heretofore, subject to the modifications shown in Appendix A.

(8) The conduct of the affairs of the Kabaka's Government shall be the responsibility of Ministers. All public acts done by the Kabaka's Government shall, so far as law and custom so ordain, be done in the name of the Kabaka. Formal communications with the Protectorate Government shall be transmitted to and by the Buganda Ministers in accordance with this arrangement.

(9) The constitutional powers of the Kabaka shall, as far as is practicable, be exercised by the promulgation of written instruments signed by the Kabaka and counter-signed by a Minister to signify final enactment laws passed by the Great Lukiko and sanctioned by the Kabaka.

(10) A Minister shall be legally and politically responsible for every act commanded or authorized to be done by him or by an instrument to which he has put his signature.

(11) Each Minister shall be politically responsible for the conduct of affairs in his own department, and the Ministers shall together be responsible as a Ministry within the functions assigned to the Kabaka's Government.

(12) There shall be six Ministers, namely, the Katikiro, the Omulamuzi, the Omwunika, the Minister of Health, the Minister of Education and the Minister of Natural Resources, who shall together constitute the Ministry. The designations and departmental responsibilities of the six Ministers may be varied within the sphere of responsibility of the Ministry.

(13) The Ministers shall be appointed in the following manner:

Names of candidates for the office of Katikiro shall be submitted to the Speaker of the Great Lukiko by a given date. Candidates must be nominated by not less than five members of the Great Lukiko.

The list of candidates will then be presented by the Speaker to the Governor, who will be entitled to remove the name of any candidate whom he deems to be unacceptable.

The list of candidates, excluding any names removed by the Governor, will then be placed before the Great Lukiko. Five weeks after the day upon which the names of candidates are placed before it by the Speaker the Great Lukiko will proceed to elect by secret ballot from the list placed before it a person (hereinafter called the Katikiro-designate) who will be charged with the duty of forming a Ministry.

Names of candidates for ministerial office will then be submitted to the Speaker of the Great Lukiko, each candidate requiring to be nominated by not less than three members of the Great Lukiko. Any member of the Great Lukiko may

Above is the full text of the recommendations agreed between Sir Keith Hancock, all the members of the Buganda Constitutional Committee, and the Governor, Sir Andrew Cohen.

nominate up to five candidates. The Katikiro-designate will be entitled to add further names to the list.

Three weeks after the day on which names of candidates for ministerial office have been placed before it by the Speaker the Great Lukiko shall elect by secret ballot 40 persons.

The Katikiro-designate after consultation with the Governor and such other persons as he thinks fit, will choose five ministers and a secretary from among the list of persons selected by the Great Lukiko. The designation of the persons chosen by him must be a serving azza chief.

After the Governor has signified his approval of the persons thus chosen, the Kabaka will formally appoint the Katikiro-designate as Katikiro by handing him the Daramula in accordance with custom, and will also formally appoint his five colleagues as Ministers. The Kabaka will then hand to each of the six Ministers the Seal of his office.

A Minister need not be a member of the Great Lukiko, although a Minister appointed by the Kabaka will be a member of the Great Lukiko ex officio. If he is appointed Omuwunika, Omulamuzi, or Omwunika, and by nomination by the Kabaka if he is appointed one of the other three Ministers.

(14) The duration of a Lukiko, and the term of office of a Minister appointed at the beginning of the life of a Lukiko, shall be five years. The term of office of a Minister appointed other than at the beginning of the life of a Lukiko shall be such period as remains until the expiry of the life of the Lukiko. The life of the Lukiko shall be in existence when these articles come into effect shall be prolonged from four to five years.

(15) A Ministry shall tender its resignation to the Kabaka through the Katikiro if a vote of no confidence in the Ministry or in an important minister is proposed by 20 members and is carried. In the Great Lukiko with the support of not less than one-third of the whole membership of the Great Lukiko, a formal notice shall be given of any motion of no confidence in the Ministry. It shall be within the discretion of the Speaker of the Great Lukiko to determine whether a motion of no confidence raises an issue that is important enough to justify its being debated.

(16) A Ministry may be collectively dismissed by the Governor in Council in the opinion of the Governor in Council if the Minister has failed to accept or to act upon formal advice given to him by the Governor in Council, thereby prejudicing peace, order, or good government. Upon the dismissal of a Ministry by the Governor in Council the offices of the Ministers will become vacant. The Governor shall inform the Kabaka accordingly, whereupon the Katikiro shall return the Daramula and the Ministers shall return their seals of office to the Kabaka.

(17) A Minister shall be dismissed by the Kabaka, upon conviction of a criminal offence for which the punishment is imprisonment without the option of a fine or which involves moral turpitude; or upon the production of a medical certificate that the Minister is incapacitated by reason of physical or mental infirmity from discharging the duties of his office.

If in the opinion of the Katikiro a Minister has failed to carry out the policy or decisions of the Ministry either consistently or in an important matter, he may propose to the Ministry that the said Minister be dismissed. If a majority of votes is cast in favour of the proposal, the Katikiro, having both an original and a casting vote, the Katikiro may dismiss the said Minister.

Katikiro and Kabaka

(18) The Katikiro shall give the Kabaka all necessary information on matters of public importance.

(19) Ministers shall be assisted by Permanent Secretaries who, in the case of the departments administering services to be transferred to the Buganda Government, may be officers seconded by the Protectorate Government.

(20) The Permanent Secretary to the Kabaka who will be selected either from among azza chiefs or from among other senior officers of the Kabaka's Government, shall be the head of the Buganda Civil Service.

(21) There shall be established a Buganda Appointments Board, consisting of the Permanent Secretary to the Katikiro as chairman and four other members who will be persons experienced in public affairs but not at the time of their appointment actively engaged in politics. When the board is constituted for the first time the appointment of all of the members shall be made by the Kabaka on the advice of the Katikiro, subject to the approval of the Governor.

Subsequent appointments of its members, other than the chairman, shall be made in the manner aforesaid, but the chairman, who will hold his office by virtue of his appointment as Permanent Secretary to the Katikiro, shall be appointed to his

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departmental secretaries in some measure or other Permanent Secretaries. Members other than the chairman shall hold office for five years and may be re-appointed, but arrangements for the rotation of members shall be made. Members shall be dismissible by the Kabaka on the grounds specified in Article 17.

(22) In order that officers of the Kabaka's Government shall stand outside the sphere of politics and shall have proper security of tenure, the Appointments Board and not the Minister shall be the authority that will make decisions regarding the appointment, promotion, transfer, dismissals, and disciplinary control of all public officers serving under the Kabaka's Government, including saza chiefs but not including officers seconded by the Protectorate Government. Appointments of chief and Permanent Secretaries shall be made by the Kabaka in conformity with the decisions of the Appointments Board.

The approval of the Governor shall be required for the appointment and dismissal of Permanent Secretaries, but his approval of the decisions of the Appointments Board shall not be withheld save in exceptional circumstances.

The Permanent Secretary to the Lukiko shall be responsible to the Kabaka upon the recommendation of the Kabaka, subject to the approval of the Governor, who should be fully carry out the policy of the Kabaka's Government in matters other than those falling wholly within the purview of the Appointments Board.

(23) The regulations to be followed by the Appointments Board in the matters falling within its jurisdiction shall be agreed between the two Governments. If either Government considers that the regulations have been breached in any way the two Governments shall consult together. If the matter cannot be settled by such consultation, a committee to examine the matter shall be set up in consultation between the two Governments, should either Government so desire.

(24) The saza (gombaola) and merika (chief) shall remain the chief administrative and executive officers of Buganda and shall be responsible to the Kabaka, subject to the Governor's ultimate responsibility for the maintenance of law and order.

As soon as is practicable, the Protectorate Government shall put at the disposal of each saza a chief scribe and, if necessary, to his saza a staff of the Protectorate Police to assist in the maintenance of law and order. The Protectorate Government shall arrange training courses for the Buganda Government Police with a view to raising standards of efficiency.

(25) The composition and method of election of the Great Lukiko shall for the present time remain unchanged. Before the next general election of the Great Lukiko, however, consideration shall be given to the question whether the present system whereby three representatives are elected from each saza should be varied in case where there are large differences in population between sasas and whether the requirement that representatives of a saza must be resident in the saza should be abolished.

Election of Lukiko Speaker

(26) There shall be a Speaker of the Great Lukiko, who shall receive a salary to be determined by law. The first business of the Great Lukiko after a general election shall be the election of a Speaker. The Speaker shall be chosen from among former Buganda ministers, former saza chiefs, or other persons who have had long experience of membership of the Great Lukiko. The Great Lukiko shall elect a Deputy Speaker with similar qualifications from among its own members. Either the Speaker or the Deputy Speaker shall preside at every meeting of the Great Lukiko. If the Speaker is acting as a Regent, the Deputy Speaker shall preside.

(27) There shall be the following Committees of the Great Lukiko: Finance Committee, Public Works Committee, Education Committee, Health Committee, Natural Resources Committee, Community Development and Local Government Committee, and such other committees permanent or for a particular purpose, as the Great Lukiko deems expedient.

Each permanent committee shall be under the chairmanship of the appropriate Minister and shall have attached to it the Permanent Secretary or Secretaries of the department or departments concerned, and such other administrative and technical officers and other persons as it requires for its efficient working. Officers or other persons attached to a committee shall have the right to speak but not to vote.

It shall be the function of each committee to study policy in the field of government with which it is concerned and to give advice to the Minister responsible. The existence of these committees shall in no wise detract from the individual responsibility of Ministers for the conduct of their departments or from the responsibility of the Ministry as a whole for the general course of policy in matters committed to it. The recommendations in this article do not affect the position of the standing committee.

(28) Every Kabaka shall henceforward on becoming Kabaka enter a Solemn Engagement with the Great Lukiko and people of Buganda, and with H.M. Government, formally accepting and agreeing to be bound by these articles and by the Uganda Agreement, 1900, and any amendments thereto, and undertaking

not to prejudice the security and welfare of his people and the Protectorate.

(29) So long as the Kabaka shall observe his Solemn Engagement, H.M. Government agrees to recognize the Kabaka as the ruler of the Kingdom of Buganda.

CHAPTER II. RELATIONSHIP OF BUGANDA WITH THE PROTECTORATE

(30) The functions entrusted to the Kabaka's Government shall be formally defined in a document that shall be drawn and operate simultaneously with the agreement preceding or supplementing the Uganda Agreement, 1900, which will be negotiated later, the recommendations of this conference having been accepted by H.M. Government and the Great Lukiko. At the outset these functions shall be those at present carried out by the Kabaka's Government, together with those listed in paragraph 2 of the Memorandum on Constitutional Development and Reform in Buganda, issued in March, 1953.

Local Government in the states shall be the responsibility of the Buganda Government, with the advice and assistance of the Protectorate Government; the position in townships and trading centres will be examined in accordance with Article 47.

In community development, which includes a communal service, officers shall work and co-operate with the Community Development Department. The list of functions may subsequently be varied by agreement between the Protectorate and Buganda Governments.

(31) The Buganda Government shall administer the services for which it is responsible in accordance with the general policy of the Protectorate Government and (subject to Article 5 of the Uganda Agreement, 1900) in conformity with the laws governing those services. It shall initiate policy in the spheres of responsibility thus committed to it, provided that its policies shall not be opposed to the general policies of the Protectorate Government.

In the formulation of Protectorate policies, agreement as to these services from time to time, expression will be given to the views of the people of Buganda by the representatives of Buganda on the Legislative and Executive Councils and to the representatives of the Buganda Government on the consultative committees referred to in Article 32 below.

(32) There shall be established a consultative committee on education, medical, and health questions, natural resources, local government, and community development. Buganda shall be represented by the Minister and Permanent Secretary concerned and by two or three non-official members of the Great Lukiko committee dealing with the subject. The Protectorate shall be represented by the member of Executive Council, the Parliamentary Under-Secretary (if any), and the head or heads of the departments concerned and the Resident Buganda.

(33) The functions of consultative committee shall be (a) to enable the Buganda Government to express its views on Protectorate policy; (b) to secure that Protectorate and Buganda policy are not in conflict; (c) to discuss all matters of common interest. The committees shall meet at regular intervals.

(34) The Protectorate Government, through the departments concerned, shall be entitled to inspect the administration of the services to be transferred.

(35) Officers of the Protectorate Government shall be seconded to the Buganda Government for the purpose of giving assistance in the administration of the services to be transferred, under the conditions envisaged by paragraphs 4 and 5 of the Memorandum on Constitutional Development and Reform in Buganda, issued in March, 1953.

(36) The functions of officers of the Protectorate Government (other than seconded officers) in their relations with the Buganda Government and its officers shall be those of advice and assistance.

Settling Disagreements

(37) If, upon any disagreement arising between the two Governments, differences cannot be resolved by use of the machinery of a consultative committee, the matter shall be referred to a joint meeting, under the chairmanship of the Governor or members of the Executive Council and the Buganda Ministers. Such a meeting shall not only have regard to the general interests of the Protectorate, but shall also take full into account and give due weight to the views of Buganda.

Such a meeting may also, if necessary, be convened in order to resolve any disagreement arising out of a reply by the Governor to a resolution of the Great Lukiko, if the matter cannot be settled by the ordinary process of consultation between the Buganda Minister concerned and the Resident.

(38) If, after the exhaustion of the above consultative processes, an issue remains unresolved which in the opinion of the Governor in Council affects peace, order or good government, it shall be open to the Governor in Council to give formal advice to the Buganda Ministry. If the Ministry then

clauses or fails to act in accordance with such advice it shall be open to the Governor's Council to dismiss the Ministry, as explained in Article 16.

The Governor shall be entitled to act in his discretion in agreeing to laws passed by the Great Lukiko, although upon any question arising out of any such law which he considers to be a question of principle he will consult with his Executive Council.

(39) The Resident shall be the Governor's representative in dealing with the Kabaka's Government. His functions shall be to advise and assist the Kabaka's Government to keep informed of Protectorate Government policy in so far as this is not covered by the consultative committee, and to ensure that the Protectorate Government is kept fully aware of the course of important developments in Buganda. He shall be assisted by a Deputy Resident.

(40) A programme for the development of local government bodies responsible to the Buganda Government in the sasas, in accordance with paragraph 14 of the Memorandum on Constitutional Development and Reform in Buganda, issued in March 1953, shall be drawn up by the Katikoko and Resident in consultation and considered by the Consultative Committee on Local Government referred to in Article 33.

After this programme has been approved by the Buganda and Protectorate Governments and the necessary legislation passed by the Great Lukiko, the Katikoko and Resident shall consult regularly together to ensure that the development of local government bodies in Buganda proceeds according to the approved programme.

The Senior Assistant Residents and Assistant Residents shall advise and assist the chiefs, and through them the councils, in the development of local government bodies in accordance with the approved programme, as part of their general function of advising the chiefs in the different areas of Buganda (East and West Mengo, Masaka and Mubende).

It shall be the aim of both that when the system of local government has been firmly established in Buganda with the devolution of the Buganda Government's appropriate financial and administrative responsibility, the functions of guiding and protecting these local government bodies shall be assumed by the Buganda Government, with whatever recompence of Protectorate officers may at that time be necessary for the purpose. A review of progress in local government in Buganda to determine whether the Buganda Government should then assume this responsibility shall form part of the review to be undertaken in six years' time referred to in Article 48.

Meanwhile steps shall be taken as soon as practicable in consultation with the Buganda Government to appoint suitable Buganda as Assistant Residents, so that these officers may be among those seconded or transferred to the Buganda Government whilst this responsibility is assumed by the Buganda Government.

Supervision of Expenditure

(41) The supervisory powers of the Protectorate Government over expenditure by the Buganda Government shall be limited to approval of the annual estimates and of schedules of supplementary revision submitted quarterly to audit of accounts, and to questions affecting financial grants and loans made by the Protectorate Government to the Buganda Government.

(42) The financial needs of Buganda shall be reviewed from time to time by the Protectorate and Buganda Governments so that as far as practicable the grants made to Buganda by the Protectorate Government may be on a firm basis for periods of not less than three years.

In accordance with paragraph 6 of the Memorandum on Constitutional Development and Reform in Buganda, issued in March 1953, the Protectorate Government will ensure that the Buganda Government is placed in no worse position financially than at present by accepting the transfer of services which is to take place in accordance with that memorandum. The Protectorate Government recognizes the need for adequate remuneration of Buganda Government servants in order that officers of the right calibre may be attracted.

In view of the decision already taken by the Great Lukiko to impose graduated taxation in Buganda, the Protectorate Government, apart from the other measures referred to in paragraph 6 of the Memorandum of March 1953, and apart from such grants as may be agreed upon between the two Governments in respect of the transfer of services, will recommend that the rate of poll tax payable to it in Buganda shall be reduced from 13.25s. (i.e. 15s. less the 2s. rebate) to 1s. per annum (on the understanding that this reduction will be absorbed in the graduated tax payable to the Buganda Government).

The Protectorate Government will also recommend that payments shall be made to the Buganda Government in respect of Crown land revenue and mining rents and royalties on Crown land on the same basis as land payments are already made to the district councils in the rest of the Protectorate. The Protectorate Government will examine the position with

regard to Crown land in Buganda with a view to determining whether the status of any part of that Crown land can be modified.

(43) The Buganda Constitutional Committee recommends, in the light of the Governor's recommendations to H.M. Government and the pledge of East African Federation there referred to, that the Great Lukiko agree to the representation of Buganda on the Legislative Council of the Protectorate.

The committee recommends that the representatives of Buganda be elected by the Great Lukiko by secret ballot, and that after the election the Great Lukiko shall assign each of the members elected to a particular area.

Citizenship

(44) H.M. Government shall be requested to consider the question of creating a citizenship of Uganda, whereby a sense of unity may be fostered.

(45) The work of separating the judiciary from the Executive shall proceed with immediate effect.

(46) A committee including legal experts shall be appointed to examine feasible by which the court system in Buganda can be gradually developed into a system of courts of common jurisdiction in which co-operation will be made between persons of different races or between tribes and areas of urban and rural areas. The committee will also study methods whereby justice may be dispensed as expeditiously as possible and whereby facilities for legal training may be provided for Africans.

(47) A committee including local residents and representatives of the Buganda Government shall be set up to consider as a question of urgency the establishment of a new local authority under the Buganda Government for the administration of the Kiboga.

This committee will be instructed to explore means by which such authority may include representatives of all sections of the community resident in the Kiboga and to have jurisdiction for local government purposes over all sections of the community resident in the Kiboga.

After it has completed its work in the Kiboga, this committee, with some revision of membership, will be instructed to report on the establishment of local authorities representing all sections of the community in townships and trading centres in Buganda (other than Kampala, Entebbe, Murchison Falls, and possibly Mityana) and to advise on the means of bringing them under the Buganda Government.

(48) In order that a period of stability may be secured, no major changes in the constitutional arrangements prescribed in the foregoing articles shall be introduced for a period of six years, after which there shall be a review; that is, in 1961, assuming that the arrangements recommended in these articles are brought into force in 1955.

(49) The Uganda Agreement 1900 shall be amended to the extent that such amendment becomes requisite upon the approval of the foregoing articles by the parties concerned, but shall otherwise continue in its present form.

Appendix A, referring to Article 7, reads:

"For clan and succession cases the Ddiro Court shall be replaced and its functions discharged by a council of clan elders. The council shall be empowered to delegate its authority to a committee of its members."

The council shall result cases in which there is no dispute through the Katikoko to the Katika for formal confirmation.

Property Disputes

The council shall hear cases in which there is a dispute and shall record its findings. In matters concerning property, a party to the dispute shall have the right to take the case to the Principal Court and thence to appeal to the High Court of Uganda. When the right of appeal has been exhausted, the findings shall be communicated to the council of clan elders for transmission through the Katikoko to the Kabaka for formal confirmation.

Each member of the Nyanzicwe Conference approves these agreed recommendations by appending his signature. The Governor agrees to recommend them to H.M. Government. The members of the Buganda Constitutional Committee agree to recommend them to the Great Lukiko.

Signatories for the Buganda Constitutional Committee are (in the following order) M. Mugwanya, A. K. Kirondo, E. M. K. Mulira, J. P. Musoke, J. Masagazi, J. G. Sengendo Zulu, Y. Kyatule, Thomas A. K. Matukobi, E. B. Karibala, Y. K. Lule, the Rev. J. Kiwanuka, and Mr. J. Kasule.

The other signatories are the chairman, Sir Keith Hancock, the Governor, Sir Andrew Cohen, Mr. S. W. Kyabya and Mr. J. P. Birch, and the two secretaries, Mr. S. A. de Smith and Mr. E. Z. Kilbuka.

Rough Passage for Lidbury Proposals

Tanganyika non-officials concerned

IN THE DEBATE in the Tanganyika Legislative Council on the implications of the amended and amplified recommendations of the Lidbury Commission on the Civil Service in East Africa and the two sessional papers concerning the Member for Finance and Economics said that he could not give an unqualified answer to the question "Can we afford it?"

After stating that the revenue for the first half of this year had considerably exceeded the estimates, and that if £500,000 of the surplus were appropriated as a reserve for payment of arrears of salary for that period, there would remain a surplus of £128,000, he admitted that it was too early to say whether or not the recommendations of the report could be carried out without involving a deficit.

On the other hand, he asked, could the Territory afford not to adopt the recommendations? The largest increases would go to the police and prison services, and he believed that the Territory would reject those increases at its peril. The same remarks applied to the lower-paid employees of the Government.

As regards the super-scale salaries, it would be well worth while to pay an additional £50,000 or £60,000 a year to obtain first-class men. A great many public officials, particularly the majority, earned their salaries where they usually often did dull and incongenial work in lonely and unhealthy places, but there were others who could best be described as passengers. Government could not afford passengers on the new scales, and would be in a better position to replace them. If the motion were adopted the highest culture of work throughout would be expected.

Character, Quality, and Integrity

SIR CHARLES PHILLIPS approved the idea of a single Civil Service in which everybody would have equal opportunities to rise from the bottom to the top, and was glad to hear that selection would be made on the basis of character, quality, and integrity.

The number of passengers mentioned by the Member of Finance might be small, but, he added: "We all know that one man in a senior post who never gets out of bottom gear, and most of the time keeps the brakes on, also keeps the whole of the rest of his department going at the same speed."

The non-official members had not had time to consider the proposals in detail in conference, but all felt that there should be qualified acceptance of the report, on the understanding that Government could afford the cost of the proposals, and that there was unlikely to be any consequential increase in taxation in the foreseeable future.

The result of distributing about £1m. in the next month or so would be to increase the cost of living; there would be repercussions on local government, commercial and industrial undertakings, agriculture, and mining, increasing costs all round and so absorbing much of the benefit in higher costs to everyone.

There were demands for increased social, educational, and medical services which there was no present chance of meeting, and additions to revenues depended on money being spent on communications. Departments must thoroughly examine what savings could be effected. The head of a department had told the speaker that he could do away with much work if his particular type of organization were not one which had no desire to change.

It was wrong to start pensionability at the age of 45, Sir Charles suggested.

Turning to the right to retire at the age of 45, he said there was a time when the Colonial Service was looked upon as a career, now it was considered a temporary one undertaken by men with the hope that when they had been thoroughly trained and experienced they would be able to retire with a substantial pension at 45 and find other work. If they could not get another post, they could just remain

This rule was the great mistake, but the Territory had lost and would continue to lose first-class men. The security factor in the Civil Service compared with commercial employment was insufficiently appreciated.

MR A. J. L. MALTRE said in support of the motion that he knew he was fighting a losing battle. The Lidbury report, he considered, had entirely ignored the economic conditions in East Africa and the heavy burden which its adoption would place on taxpayers. The cost of implementing the proposals had been left to the East African Governments to compute, and had come as a shock to everyone. Governments included.

The judgement factor should be given in kind rather than in cash, or educational facilities, for example.

Equal Pay for Women

As to the payment of women, in the United Kingdom the principle of equal pay had been accepted but not introduced owing to economic difficulties. Yet the lidbury Commission had recommended without being compelled to economic considerations to which the East African Government had given little attention. The Government had been slow in introducing the idea.

The rise for super-scales post was out of proportion. The report envisaged a response to increased salaries by improved efficiency. "I know officers in the 'super-scale' ring and do not think that they could improve their efficiency by even 10%, or do 10% more work. Any of them who can should be fired for not having given of their best in the past. Neither do I think that the increases will encourage other officers who are 20% better than those with whom we have already been landed."

With the improved working conditions, medical and travelling facilities, he saw no reason for optional retirement under the lidbury's 45. Now however, we are approaching 50 and the backlog of increases is similar to the past.

Mr Le Maire stressed the need for improved organization and methods, giving as examples Tanga destroying the runway which had places so soft as sponge which could be broken up by hand, the production of a plan of the surface in the country, and the construction of a new concrete bridge for the new Tanga-Korogwe road to cross the railway a few months before a survey party produced a preliminary survey of a realignment which did not go under the bridge.

Increases in revenue for the first half of this year to which the Member for Finance had referred were largely due to the collection of arrears of income tax. With the fall in the value of sisal and other produce further increases could not be ruled out. He prophesied that the proposals would involve increased taxation.

MR I. C. W. BAYLDON supported the principles of the report and the sessional paper but explained that that was a different thing from supporting the adoption of the proposals as they stood.

The principle of judgement pay, although perhaps unrealistic in present circumstances, would pave the way for the recruitment of local officers. Increases in super-scale salaries had his support because the Territory was apt to lose the services of men at the age when they would be of most use. He could not, however, approve any proposals which would result in increased taxation or customs dues, because taxation had reached saturation point, and a developing country could not afford to curtail progress. The report had laid no real emphasis on the need for a high degree of efficiency. There was no attempt to turn the cost of the proposals to the Government's own assessment of the revenue position. Within five months of presenting a budget which required £600,000 extra money to balance it the Government had blatantly produced proposals requiring £1m. in taxation.

"Passengers" in Every Department

There was no head of a department in Tanganyika today who did not know that he had passengers, said Mr Burden, and he could see nothing in the report which would facilitate the disposal of those men.

Why, he asked, was it necessary to retain the expensive dole system which necessitated five or six persons being employed to do the work of four? There was no need today to maintain six months' leave at the end of each tour.

Judgement pay should not be necessitated, any more than territorial allowances made by banks. He opposed the motion as it stood.

MR K. W. K. MILLER emphasized the tremendous effect on the economy of the Territory which the proposals would cause, especially in regard to African personnel. The extra £1m. which the Government would have to lay was only part of the bill to be paid by the Territory. There was bound to be inflation which would

cause hardships at a time when the values of export crops were falling.

To counter this he thought it would be essential to reduce the number of Europeans and Asians in the civil service, and to ensure that all African personnel passed a stiff examination before receiving increased increments. Higher salaries must carry greater responsibilities and a higher sense of responsibility. He suggested the creation of a new efficiency-testing department.

Many critics of the proposals, he alleged, had forgotten the allowances which civil employers had been paying of recent years, and that estates which in 1953 spent over £20,000 must surely have been flagged for £250,000. If the proposals had been made when usual was £200 per year, they would have passed almost unnoticed.

Proper Reward for Seniors

"It is gratifying to see that senior officers and heads of departments are at last going to get a proper reward for their services, for too often in the past there has been little or no inducement to accept increased responsibilities." He wondered whether these new proposals for salaries for Members and heads of departments, if they were offered to our leading lawyers, chartered accountants, private medical practitioners, architects, sisal barons or heads of businesses, what would be their reaction. It would be an emphatic refusal. They would regard it only as chicken feed.

If would be most inequitable to make the date of implication later than January next year because Government had considered salaries inadequate at the time the commission was appointed. He hoped that the money would be found without additional taxation, and heartily supported the motion.

Congress ADAM SAPI, supporting, stressed the difficulties of African civil servants in obtaining increments.

MR. J. H. BAKER criticized the distribution of the extra money, and the deplorable state of civil servants in the middle categories. He wanted to see officers allowed to acquire small holdings in the Territory, and the provision of cheaper education. He approved equal pay for equal work, regardless of race, and was somewhat satisfied that there were facilities for the good man to get to the top, or restrictions against keeping the inefficient servant from getting to the top and hampering progress. He could not support the motion.

MR. F. HINDS declared that it was necessary to balance the general principle which might be acceptable against the details which were not. The Territory could not afford additional taxation.

He pointed out that Uganda proposed to spend £1m. on some 5,000 persons, Tanganyika £1m. on 2,700, and Kenya £1m. on 7,113. It was evident that while Government had been able to consult the Governments of Kenya and Uganda it had not been possible for non-official members to meet Government for discussion of the report. He hoped that the Public Service Commission would have not only adequate weight and impartiality but a full sense of its responsibility.

While approving of equal pay for men and women, he saw no reason why women should receive the increment designed to provide for increased domestic responsibilities. He favoured a retiring age of 55.

Meaningless Options

The new conditions of service were being forced on civil servants. The options which were offered meant nothing at all. Officers who did not opt for the new terms were bound to accept them on promotion. When an officer accepted the new terms he should be eligible for the new rates of pay, and not before.

Why, he asked, was not Government clearing up its house now? They knew that there were some officials in the lower grades with too little work to do, officials who had been promoted beyond their capacity, and some who frankly were not suitable. There was overlapping in departments. What were they waiting for?

He opposed the motion.

MR. V. M. NAZARALI said he would oppose the motion except for his knowledge that it was a losing battle. With the uncertain future it was difficult to support it; the only solution was to give qualified support like Sir Charles Phillips.

He hoped that the minor portion of the £1m. would, in fact, go to the lower services. He believed that the bill could be met by pressing a development policy. The only justification for back-dating the awards to January this year, he suggested, was that Kenya had forced Tanganyika's hand. Another black mark against Kenya.

CHIEF MINISTER LUOSEN said: "We are always very grateful for the financial assistance given to us by the British taxpayer through H.M. Government. I further maintain that the great mission which the British people have undertaken in developing these under-developed countries calls for even further sacrifices, especially from British men and women whom we need in a lot of posts, and I maintain that on

certain occasions these people will be prepared to come and serve us in this process of development, even though it may mean a lower pay."

He supported the motion.

CHIEF KIDAMA MAKWATE welcomed the introduction of a unified service, but agreed with the suggestion that if increments allowances were necessary it should be given in kind rather than in cash. He believed that there was a limit to what the country could afford to pay for the Civil Service, but thought that there was room for pruning. He doubted the justification for back-dating the awards to January this year. The Territory should not be rushed into this step by Kenya.

The cost of living would rise as a result of the hurried acceptance of the proposals. He did not know whether to accept the motion or not, but was inclined to agree with the member for Tanga that the motion as it stood was unacceptable.

MR. A. Y. A. KAMMER wondered whether there £1m. could have been better spent on reducing the cost of living through customs and taxation. The payment of increments would not influence him to accept the motion, but he issued it with a heavy heart. He felt that the territory should wait for ten years if necessary. He could not see how further taxation would not be involved; he would support the motion.

MR. G. N. HEDGES, opposing, declared that the Territory could not afford the new proposals. "We must cut our costs according to our cloth," he urged.

THE CHIEF SECRETARY in reply assured the House that any matters not finally resolved in the sessional papers would go to the sessional finance committee, which was composed of all the non-official members, and if that committee wished would come before the Council.

The money required was approximately £1m., and compared with what came in from the cotton and coffee exports. The Public Service Commission would be a high-level body, completely impartial, in which both the public and the Service would have confidence.

No Majority Towards "Passengers"

He did not accept the statement that there were passengers in all departments. Such passengers as there were should be held at their increments. They should not receive their increment certificates, he added. His efficiency and fidelity, and so far as he was concerned, there will be no leniency either to the officer himself or to the head of the department who allows an officer who is not up to weight to have his increment.

An officer from the Organization and Methods Division of H.M. Treasury would arrive in the Territory in the next two months, probably with an assistant.

In regard to retirement at 45, the Chief Secretary said: "The reason why Government proposes this is in order to avoid an exodus. There is a danger that if you cut it off you might lose men whom you do not want to lose, and who might otherwise stay on."

The local allowance payable in towns where the cost of living was high would be 17.60s. per month at the bottom of the scale to nothing at the top. He assured the House that representations about details, and anomalies made by non-official members would be fully considered.

Depravity

THE ZANZIBAR NEWSPAPER *Al-Nahda*, asking for immediate steps towards self-government, has declared in a leading article that to be "our deposit" for a friendship with Great Britain which "is in our bones". It described as "this depravity" the present practice of always having a British official above every Zanzibari, and saw no reason why Zanzibaris should not already be entrusted with high posts, so developing a programme by which "His Britannic's subjects may stand on their own in matters of moments, to make it possible for us to run our own Government." The British Protectorate was admitted to have been established for the benefit of Zanzibar, which would otherwise have come under "the thraldom of German Caesarism."

Sudanese Prime Minister Speaks of Sharing One President

"Oceans and Rivers of Oil" To be Prospected by Anglo-Egyptian Oil Company

ONE FORM OF UNION WITH EGYPT is favoured by members of his own National Unionist Party, the Sudanese Prime Minister said in London on Monday.

At a Press conference held in Sudan House SAYED EL AZHARI refused to commit himself to details of the form which such union might take, but referred to some ideas which were discussed among his supporters. One was that the two countries might have separate Parliaments but a common President.

No section of his party, said Sayed el Azhari, favoured entry into the British Commonwealth.

The Prime Minister's prepared statement as issued to the Press read as follows:

"We came to Britain at H.M. Government's invitation. It has been a good opportunity for us to get in touch with the British Government and public opinion during this transitional period before self-determination.

The principal object underlying this important constitutional development is to enable the Sudan to exercise self-determination in a free and neutral atmosphere, after a transitional period which shall not exceed three years from the appointed day, January 2, 1954. The Sudanese have assumed full responsibility for their affairs since then."

To provide the free and neutral atmosphere required for self-determination, Sudanese committees have been set up according to the Anglo-Egyptian Agreement. The committee's duty is to complete within the limitations set out the amalgamation of the administration, police, Sudan Defence Force, and any Government post that may affect Sudanese opinion during self-determination.

Tribute to British Training

My Government have successfully carried out this task to the extent that "the Army and police are now fully Sudanized. By the end of this month we shall have Sudanized the administration too. Sudanization means the replacement of expatriates, British or Egyptians, by competent and efficient Sudanese. Thanks to God, the past regime, trained a well equipped group of efficient and competent Sudanese to take over."

"Expatriate technicians are secure. We have every cause to retain them as long as possible, safeguarding the continuity of the schemes they have embarked on for the development of the country, and giving a chance to those Sudanese understanding men so that they swell efficiently on their lines. We, however, have a feeling of anxiety that the generous terms of the compensation negotiations and encourage them to exercise their right of returning earlier."

"The development schemes will have to be enhanced. The Sudan is rich in its potentialities and natural resources. Two things we lack. These are experts and capital. Every facility and encouragement shall be offered and any foreign investment made shall be well rewarded."

"The future of the Sudan shall be decided on either of two alternatives: (a) to link the Sudan with Egypt in any form; or (b) complete independence."

The Government is formed by the N.U.P. Its policy is a national one, with the main object of executing the Anglo-Egyptian Agreement accepted by all Sudan political parties. All unionist parties and bodies were amalgamated into the National Unionist Party on November 1952. Each component had its own objectives and political views as to the union with Egypt. These views varied much or little.

"As the leaders of the N.U.P. were busily engaged in preparation for the elections, no time was left for them to discuss and define the form of unity. As the period of self-determination is drawing nearer, the time seems to have come for the N.U.P. to define this unity. The broad outlines, at least, should be made public and familiar, but the details can be deferred until the Constituent Assembly is set up, according to the constitution, after the completion of Sudanization and the withdrawal of the British and Egyptian troops from the Sudan. The evacuation of the troops, according to the agreement, should take place during the three months following the completion of Sudanization."

"This visit will strengthen the friendly relations between the Sudan and the United Kingdom. We have been deeply impressed with the hospitality and the warm reception we had from all circles. At 10 Downing Street, at the Foreign Office, at the Commonwealth Parliamentary Association, by the Foreign Affairs Committee of the Conservative Party, by the

Parliamentary Committee of the Labour Party, by the Board of Trade, by the Royal Government, by various official and non-official bodies we have been warmly welcomed."

"We appeal to the Press, which has taken an interest in our tour, to convey our thanks and gratitude to all those who have been kind to us and to all those who have contributed to making our visit a great success."

When questions were put, the Prime Minister replied to a reporter in the *Observer* that he had said that his country would soon join the Arab League. "This is not an immediate question," he explained. "There has been talk that after self-determination comes about, it will be up to the Sudan Government to join either the Arab

League or the Commonwealth, but I have not yet decided which way I am going to go."

"It is not for the present Government to decide. The Constituent Assembly, when elected, will decide on the Sudan's future. We are working now to obtain definite commitments in the Anglo-Egyptian Agreement. We have to stick to that agreement. We are busy with Sudanization and preparing for the time when elections will be held."

When that time is reached a decision will be made by Parliament on the withdrawal of the British and the Egyptian forces. The elections will take place while my Government carries on. The question will have to be decided—shall we remain in the Commonwealth or completely independent or

"world joiner" with the League being acceptable to the people of the south?" the Sudanese Minister explained.

"The Sudan does not worry much about foreign affairs," he added. "So long as things inside the country are all right, it does not interest himself much in these things."

The Minister of National Guidance, also replying, "It is not within this Government's province to discuss foreign affairs."

Asked how far his own National Unionist Party had defined its policy towards Egypt, the Prime Minister replied:

"We have not had time to consider the actual aims of our party. The N.U.P., formed from other parties, is now two years old. We were very busy at first discussing the articles of the Anglo-Egyptian Agreement. After the elections we had, no time to sit down and consider any idea of union or relationship with Egypt."

Pressed on the point, and asked whether sections of his party favoured actual union with Egypt, he continued:

"There are definite views in the air now," he said. "As the time draws near to elect a Constituent Assembly individual members of the N.U.P. have certain ideas."

"Some hold the view that the Sudan should have a sort of independence, with its own Government and Parliament, that Egypt should have the same, and that there should be one President for a common Republic, the President being selected for alternate terms of Egypt and the Sudan. It has been suggested that, to give the good will of Egypt, the first should be a Sudanese."

One Republic Suggested

"Others say that we should have one Republic with one President, and a common body, equally shared, to look into the common interests and problems of Egypt and the Sudan, such as defence, foreign policy, and the Nile waters. But these things are not yet discussed in committees or in groups, or by the N.U.P.'s executive."

The Prime Minister declined to discuss ideas of federation or confederation. Twice he insisted that he was no student of political science, and was uncertain whether he really understood what confederation meant. Once he asked: "What, after all, is a confederacy?"

"All the time we are thinking of good relations between the Sudan and Egypt," he added. "We are very serious about this, and hope to reach a solution which will be acceptable to the majority. But this must be decided by the Constituent Assembly when it is formed."

Asked whether he thought that Egyptian ideas of "unity" with the Sudan would be acceptable to the majority of Sudanese, Sayed el Azhari merely replied: "I did not discuss this matter at all with the Egyptians. I know there are some people who think about some sort of amalgamation or confederation to a certain extent. But no official ideas have been discussed at all. I believe the Egyptians will welcome anything which is really accepted by the Sudanese as a whole, and Major Salan Salem has said this."

"Does any section of your party favour complete amalgamation?" Sayed el-Azhari was then asked.

"One of the eight organizations of the N.U.P. was calling for this; for one Parliament for Egypt and the Sudan—almost for amalgamation. But we have never had time to discuss the different views or the aims of the party."

The Prime Minister agreed that before the next elections his party would issue definite statements on their proposed policy.

"Members of our party, and Ministers, will be touring the country," he explained. "I shall probably go around, as Sir Winston Churchill and Mr. Attlee do during an election, visiting their own constituencies and explaining what they want. We hope that an N.U.P. majority will be elected."

Without giving details Sayed el-Azhari hinted that there might be some change in the constitution and members of the various electoral areas in the Sudan.

"When asked to comment on the latest British liaison mission General Neguib spoke with obvious care. 'We are sorry about the deposition,' he affirmed.

"Do you mean that you are sorry for General Neguib personally?" he was pressed.

"Although we were sorry about the attempt on Colonel Nasr's life," he said, "we are sorry about General Neguib, because we do not like any of these things—not do you like them I think." The Prime Minister then added: "We shall look forward to happy relations always with Egypt."

A Press report was quoted that his own Minister of Communications had that day said in Khartoum that General Neguib's deposition would weaken the ties of sentiment between the two countries.

On the question of investment Sayed el-Azhari commented: "We do not intend to enter into it."

All Quiet on the Western Front

Desirous to comment on the situation in the southern provinces, the Prime Minister replied amid considerable applause. "All is quiet on the western front." He shook his head, smiling, when asked if that implied that he regarded the area as a 'front'.

On the election of Government posts to southern Sudanese, the Prime Minister said firmly that there were not enough of them with sufficient qualifications. At the moment, there were

15 administrators from the south working in those provinces, together with 25 from the north. The position had been fully explained to the southerners, he emphasised.

Sayed el-Azhari twice used the phrase "We want to run our own show." And when asked whether any section of his party favoured entry into the British Commonwealth said "None".

The N.U.P. could, he stated, "protect the Gezira scheme as much as possible. We do not like any playing with it, or any politics in it." When asked whether the Sudan Government would countenance any Egyptian bargaining over the scheme, involving reduction of crops, he shook his head, and asked: "You mean to starve to death?"

Relations between his Government and the Governor-General and his Commission were "good and peaceful".

On the question as to the status of the English language, the Prime Minister commented: "I think all countries in the East and Middle East will have to have a foreign language to help them carry on relations with other nations and to carry on higher education. I think we shall maintain English as a second language."

He reiterated that the Anglo-Egyptian Oil Company would withdraw its oil concession in the Sudan when the Sudanese minister to the Sudan received his instructions from the British Minister of Petroleum, London.

There were, the Prime Minister asserted, oceans and rivers of oil ready to be tapped in the Sudan. Better results must be forthcoming than in 1925, when modern technical equipment was not available. There were other natural resources waiting to be developed.

We want capital, he said, and suggested that not only could foreign capital be assured that the relationship between the Sudan and Egypt would not adversely affect their enterprise, but that they could hope for a fair reward for investment.

He agreed that some foreign (Burmecan) technicians had recently visited the Sudan. The new agreement under the Anglo-Egyptian Agreement British and Egyptian specialists could not be interchanged. "The work of international experts and technicians are along similar lines and scientists work well when they are separated." After three years, he will be for the elected Sudanese Government to employ people if they wish either from Egypt or from Britain.

Asked for a final comment on present relations between the Sudan Government and Britain, he said: "They are excellent. We have to be friends with Britain, and we want to share a relationship which is not that of master and mastered, or dependent and independent."

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PERSONALIA

MR. AND MRS. COLIN BLACK have returned to London from a fortnight's holiday in Jersey.

SIR ANDREW COHEN, Governor of Uganda, flew back there yesterday from London at the weekend.

MR. PHILIP MASON is visiting the Federation of Rhodesia and Nyasaland to study race relations.

MAJOR MICHAEL WOODLINE PARISH has been appointed to the board of Maragatta Karuma Areas Ltd.

MR. AND MRS. J. B. ROSS are due back in London next week from their visit to the Federation of Rhodesia and Nyasaland.

CORPORAL DAVID STIRLING is due in London tomorrow while this issue is being printed. His visit will last for about 10 days.

MR. D. H. SCORER, managing director of African Explosives and Chemical Industries (East Africa), Ltd., has arrived in London from Nairobi.

MR. DONALD C. BROOK, chairman of the British Central Africa Company, who is now visiting Nyasaland, is due back in London on December 2.

MAJOR-GENERAL D. J. WILSON-HAFFENDEN is now brigade secretary of the Boys' Brigade. He was formerly financial secretary to the Church Missionary Society.

MR. J. P. PARASCHI is president of the newly-formed Uganda Cotton Growers' Association. MR. V. W. CLARK is vice-president, and MR. W. STACE, secretary.

MR. R. E. STEELE, vice-president of the American Metal Company, which has large Northern Rhodesian mining interests, has resigned from the board of the company.

THE REV. R. G. M. CALDERWOOD, the REV. J. W. C. DOUGALL, MAJOR J. W. MILLIGAN, MR. W. T. SHAPLEY and SIR NORMAN WHETTIE are among the passengers for Mombasa in the S.S. KENYA.

MR. J. T. JOHNSON, chairman of the Uganda Development Corporation, is an outward passenger for Mombasa in the British India liner KENYA, which sailed from the Royal Albert Dock, London, last week.

COLONEL J. DUDLEY SHERWOOD has relinquished the office of managing director of Sherwoods Paints, Ltd., but remains chairman. The new managing director is MR. E. R. TRANTER. The company has a subsidiary in Dar es Salaam.

MR. JOHN ARBUYNNOT has become chairman of the Estates and Agency Co. Ltd., the board of which MR. J. F. PRIDEAUX has joined. MAJOR MALCOLM ARBUYNNOT and MR. P. G. EDWARDS, chairman and vice-chairman, have retired.

SIR FREDRICK SMITH-ROSS, chairman of the Standard Bank of South Africa, presided on Monday evening at a dinner given by the South Africa Club in London in honour of the new High Commissioner for the Union of South Africa and MRS. JOOSTE.

MAJOR-GENERAL W. A. DIMOLINE, who was G.O.C. in-C. in East Africa from 1946 to 1948, has been appointed Colonel Commandant of the Rhodesian African Rifles, the Northern Rhodesia Regiment, and the Nyasaland Battalion of the King's African Rifles.

MR. ERIC HELLMANN has accepted the chairmanship of the Voice of Kenya, MR. GEORGE USHER, M.L.C., having resigned because he felt that the chairman should not hold office in any political party. He was one of the sponsors of the recently-formed United Country Party.

MR. MICHAEL DEENDE, Minister without Portfolio in the Government of Kenya, is to address a joint meeting of the Royal African Society and the Royal Empire Society at the London headquarters of the R.E.S. at 11.15 p.m. on Thursday next, November 25. VISCOUNT CHANDOS will preside.

COLONEL A. E. YOUNG, Commissioner of Police in Kenya, returned to Nairobi by air on Tuesday from a brief visit to London for discussions with the Secretary of State in regard to the future of the Kenya Police.

MR. MARTIN MORRIS, lately Information Officer to the Government of Nyasaland, leaves today in the KENYA CASTLE to take up a new post in Pretoria as representative of the Federal Information Department.

MR. ANTHONY GEORGE SOMERHROUGH, who as Deputy public prosecutor in Kenya conducted the case for the Crown against Jomo Kenyatta, was last week sworn in as a judge of the High Court of Northern Rhodesia where he became a puisne judge only a few months ago. Mr. Somerhough, now aged 48, was educated at Exeter College, Oxford, and was for several years a member of R.A.F. legal duties, becoming in 1946 a magistrate. After the end of the war he was a solicitor in charge War Crimes Court, Mombasa, Kenya. He went to Kenya as Crown counsel five years ago.

Prominence has been given in the United Kingdom Press to the report issued a few days ago of the British Guiana Constitution Commission, of which MR. JAMES ROBERTSON, now a director of the Uganda Co. Ltd., was chairman. The main conclusion of the commission was that "the setback to orderly constitutional progress in British Guiana was due to the fact that those in control of the People's Progressive Party proved themselves arrogant and incorrigible in their determination to break the rules of the game according to their own arbitrary and undemocratic ends." MR. JAMES and MR. ROBERTSON are now visiting London.

DR. J. B. HUTCHINSON, director of the Empire Cotton Growing Corporation's research station at Namutumba in Uganda, who has devoted nearly 30 years to the study of cotton genetics, has arrived in London from a visit to America at the invitation of the University of North Carolina, where he delivered a course of lectures. He travelled some 5,000 miles through the cotton belt. Dr. Hutchinson will leave London for an folk Marton on December 5, and will spend a few days with the corporation's cotton research workers in the Sudan before returning to Uganda in time for the annual meeting of the advisory board of the cotton research station.

SIR CHARLES WESTLAKE, chairman of the Uganda Electricity Board, gave a dinner-party at the Savoy Hotel, London, on Monday evening. The guest of honour was MR. L. ENNIS, the Secretary of State for the Colonies. The other guests were BRIGADIER A. G. BROWN, MR. C. O. BOYSE, MR. HUGH BRADBURY, MR. R. L. CHANTRILL, MR. H. R. FRASER, M.L.C., MR. A. E. JEFFERSON, MR. F. S. JOELSON, MR. F. J. LATIN, MR. E. LONG, MR. J. A. LEE, MR. ANDREW MACTAGGART, MR. T. A. J. PATON, MR. W. PADLEY, SIR HARRY RAILEY, MR. J. W. ROGGER, MR. S. R. SNIJLTER, MR. E. V. SMALL, and MR. S. S. TINDALE. Sir Charles Westlake will fly back to Uganda tomorrow after long leave spent in this country, South America, the United States, and Canada.

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Obituary**The Rt. Rev. J. J. Willis**
Long Service in Uganda

THE RT. REV. J. J. WILLIS, B.E., D.D., who died in Plymouth, Devonshire, on Saturday while out walking, was Bishop of Uganda from 1912 to 1934, and at the time of his retirement was one of the best loved men in that country.

Born in 1872 son of the late Sir George W. Willis of Blackheath, he was educated at Eton College and at Pembroke College and Ridley Hall Cambridge. After five years in Cambridge as a student joined the Church Missionary Society in 1893, worked for two years in Antwerp, for three in Ethiopia, and then from 1901 to 1911 in Abyssinia, latterly as director of and chaplain to Bishop Tucker.

Soon after his own consecration as bishop Church harmony was disturbed by the so-called Kakaru controversy, in which he played a very prominent part. He was active in the development of the Native Church in Uganda, being used of most people in foreseeing the need for it to strike strong local roots. He was very much the father of his people, incessantly travelling his diocese on bicycle or afoot for not until after the 1914-18 war did motor cars come into common use. The cathedral at Kampala was built in his early years as Bishop.

In 1935 he became assistant bishop to the Bishop of Canterbury, and when he returned from that work in October last he went to live in Plymouth.

He married in 1924 Beatrice Maud, only daughter of Lieut.-General F. H. Tyrell, of Blackheath. They had been friends in their youth. She died last year.

Mr. Wilfred Frank Pinoe

MR. WILFRED FRANK PINOE, who has died in Elstree, aged at the age of 66 after a long illness, was accountant of the local branch of the Standard Bank of South Africa until 1938.

Joining the staff of the bank in Port Elizabeth in 1911, he also served its Johannesburg before going to Kenya in 1928. After serving in the Mombasa and Nairobi offices he went to Elstree in 1937 and there spent the next 11 years. Wilfred was well known as an outstanding tennis player, at one time holding championship rank in the men's doubles and mixed doubles. He was also a good cricketer and hockey player.

After retirement from the bank he was active in public and social affairs, being at different times a member of the municipal board of Elstree and honorary secretary of the local branch of the Electors' Union.

He leaves a widow and one son.

LIEUT.-COLONEL J. S. BRIDGE, who has died in Salisbury, aged 68, retired eight years ago from the British South Africa Police after more than 40 years service. He had previously served in the Middlesex Regiment and the Artists Rifles. He reached the rank of chief superintendent in the B.S.A.P. in 1934, acted as assistant commissioner later, and was granted that substantive rank in 1939. He commanded the B.S.A.P. Coronation contingent in 1937.

Mr. R. V. Doker, an employee of the P.W.D. in Uganda, has died from injuries received during construction work on the Kazinga Channel.

MRS. EVANGELINE BEATRICE CRAMPTON, widow of Rear-Admiral Denis Crampton, died last week in Kitale, Kenya.

Miss ALLEN JENKINS, lately of Bulawayo, has died in a nursing home in Dublin.

Governor Shouted Down by Baganda**Car Stoned by Crowd Outside Lukiko**

A CROWD, estimated at about 10,000, surrounded the Lukiko Hall on Tuesday afternoon to hear through loud-speakers the address which the Governor of Uganda, Sir Andrew Cohen, was to make to members of the Lukiko, announcing the decisions of H.M. Government in regard to constitutional matters in Buganda, in the Protectorate of Uganda, and in regard to the possible return of the Kabaka.

The Governor began by announcing that if the recommendations of the Namirembe conference over which Sir Keith Hancock presided were accepted, the Lukiko would have the opportunity, nine months after they had commenced operation, of electing a new Kabaka of Buganda and Mutesa II should resign.

Loudspeakers Drowned

At that point the crowds outside the building, hearing the translation of the statement through loudspeakers, began to shout. As the din grew louder and louder, it became impossible for members of the Lukiko to hear the Governor or the interpreter, though they used loud-speakers.

The Katikire Minister (Minister) and the Resident, Mr. C. A. L. Richardson, went outside but could not hear the crowd. Their spokesman, "Reject," said, "Stop, this nonsense."

After waiting ten minutes, during which there was no improvement, the Governor despatched his speech undelivered. When he left the Lukiko, which had broken down the customary courtesy, doffes were taken at his ear and others.

Later he told editors of vernacular newspapers, "I am not prepared to be diverted from a policy which is of vital importance to the future of this country by the ill-mannered action of irresponsible crowds."

Sir Andrew Cohen added that he regarded the proposals as "the beginning of full African government."

Kabaka's Statement

Told in London of the occurrences, the Kabaka said: "I deplore this violence."

He expressed pride in the wonderful devotion displayed by the 1,100 Baganda towards his royal house and himself. He added: "I can hardly believe that I deserve so much good will and affection. It will be a great inspiration to me for the future. During my year's stay in London, the Nabagereka, my wife, has been the focal point for all the support I have received from my people."

The qualities needed in the Kabaka were, he thought, prudence combined with a due observance of traditional customs and religion, and a selfless devotion to the Baganda.

Students Visiting Africa

TO STRENGTHEN LINKS between student communities in Africa and those in other parts of the world a party of students are now on a three months' tour of the Sudan, Uganda, the Belgian Congo, Nigeria, Gold Coast, Liberian, Sierra Leone, and Senegal. The representative of England, Wales, Scotland, and Northern Ireland is Mr. Geoffrey Keen, aged 28, editor of a students' newspaper; he is M.Sc. London and B.A. Nottingham. The other members of the team are Messrs. Guillermo Campbell Stibble, of Costa Rica; David Martinez, of the Philippines; and Lawrence Cobot Howard, of the United States.

NOVEMBER 18, 1954

Man Mau "Field Marshal" Condemned Evidence Concerning Mr. Leakey

SENTENCES OF DEATH have been passed on Captain Mau Mau, also known as "Field Marshal" Kabeja, and the two male associates who were captured near him in a cave in the foothills of Mount Kenya. On October 22, 1954, he was charged with being in the possession of a revolver and 13 rounds of ammunition. An African girl taken at the same time is to be detained during the trial as a witness. Leave to appeal was granted on questions of law only.

In his judgment Mr. Justice de Lestrade declared that he was completely satisfied with the evidence presented by the prosecution and did not believe at word that the defendants' alleged intention to surrender. The documents which the judge had read and the previously secret articles in the cave bearing Mr. Leakey's name showed that the prisoners were connected with that dastardly crime. The defendants were not represented by counsel.

Witnesses testified to finding the accused (who all pleaded not guilty) asleep in a cave, and that a loaded revolver was hanging above them. A rubber stamp bearing the name "Field Marshal Kabeja" and 127 documents were discovered in the cave in addition to property of Mr. Leakey.

"Service" Arrangements

One document dated on the day after Mr. Leakey's induction read: "Dear Sir Native, with much greetings. G. Kabui could not come because we are making arrangements to the service. We completed well that one of the Europeans. It was signed "By the grace of God the peace of God I'm General Kabui." Another paper requested the names of the men who had participated in the taking of a European called Murungari (which Superintendent Henderson said was the Native name of Mr. Leakey).

Kabutu in a statement read in court said: "When I left Nyeri I went to look for a hole in the ground; and then I refused to fight anyone. I had no pistol in this hole. If I had a pistol I would have shot any European who came into the hole. This pistol is not mine."

Mr. Ian Millward, manager of a farm on the Kinangop, was accidentally shot and killed during a search for Mau Mau on the farm. He was a part-time officer in the Kenya Police Reserve.

At least 25 terrorists were killed by security forces near Thika last week, when on reports by farm labourers, a gang of about 120 was located on the bank of the Tana River.

Armoured cars were used by the security forces in a major engagement with a large gang of terrorists last week in the Embu district, where 25 were killed.

Crater Bombed

The crater of Longonot, an extinct volcano in the Naivasha area, has been bombed by the R.A.F. in an effort to dislodge Mau Mau gangs. Later the area was combed by Army patrols.

An attempt by 25 long-term Man Mau prisoners to break out of Nairobi prison has been foiled by an alarm given by a sentry. It was found that a file had been smuggled into the jail and that the prisoners had removed their ankle-irons and broken down the door leading to the prison compound.

Colonel P. A. Morecombe, director of the Kikuyu Guard, told Rotarians in Nairobi last week that the cost of equipping the tribal police and tribal police reserve would be £60,000, and the pay of members at the rate of £320,000 a year. About 22,000 Kikuyu Guards and tribal police were operating from 530 defended posts in the reserves.

That units of the R.A.F. stationed in Kenya are now making a substantially greater contribution to the fight against Mau Mau than was the case a year ago was claimed by Air Marshal Sir Claude Petty, A.O.C. in C., Middle East. Operational techniques, he said, had been greatly improved in the last 10 months.

Mr. M. W. Braemoff, commanding officer of the Kenya Police Reserve Air Wing, who has, on one hand, brilliantly controlled from his Piper aircraft, ground teams in a recent operation against a gang of 100 terrorists in the Tana River area,

Members of the part-time Kenya Police Reserve in the Coast, Nairobi, and Nyanza areas will in future be asked to volunteer for duties. It is hoped that compulsory powers will not have to be used again except in exceptional circumstances. The basis of payments to officers and members of the Police Reserve has been revised.

Gallantry Award

Constable Selman of the Kenya Police has been awarded the Colonial Police Medal for Gallantry. During a period of action between 7 and 8 heavily-armed Mau Mau and a police patrol, Selman, a 30-year-old married man, Home Guard patrolman became detached from the patrol while tracking the gang, who were found resting in a village. He attacked and split the main body of 50 later pursuing a small group alone into a thick swamp. Regardless of any danger, Selman carried out an intensive search on his own, hunting about in water up to four feet of water. He killed five terrorists and captured three homemade rifles and ammunition. The citation says that the constable "had always been in the fore-front of operations, and had shown great gallantry and determination in his work."

Two other constables, Constable S. J. M. Mwaura and Constable J. M. Mwaura, both of the Nairobi Home Guard, have been awarded the Colonial Police Medal for Gallantry. Both men, women and children, confessed to having taken the Mau Mau oath. They gave details of when and how they took it.

Mr. Derek Weston, a pilot in the Kenya Police Reserve Air Wing, has been flown to the country after an acute attack of poliomyelitis, and has been admitted to the Radcliffe Infirmary, Oxford.

Trade Mission

THE PRESIDENT of the Board of Trade has decided to send a trade mission to government植立思特 men to Egypt, the Sudan, and Ethiopia early in the New Year. Sir Edward Beale, chairman of the board, and Sir Cyril Calefate will lead the mission to Egypt and the Sudan, and Mr. G. J. R. Eley, deputy chairman of the British Board of the Middle East, with lead in Ethiopia. Miss C. M. Reynolds, of the Commercial Relations and Exports Department of the Board of Trade, will be secretary, assisted by Mr. R. Gapp, of the Export Credits Guarantee Department. The Governments of the countries concerned have welcomed the proposal.



General Neguib Denounced Accused of Unscrupulous Manoeuvring

GENERAL NEGUIB has not merely been removed from the office of President of Egypt by Colonel Nasser, the Prime Minister, but is being fiercely attacked in public by spokesmen for the Council of the Revolution Command.

On Monday evening a statement from that source was issued to prove that General Neguib had joined the ranks of the Communists and the Muslim Brotherhood, attempting with his full strength to destroy the existing regime and stir up subversive movements and popular disturbances."

He was alleged to have "denounced the Government, to have called for a return to democracy and for resumption of the struggle against the British, and to have joined the Council of the Republican Party with the Deputy Supreme Guide of the Muslim Brotherhood and addressed the crowds against the Government."

Alleging that Neguib has become envious of Nasser because he had defeated the President's attempts to gain power, the statement declared that the General had been used by the Communists and the Brotherhood as "a trump card."

Referring to a plot by some Army officers in April, the statement concluded: "So far was Neguib ready to go, and so unscrupulous was he ready to manoeuvre what he failed to realize was that these subversive forces were using him only as a tool in the struggle. Once this was terminated the tool would be thrown away."

Sudanese Minister's Statement

In Khartoum on Monday the Sudanese Minister of Communications and Acting Minister of the Interior, Mehmet Zarkout, said that Egyptian-Sudanese relations would be damaged by any further Egyptian action against General Neguib, whose removal from office "would weaken the unity of the Nile Valley, because of the severer relations of sentiment, especially if further action was to be taken against General Neguib."

The president of the Umma (Independence) Party, Siddiqi Mandi, said that the case was one for Egypt

alone, but that the people of the Sudan regretted the occurrence.

President Neguib is the son of a Sudanese mother and was educated at Gordon College, Khartoum.

Visiting Sudanese Ministers

Entertained by Queen and Prime Minister

WHEN THE QUEEN received Sayed Ismail el Azhari, Prime Minister of the Sudan, he was accompanied by Sir Anthony Eden, Secretary of State for Foreign Affairs.

Sir Winston Churchill gave a luncheon party at 10 Downing Street in honour of the Prime Minister of the Sudan. Those present included the Minister of Justice for the Sudan Sayed Ali Abdel Rahman, the Minister for Social Affairs and National Guidance Sayed Yousif el Fadil, the Lord Chancellor, the Attorney of Newbury, Viscount Swinton, Sir Robert Howe (Governor-General of the Sudan), Mr. Atlee, Mr. Clement Davies, Mr. Macmillan, Mr. Duncan Sandys, Marshal of the R.A.F. Sir William Dickson, Sir Graham Vincent, Mr. C. J. Geddes, and Mr. J. K. D. T. Gandy.

The United Kingdom Branch of the Commonwealth Parliamentary Association arranged for the visiting Ministers to luncheon at the House of Commons last week. Those present were Mr. E. B. Atlee, Mr. Heathcoat Amory, M.P., Sir Herbert Butler, M.P., Mr. Clement Davies, Mr. J. K. D. T. Gandy, Mr. Macmillan, Mr. Griffiths, M.P., Mr. W. Glynial Hall, M.P., Mr. Henderson, M.P., Lord John Hope, M.P., Mr. J. W. S. Liddell Hart, Major J. G. Lockhart, Sir Robert G. Chisholm, M.P., and the Hon. R. G. Younger, M.P.

A reception was held at Sudan House, London, on Thursday evening.

Sayed Ali Abdel Rahman, the Sudan Minister of Justice, sat in the High Court for a time beside Mr. Justice Cassels during the hearing of a case.



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*Letters to the Editor***Mr. Kahahu's Talk on Kenya**

To the Editor of EAST AFRICA AND RHODESIA

SIR.—In viewing my talk on the Mau Mau in your issue of October 28, your correspondent lets his prejudices override truth and his article stands in need of correction.

The statement that I said "Europeans dispossessed Africans of their land by force of arms" is entirely false, the phrase "force of arms" did not occur in my talk. At no time did I claim that Africans were dispossessed forcibly. In referring to this question I gave both the European and Kikuyu points of view—the latter being that the land was appropriated while it was only temporarily unoccupied.

When I spoke of the nationalistic and religious aspects of Mau Mau I was not seeking to defend it but merely attempting to explain Mau Mau by pointing out that its chief causes are the deeply frustrating conditions of life at all levels which the Kikuyu people are suffering now. I added that this frustration had given rise to a bitterly nationalistic spirit among Africans, and that Mau Mau was the outcome of this spirit in its most fanatical form of expression.

I said also that loss of religion and break-up of the family life have been responsible for the awakening of national sentiments as well as the oath-taking which has been going on the Kikuyu because it has served as an outlet for feelings now denied their traditional expression. And when your correspondent calls Mau-Mau irrigation on the grounds of its "funny ceremonies" he is only playing with words; the history of religions records countless bloody and sacrificial ceremonies.

The statement that I referred to the average income of European farmers at £20,000 a year is again misleading. My actual words were: "It is not unknown"—as if I challenge him to refute.

His assertion that "large numbers of Africans in Kenya earn more than £3 to £4 a week" is entirely incorrect. But even supposing this to be so, would it justify the majority earning wages too low to keep them from want? I refer him to the Carpenter Report on African Wages published in May, 1953, which shows African minimum monthly wages in Nairobi to be at that time 52s plus 7s for housing allowance. There was no extra ration allowance or ration in kind, while for agricultural workers the report shows that 48% earn less than 25s a month, and 26% less than 20s. The commission considers that a wage of more than double the present average wage would be a satisfactory one.

Your correspondent misquoted me as saying that Africans are not allowed to grow coffee in order to argue that this is "an old misstatement." In point of fact I said they were not allowed to grow coffee until recently (a statement he cannot refute) and that since this ban was lifted Africans are restricted to 100 trees per farmer.

He repeats me as having said that African agriculture is primitive so assistance from the Government is again misleading. My actual words were: "The individual African farmer, unlike the European, cannot make a living only from his own produce, he must sell his crops to develop his land."

Finally the statement that I said "the Katura independent schools had produced very good results" is entirely false. On the contrary I questioned the educational abilities of these all-African schools, and I added that they were responsible for producing young men and women keenly aware of the political situation and racial conflict which is raging everywhere in Africa today.

Yours faithfully,

University of London

P. KAHAHU

London, W.C.1.

**Service for
Visitors**

The East African Tourist Association is a public service organization supported by local private enterprise, transportation companies, and the Governments of Kenya, Tanganyika, Uganda, and Zanzibar. The Association exists to assist visitors to these territories and to give advice. It maintains "Visitors' Information Bureaux" in Dar es Salaam, Kampala, Mombasa, and Nairobi. Their addresses are:

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All other enquiries should be addressed to:
THE INFORMATION OFFICER, E.A.T.A.
P.O. Box 2013, NAIROBI, KENYA.

In LONDON the Association is represented by The East African Office, Gated Buildings, Trafalgar Square, W.C.2.

In **EGYPT** ENQUIRIES can be sent to our representative at East African Airways Corporation, Salisbury House, 96-97 Smith Street, Dublin.

In **RHODESIA** information is obtainable from East African Airways Corporation, 317 Harvey House, Baker Avenue, Salisbury, S. Rhodesia.

Belatedness of Government Reports**Tribute to the War**

To the Editor of EAST AFRICA AND RHODESIA

SIR.—You have frequently drawn attention to the lateness of publication of annual reports. I believe I am right in saying that the annual report on Kenya for 1953 has still not appeared. I suppose the official excuse is that the same day is responsible for the delay—but the report on Malaya for 1953, a much larger publication, has been available for some time.

I was also interested in your remarks about the report of the War Council. Surely however, if anything containing remarks that smelt failure or smack of despondency deserves to be suppressed, Mrs. Elspeth Huxley's "A Thing to Live" should be included. On the whole I found it an admirable description of Mau Mau, but her treatment, though admittedly only in a few pages, of the King's African Rifles is very unfair to the force which did with Kenya Regiment assistance, played by far the greatest part in the military operations.

Yours faithfully,

C. W. MINTER

"This Agriculture Bill rests on three foundations—ability, efficiency, and development. There must be confidence between the three partners in the industry, the Government, the industry itself, and the general public." Major F. W. Cavendish-Bentinck, Minister for Agriculture in Kenya.

Director of Commonwealth Information

Mr. B. Cockram's Career

MR. B. COCKRAM, who has been appointed Director of Commonwealth Information, in the Commonwealth Relations Office, in the replacement of Mr. A. H. Joyce, was born in Jersey 51 years ago and educated at Taunton's School, Southampton, Queen's College, Oxford, and London University. After serving in the Civil Service in 1926, he was an adviser to the United Kingdom delegations to the Assembly, and Councils of the League of Nations from 1931 to 1938 and to the Brussels Conference on the Far East in 1936. In 1938 he went to South Africa as political secretary to the High Commissioner, in which post he remained for five years.

From 1944 to 1949 he was a counsellor in the British Mission to Washington, and adviser to the U.K. delegations to the San Francisco Conference, 1945; to the Assembly, Security, Economic and Social Trusteeship Councils of the United Nations, 1946-48, and to the Councils of U.N.R.R.A. and P.A.O. In 1945 he was attached to Lord Keynes's financial mission to the United States and in the following year he attended the Paris Peace Conference as an adviser to the U.K. delegation. From 1949 to 1949 he was a member of the Far East Commission on Japan.

British Commonwealth Information

Mr. Cockram toured the U.S.A. in 1949, 1951, and 1954, speaking and broadcasting on behalf of the United Nations, the British Information Services, the American and Canadian Institutes of International Affairs, and the English-speaking Union. He has also lectured on international affairs at universities in the U.S.A. and Australia. He has visited East and West

Africa, the West Indies, Malaya, New Zealand, and the Pacific Islands.

Mr. Cockram met his wife while both held research fellowships at the University of Michigan, U.S.A. Mrs. Cockram has specialized successively in history, education, and medicine. Their daughter, Gail Maryse, now 18, is studying law at the London School of Economics.

S. Rhodesia's New Native Township

LOCAL GOVERNMENT in Native townships of Southern Rhodesia will be facilitated by the Native Councils Bill which is now being drafted. Mr. P. B. Fletcher, Minister of Native Affairs, made that statement when he opened Sekuru township, one of the first two areas in which African men obtain freehold titles to land. Sekuru will eventually be self-contained with residential areas, educational institutions, a medical centre, light industrial units, etc. The first African to hold title is Mr. C. C. Majanga, who has bought a business stand. They cost £25 each, and the purchaser must build within two years to a minimum value of £150. So far 213 Africans have applied. The township will cover 5,000 acres, permitting a population of 25,000.

Muganda Chief Threatened

A NIGHT RIFLEMAN had been given to the Kabaka of Uganda by the so-called Kabaka, and a crowd of Africans stoned the car of the ex-chief about 22 miles from Kampala. Later a group armed with sticks and bushes threw surrounded the house, but dispersed when they found all doors and windows were secure. The ex-chief has reported to the Resident in Uganda that people in the village had threatened to cut his throat when the Kabaka returned. He is accused of having been willing to consider the election of a new Kabaka.

The World's View

THE STORY OF SOUTHERN RHODESIA

by NORA S. KANE

Foreword by THE REVEREND SIR GODFREY HUGGINS, C.H., K.C.M.G., F.R.C.S., M.P.

Prime Minister of the Federation of Rhodesia and Nyasaland

ON October 23rd, 1893, Southern Rhodesia, sixty-three years after its foundation, became a baron in a Federation of Central African States. Miss Kane has lived in the country all her life; her father and mother were pioneers. She tells the story of Southern Rhodesia from the earliest days of the Matabele and Mashona peoples through the years of Lobengula, King of the Matabele, who bartered the metal and mineral rights in his territory to Cecil Rhodes and unwittingly paved the way for the British South African Company, down to the final emergence of Southern Rhodesia as a self-governing country.

One section of the book is devoted to biographies of the founders—Rhodes, Jameson, Selous, the Moffats, and Sir Charles Coghlan. But Rhodes and Jameson overshadow the whole book, for the story of Southern Rhodesia is their story. The last section of the book shows how the savage country of sixty years ago has developed into a progressive and prosperous State.

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FROM ALL BOOKSELLERS

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*Parliament***Britain, S. Africa, and U.N.O.**
Questions in the Commons

The British Government's attitude to South African accusations raised in U.N.O. was the subject of Commons questions last week by MR. LENNOX-BOYD, MR. A. CLIFFORDSON, and MR. F. BESWELL (Lab.).

SIR A. CLIFFORDSON: The Government have declined to accept the United Nations' Commissions, since they consider that the commission was illegally constituted. They consider that, in reference to the International Court of Justice for an advisory opinion would be superfluous, and do not propose to take any further action."

MR. BESWELL: "Does not the Minister agree that issues of security and peace are involved in the racial conflict in the Colonies, and does he not think that in this chamber we ought to accept racial conflicts in other countries as a concern of the whole world?"

MR. BOYD: "The hon. member knows better than most hon. members that Article 2(7) of the Charter was the outcome of very extensive discussions at the time it was drawn up. The last Government took the same view as we did in the Chamber. My personal view is that, having drawn up the Charter, we must stand by its terms."

MR. BESWELL: "Is it not a serious matter when one of the founder members of the United Nations alleges that the General Assembly is acting illegally? Does not the Foreign Secretary consider that the matter should not be left on that basis? Should it not be desirable to secure an advisory opinion from the International Court on the issue which has arisen between the Government and the General Assembly?"

MR. BOYD: "The hon. member does not think that a number of other Governments took the same view as we did, and the late Government took the same view. I do not think we can afford these differences of interpretation to the Hague Court."

Dissatisfaction over Lidbury Report

MR. D. JONES (Lab.) asked whether the Colonial Secretary was aware that certain of the recommendations on salaries and conditions contained in the Lidbury Commission's report would operate unfairly and had caused dissatisfaction among responsible organizations in East Africa; and what action he intended to take on the report in order to allay apprehension.

MR. LENNOX-BOYD: "The East African governments have received some of the Lidbury Commission's recommendations after consultation with their associations. In Kenya the report is still under consideration. My information is that, bearing in mind the many and sensitive issues involved, there is a large measure of agreement and I see no need to intervene."

MR. S. FRIMMEL (Lab.) asked the Colonial Secretary why the Kenyan Government had forbidden the import of the monthly journal, *Socialist Asia*.

MR. LENNOX-BOYD: "The import and circulation of this journal was considered by the Governor-in-Council to be contrary to the public interest."

Mrs. E. WHITRE (Lab.) asked what steps had been taken to bring to the notice of employers in Kenya the need to ensure that when employees were retained as Mau Mau suspects and were subsequently cleared their wages, housing conditions, and seniority on reinstatement should be no less good than previously; and what example was set in the public services.

MR. LENNOX-BOYD: "Workers in permanent Government employment who are detained as Mau Mau suspects and subsequently cleared are fully reinstated. The Kenyan Government has sought to persuade private employers to adopt a similar procedure, and there is no reason to believe that most responsible firms have not done so."

MR. PUGHES (Lab.) asked how many detention orders had been made in Kenya under the emergency powers regulations; how many such orders had been enforced; how many detainees had exercised their right to appear before the advisory committee under those regulations; in how many cases the advisory committee had recommended release conditionally and unconditionally respectively; and in how many of these cases such recommendations were followed by actual release."

MR. LENNOX-BOYD: "4,531 orders have been made, and 24,206 enforced. 772 detainees have appealed to the advisory committee, which has recommended that one should be released unconditionally and 16 conditionally. That advice has been followed in all but four cases which are still being considered."

MR. J. DODDS-PARKER (Lab.) asked what consideration the Government of the Federation of Rhodesia and Nyasaland gave on the subject of immigration."

MR. DODDS-PARKER: "None."

MR. H. HUGHES (Lab.) asked if the Colonial Secretary was aware of the danger to the liberty of the subjects in Kenya caused by the present operation there of emergency legislation and of the incitements to disaffection and disorder thereby caused to aggrieved British subjects; and if he would set up an inquiry into the present past and future scope and operation of such emergency legislation."

MR. LENNOX-BOYD: "I am in close and constant touch with the Governor on this subject, and aspects of all emergency legislation which he makes under it were considered on May 1st, 1953, in the Emergency Powers Order-in-Council, which is placed in the library of the Foreign and Commonwealth Office. We all regret the need for the measures which have proved necessary to deal with the emergency, but I am satisfied that they are necessary, and I do not consider that any inquiry is required."

Immigration Control

DESPITE REPRESENTATIONS, particularly from Asians, no amendments can be made to Southern Rhodesia's new Inter-Territorial Movement of Persons (Control) Act. This was stated recently by the Prime Minister, Mr. R. S. Garfield Todd, who stressed that no diminution of existing rights was involved. Ideally, they looked forward to the time when restrictions on movement would not exist, but the people had the right to carry out their wish that at the moment the *status quo* should be maintained. Mentioning that he had received many letters from Asians, Mr. Todd denied any desire to withdraw privileges from Asians or impose disabilities upon those in Northern Rhodesia or Nyasaland who wished to visit Southern Rhodesia. In applying the laws to Asian visitors, as little restriction as possible would be imposed. For instance, Asian children in the northern territories would still be able to attend Southern Rhodesian schools, and no permits would be required for visits to the Victoria Falls.

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Schlesinger Group's Faith in Kenya

Colonial Bank May Open in East Africa

MR. JOHN S. SCHLESINGER, after a two-day conference with his Nairobi associates, announced plans for the expenditure of £500,000 on a block of shops, flats, offices and cinema. The scheme involves the demolition of a building in the heart of the city. He said that the directors were considering the establishment in East Africa of the Colonial Bank, which was now in a position to invest capital overseas.

There were also plans for a chain of cinemas in the African tribal areas, for which there was a need, though there would be no profits at first. A strong African film industry ought to be established and the production of an East African newsreel and a short African feature film for release to the rest of the world were already in hand.

People's Courage Praised

Speaking on "Faith in the Future of Kenya and British East Africa," Mr. Schlesinger told Nairobi Rotarians that no nation had ever been born without bloodshed and tears. "Your turn is now here," he added, "but this problem will be licked; after I am gone." He praised the courage and determination of the peoples of Kenya.

Turning to the proposed investments by his organization, Mr. Schlesinger said that there was nothing economically or industrially wonderful about the colonies. It was just a sudden realization of the Colony's potentials he had known it all along. His father, the late Mr. Schlesinger, founder of the organization, had always thought in terms of Africa south of the equator.

Mr. A. F. Kirby, general manager of East African Railways and Harbours, said in reply that it was heartening to find someone from outside with such firm enthusiasm for East Africa.

Hopes for Rhodesia's University

Importance of Inter-Racial Council

"WE HAVE ALL GOT TO LOOK FAR BEYOND the stage when people of different races raise self-consciously work together, all making rather a special effort about it," writes Sir Courtney Huggins, Federal Minister, in a brochure just published to inaugurate a campaign for the proposed Rhodesia University College.

It is difficult for Europeans with the best will in the world not to be a little condescending. On the other hand, it is difficult for coloured people of other races to keep from feeling frustrated and resentful.

Mr. Huggins agrees that the University Board would have the highest standards which meant that people of all races would be admitted to the university on a place basis. The question is whether the European students, rather than the coloured ones, would be the better in their studies. He hoped that in time the university's students would accept and respect each other for what they were, without any sense of racial bias, there would be no conscious striving to determine the part of Africa's tendency to look towards Europe.

Mr. Edgar Whitehead, former Southern Rhodesian Finance Minister, speaking recently at a public meeting in Salisbury organized by the Rhodesian Chamber of Commerce, said that no strings were attached to the gift of £11m. from the United Kingdom. Less than a week before the delegation had gone to London, the colonial government gave its go-ahead to the construction that the university must be non-racial.

The number of students coming Africa to receive a university education, based Sir Edgar, was increasing rapidly and because so great was the growth of the African population, it would not be in the Rhodesians' interest to let these African students integrate again into their completed educational conditions and with experience of complete integration.

Appealing for further £500,000, Sir Edgar Whitehead said that as so much had been done by others for the proposed university, it would be a severe blot on the country if they could not raise the balance.

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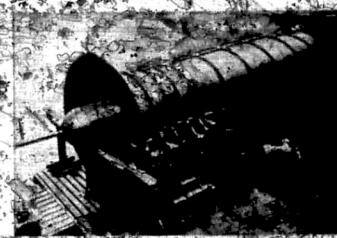
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High Commission Territories Present Arrangements Examined

Mr. J. B. Graves has written an interesting pamphlet on "The High Commission Territories" (Edinburgh, 1954, 1s.).

Pointing out that the High Commissioner for Basutoland, the Bechuanaland Protectorate, and Swaziland is both a Colonial Governor administering those three territories and the diplomatic representative of the United Kingdom in the Union of South Africa, he continues:

"The arrangement has certain potentially grave disadvantages. His office is in the Union, not in one or other of the territories. This puts an unusual political distance between him, and the colonies for whom he is responsible, which might be particularly embarrassing when Colonial policy differs so markedly from that of the Union Government."

"It may also be considered a drawback that he is responsible to the Imperial Government not through the Colonial Office but through the Commonwealth Relations Office, which has far less training and experience in the administration of African territories.

Arguments Against Separation

"For these reasons there are many who advocate a separation of the territories, and there are weighty arguments against this course. Apart from politics, the day-to-day relations of the territories with the Union are bound to be very closely affected, depend entirely upon Union communications and transport facilities, and have benefited greatly by marketing arrangements in which they participate. The members of the High Commission staff are in almost daily touch with the Union departments, and in their negotiations they and the High Commissioner have the full backing of his position as United Kingdom representative."

The amount of their size a separate Governor for the territories would rank somewhat low in the Colonial hierarchy, and would carry correspondingly little weight with the Union authorities; the territories would inevitably suffer.

Further, the loss in being attached to the Commonwealth Relations instead of the Colonial Office should not be overestimated. The liaison between the two Offices over the administration of the territories is very close. All the help that can be given by the various Colonial Office advisers is available to the secretaries of state. The territorial services are now part of the Colonial Service as a whole, and interchange of staff between them and other territories is frequent.

Under the present arrangements there has been a great deal of most effective co-operation with the Union, and it would be a great error to take any unnecessary risk of impairment. On the whole it would not appear that the case for the separation of posts has been made.

Mr. Blundell's Blunder

MR. MICHAEL BLUNDELL, Minister without Portfolio in Kenya, said during a recent debate in the Legislature that Group Captain Briggs, another elected member who had criticized regulations which inflicted hardships on farmers, had been a party to them as a member of the Central Provincial Emergency Committee. After Group Captain Briggs had replied that he had protested against the regulations in that committee, Mr. Blundell asserted that their continuation had been decided upon by the committee on August 6, and that the member now complaining had not recorded his dissent. Group Captain Briggs has now said in the course of a personal statement: "That was not correct. No such decision was made on that date, nor was the matter discussed. On August 13 it was decided to continue the regulations. I was not present at that meeting. At the meeting a week later my dissent from the regulations was recorded with a full statement of my reasons. While making every allowance for the heat liable to be developed in debate, nevertheless I consider that the statement made by the European Minister without Portfolio reflects on my good faith, and I feel it necessary to make this statement."

Trade Unions in N. Rhodesia

Membership Figures Published

NORTHERN RHODESIA now has 3 African and eight European registered trade unions and 12 employers' associations.

Details published recently show the following memberships:

EUROPEAN

Up to 250 Northern Rhodesia Association of Municipal Employees; Northern Rhodesia Allied Building Trade Workers' Union;

30,000 Rhodesia Railway Workers' Union; Amalgamated Engineering Union;

1,000-5,000 Northern Rhodesia Mineworkers' Union; Mine Officials and Related Staff Association; European Civil Service Association; Industrial Workers;

AFRICAN

Up to 250 African Railways and Harbours' Union; African Union; African Agricultural Workers' Union; Northern Rhodesia African Factory Workers' Union;

20,000-30,000 Northern Rhodesia African Drivers' Trade Union; African Teachers' Association; African Hotel and Catering Workers' Union; African Services Staff Association;

1,000-2,000 Northern Rhodesia African Shop Assistants' Trade Union; African General Workers' Trade Union; African Railways' Trade Union; African Municipal and Management Board Workers' Trade Union; Government Workers' Trade Union; African Civil Servants' Association;

Over 22,000 Northern Rhodesia African Mineworkers' Trade Union.

Passengers for East Africa

AMONG THE PASSENGERS for East Africa in the S.S. KENYA, which sailed from London on November 10, are:

Mombasa—Mr. & Mrs. J. H. Aitken, Major & Mrs. D. G. Allen, Mr. R. Barker, Mr. & Mrs. A. L. Bayford, Mr. J. G. N. Beauchamp, Mr. & Mrs. C. G. Bell, Mr. & Mrs. T. M. Bell, Mr. & Mrs. J. R. W. Bennett, Mr. A. M. Brown, Mr. & Mrs. T. A. Brown, the Rev. F. Butts, the Rev. R. G. M. Calderwood, Col. & Mrs. L. J. Chapman, the Rev. J. E. Cheyne, Mr. & Mrs. W. P. Cockell, Dr. & Mrs. Dobson, Mr. L. Eccles, Mr. & Mrs. F. J. Ferguson, Mr. & Mrs. R. H. Fox, Mr. & Mrs. G. G. Geddes, Mr. & Mrs. C. L. Gilber, Mr. & Mrs. J. Glover, Mr. & Mrs. F. O. Goetz, Mr. D. P. Green, Mr. & Mrs. F. C. Grapton, Mr. & Mrs. F. A. Hayes, Mr. & Mrs. S. G. Holliman, Mr. & Mrs. G. H. Hooker, Captain & Mrs. R. S. V. Howard, Mr. & Mrs. A. J. D. Hutchins, Mr. & Mrs. E. L. Hutchins,

Mr. & Mrs. L. G. Jackson, Mr. & Mrs. A. F. W. Killick, Mr. A. R. Knowledge, Dr. T. A. Kipling, Mr. H. J. Liddell, Mr. & Mrs. I. C. Martin, Mr. & Mrs. W. L. Martin, Mr. P. M. McGregor, Major T. McHugh, Lt. Col. & Mrs. G. H. Mitchell, Mr. & Mrs. R. H. Murdoch, Mr. M. C. Naylor, Mr. C. Neville, Mr. & Mrs. E. Newton, Mr. & Mrs. F. R. Potts, Mr. J. K. Pearson, Mr. & Mrs. A. R. Potts, Mr. & Mrs. S. N. Rablin, Mr. & Mrs. D. G. Rose, Mr. P. Rose, Mr. & Mrs. W. Rougier, Mr. & Mrs. J. A. Salt, Mr. W. T. Shapley, Mr. J. T. Simpson, Mr. & Mrs. B. A. C. Spranger, Mr. & Mrs. C. B. Sumpter, Dr. & Mrs. J. Tavaris, Mr. & Mrs. R. L. H. Valentine, Mr. & Mrs. B. W. Wadeon, Mr. H. J. Wallace, Sir Norman Whitley, Lt. Col. & Mrs. G. Williams, Mr. & Mrs. C. H. L. Wood, and Mr. & Mrs. E. P. Young.

Tanga—Mr. & Mrs. H. P. Ammann, Mr. & Mrs. F. Browning, Mr. & Mrs. F. C. Dewell, Mr. & Mrs. A. Huxley, and Mr. & Mrs. G. W. Lock.

Zanzibar—Mr. & Mrs. Baty and Commander & Mrs. H. J. Hall. **Dar es Salaam**—Mr. & Mrs. H. R. F. Butterfield, Mr. & Mrs. E. P. Firth, Mr. & Mrs. P. Kennedy, Mr. & Mrs. F. J. Paterson, and Mr. & Mrs. J. S. Rose.

Beara—Mr. & Mrs. D. H. Begg, Mr. & Mrs. A. Marais, Mr. M. V. C. Royle, Mr. & Mrs. G. Shaw Scott, and Mr. R. J. de Westhimer.

Maize, wheat, barley, oats, sorghum, and cassava are the only crops for which fixed or guaranteed prices can be given under the Agriculture Bill. Rice, millets, beans, pulses, millet, and wimbi should be added, and also ghee. Mr. John Riddoch, speaking in the Kenya Legislative Council,



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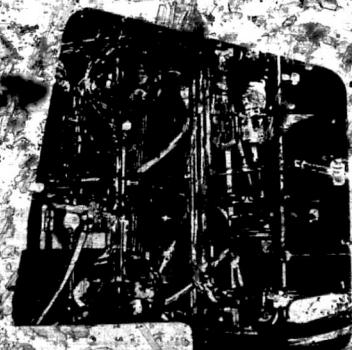
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Repercussions of London Dock Strike

Imports to East Africa Seriously Affected

EXPORTS TO EAST AFRICA were bound to be seriously affected by the recent dock strikes. Mr. E. C. Sortwell, chairman of the East African Section of the London Chamber of Commerce, said at a meeting last week:

"When the shipping committee last met the strike had just begun. But even during September five port days had been lost. One definite reaction to the strike which the chairman could report was that the phasing committee had reduced the January basic tonnage for Mombasa to 40,000 tons to avoid congestion."

The shipping sub-committee had recently been given a survey of the port and rail position in East Africa by Mr. C. J. Nutson, Chief Comptroller, Superintendent of E.A.R.C.H., who said that that administration was now working on the basis of a 15% increase in traffic annually, and that developments at present in hand were designed to cater for such an increase until 1960. By that time port and rail facilities should be capable of handling all traffic likely to be offered.

Registration Declaration Amended

In order to strengthen the present cargo registration form, the shipping sub-committee has drafted a new declaration, which the firms have subscribed with the amendment. The amendment reads as follows:

"We hereby declare that we do not accept any other application for re-exportation in respect of the cargo above mentioned, that no application has been or will be made by other parties on our behalf that this cargo is covered by a firm order, and that it is, or will be ready for immediate despatch when called forward. In the event of the cargo failing to be available for shipment, whether by reason of an order being cancelled or for any other reason, we undertake immediately to withdraw this application from the register. In the event of an order being cancelled in the meantime, we undertake immediately to withdraw this application from the register."

The chairman reported that the shipments of general cargo from the U.K. to Mombasa during August and September were 32,229 and 34,821 tons, and to Dar es Salaam 8,341 and 4,538 tons. The exports on September 26 and October 16 to Mombasa showed 22,600 and 258,000 tons, and for Dar es Salaam 5,300 and 6,117 tons.

Statistics for Tanganyika ports in September were as follows, in bill of lading tons: Dar es Salaam—general imports, 36,005; exports, 21,744; bulk oil, 18,888; total, 74,637. Tanga—general imports, 4,598; exports, 4,163; bulk oil, 78; total, 18,539. Lindi—Mwasa—general imports, 2,792; exports, 4,704; total, 7,433. Mikindani—Mtwara—general imports, 1,371; exports 2,541; total, 3,912.

Nairobi Wages

IN RECENTLY REPORTING that rates of pay for unskilled labourers employed by Nairobi City Council had been raised to a minimum of between £5 13s. and £6 4s. a month on one scale and between £6 6s. and £4 10s. on the other, in addition to free accommodation, EAST AFRICA AND RHODESIA was misled by the Information Department of Kenya, which issued that information. The City Council now informs us that the revised minimum wage of African staff is £4, and there are three scales, with rates ranging from £4 to £6 18s. In addition 10s. a month is payable for heavy and dirty work or 5s. for heavy or dirty work.

O.E.T.A. Reunion

A REUNION OF former members of the Occupied Enemy Territory Administration and the British Military Administration in Ethiopia and Eritrea will be held in London on Monday, December 6. Participants may be obtained from Brigadier F. R. W. Jamieson, Sandwell House Office, Surry, chairman of the reunion committee, the other members of which are Lieutenant-Colonel R. N. P. Lewin, Captain C. R. Williams, and Captain J. Chick.

NEWS ITEMS IN BRIEF

More than 70 members of the teaching staff of the University College of Khartoum are British.

By October of next year the whole of the field staff of the Sudan Gezira Board will be Sudanese.

Nearly 100,000 passengers were carried by Central African Airways in the first nine months of this year.

Unless they are granted an extra £8 per month, Africans of the Northern Rhodesian Hotel and Catering Workers' Union are to strike on December 6.

An Ethiopian sword, shield, and spear have been presented to the Royal Military Academy, Sandhurst, by the Emperor of Ethiopia in commemoration of his visit.

Chief Allegedly Arrested

Mr. A. D. Shirren, DCI, Mombasa, congratulated Chief Pkembi of the West Suk district on his prompt arrest of two Africans who were wanted in connexion with the *Dini ya Misambwa*, a proscribed religious cult.

The Federal Government has approved plans for seven new secondary, seven primary, and four infant schools in Northern Rhodesia, which now has 51 European schools, compared with 31 in Southern Rhodesia and 16 in Nyasaland.

Black Cossacks in Northern Rhodesia who received fees for their services to Government have now been granted leave to go to Rhodesia during the dry season. The Queen has now signed an Order-in-Bench legalizing the practice.

Lions in the Katavi National Park are reported to show absolute indifference to human proximity. The district commissioner, Namwala, writes when touring the southern part he was once within eight yards of two lionesses and five cubs, which completely ignored him.

Academic contacts between students would be more important than any arrangement of separate colleges, said the Rev. John Cowie, acting chairman of the inaugural board of the Rhodesia University. He remarked that race relations in South African universities were far happier where the races were not deliberately segregated.

Post Office Savings Certificates (10s. a unit) have been issued by the Federal Government of Rhodesia and Nyasaland. They replace the Southern Rhodesian certificates. Neither Northern Rhodesia nor Nyasaland has made an issue since the war. The compound rate of interest of the new Federal certificate is 4.2%, tax free, slightly less than the former Southern Rhodesian rate.

Livingstone Relics

The largest single collection of David Livingstone relics ever shown is expected to be displayed at next year's centenary celebrations of the explorer's discovery of the Victoria Falls. Dr. J. Desmond Clark, curator of the Rhodes Livingstone Museum, is gathering much of the material during his present visit to Great Britain. A large prefabricated building opposite the museum in Livingstone Hill house the exhibition, from June to August, 1955.

There will in future be two contests for awards by the Margaret Wrong Memorial Fund. The Margaret Wrong prize of £20 will be offered to Africans in any part of Africa south of the Sahara for an original unpublished manuscript in one of the metropolitan languages, and the Margaret Wrong medal to Africans whose homes are in an area to be specified each year, for a work already published in an African language. For 1955 the area will be West Africa.

Of Commercial Concern

One of the most up-to-date dairies in southern Africa is being built in Gwelo, Southern Rhodesia for the Dairy Marketing Board. Costing £190,000, it may be ready by next January. Eight hundred gallons of milk a day will be pasteurized and bottled. The cheese section will manufacture cheddar and gouda. The contractors are Richard Costain, Ltd.

The functions of the United Kingdom Trade Commissioner in Tanganyika Territory have been transferred from the Regional Commissioner of Customs and Excise to the Principal Executive Officer in the Department of Commerce (P.O. Box 234, Dar es Salaam).

Nyasaland Companies

Seventeen new companies, with capital totalling £1,111,111, were registered in Nyasaland in the first nine months of this year, bringing the number of companies in the Protectorate to 334.

Limited imports of raw coffee beans from dollar sources may now be made into the United Kingdom. Private imports from non-dollar sources have been allowed for some months.

Latest reports estimate that 1,116.50 acres had been planted to cotton in Uganda up to the end of September, compared with 1,102.22 acres in the corresponding period of 1953.

The new contract in Rhodesia and Nyasaland has been accepted as a contracting party to the General Agreement of Tariffs and Trade.

Gross investment in Rhodesia Railways increased by £1m. in the last financial year and now stands at nearly £3m.

Egypt has agreed to increase the Sudan share of water from the Aswan dam by about 44,000m. gallons a year.

Dividends

East African and General Investments—20% for year to June 30 (the same) plus 5% bonus (24%) on participating preference shares. Deferred dividend is 10% (the same), plus 5% bonus (24%). Profit £60,847 (£25,490) before tax £38,850 (£32,070).

Robert Hudson, Ltd.—12% for year to June 30. Gross profits £490,000. Ordinary capital doubled (£820,754) by 100% scrip issue earlier in the year.

Oil Outputs for October

Arusha Plantations, Ltd.—76 tons of fibre from the Thembi estate, making 233 tons for four months, compared with 92 tons in the corresponding period of last year.

Bird and Co. (Africa), Ltd.—1,274 tons of fibre, compared with 981 tons in October, 1953.

East African Sisal Plantations

EAST AFRICAN SISAL PLANTATIONS LTD. earned a profit of £16,253 in the year ended June 30 last, compared with £4,166 in the previous year. Taxation absorbs £36,248 and dividends totalling 25% require £19,293, leaving a carry-forward of £2,216, against £7,779 brought in.

The latest annual statement shows that the company's reserves stand at £26,027, revenue reserve at £93,216, reserves for future taxation at £1,300, and current liabilities at £5,121. Fixed assets are valued at £170,194 and current assets at £290,976, including £162,244 in cash.

Output of sisal and tow during the year amounted to 1,816,000 bales, against 1,775 tons in the previous year. An area of 6,000 acres was replanted and 500 acres were prepared for planting in 1954-55. The Tanganyika property consists of 1,000 miles of 19,847 acres, of which 5,500 acres are under cultivation, and 659 acres following preparatory to planting.

The directors are Mr. G. P. S. Dowd (chairman), S. T. Hartman, Mr. C. H. Dowd, and G. H. Hartman. The Rock Sons & Co. Ltd., London, are the bankers. The annual general meeting will be held in Gwelo on December 1.

MINI MINI (NYASALAND) TEA SYNDICATE

MINI MINI (NYASALAND) TEA SYNDICATE LTD. after providing £39,000 for taxation, report a total surplus of £12,551 in the year ended June 30, compared with £16,384 in the previous year. General reserve receives £8,000 and dividends totalling 25% less tax require £17,965, leaving a carry-forward of £2,903, against £2,853 brought in.

The issued capital is £40,176 in units of 5s, and revenue reserves stand at £25,507. Fixed assets are valued at £2,000, deferred liability at £10,500, and net current assets at £2,000, including £78,513 in cash. The company owns 1,400,000 acres of tea, 600 of which are under cultivation, and 1,000 under replanting. The five post offices in Arusha, Kigoma, Mbeya, Mbeya, and the current tea crop amounted to 1,000,000 kg. The tea average sale price was 47.19d. (34.40d.) per lb. and the f.o.b. cost was 13.6d. (13.08d.) per lb.

The directors are Mr. J. A. Brown (chairman), Commander J. G. Arburyhoff, and Mr. C. G. Meakin, and the secretaries Messrs. Dickson Anderson and Co. Ltd. The 31st annual general meeting will be held in Arusha on December 7.

New Lighterage Wharf

MOMBASA'S new lighterage wharf, built on 10 acres of land reclaimed from the sea, and costing £376,000, has been officially opened. Mr. A. F. Kirby, general manager of East African Railways and Harbours, said that the first of the new deep-water berths should be ready for use during the next few months and the second by next autumn. On the same day the first of the Railways' new light alloy luxury coaches arrived in Mombasa on the inaugural run from Nairobi. Mr. Kirby revealed that more than £750,000 would be spent on coaches of this type, which are one-fourth of the weight of the former units.

"It has taken more than 12 years to prepare the Agricultural Bill." Dr. Misam, an Asian member of the Kenya Legislative Council.

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Mining**Gold Fields Rhodesian Report**

THE GOLD FIELDS RHODESIAN DEVELOPMENT CO. LTD. earned a profit of £63,377 in the year ended May 31, compared with £65,458 in the previous year. Taxation amounts £18,260 and £20,000 is transferred to depreciation reserve. A dividend of 4s per share remains £34,576, leaving £16,005 for the year forward, against £5,514 brought in.

The total capital is £12,257,110 in shares of 10s. Revenue charges were at £1,05,031, current liabilities at £6,439, investment at £1,14,701, mining properties, farms and ventures at £3,214,000 and current assets at £2,4,177, amounting to £18,260 in cash.

Among the company's principal interests are holdings in Mafura Gold Mining Co. Ltd., the Sebakwe group of mines, and Wanderae Consolidated Mines and its subsidiary.

The directors are Mr. V. Annan Chatterjee, chairman; Mr. J. S. Parkes, Sir Joseph Muller, Mr. G. A. Davenport, Mr. C. S. Harry Watt, and Sir Richard Wilson. The secretary is Mr. G. W. J. Collie and the 2nd annual general meeting will be held in London on December 1.

Wankie Coal Dealer

COAL PRICES in Southern Rhodesia have been raised by amounts ranging from 4s to 14s. The increases will cost major consumers in the Rhodesias more than £15,000 yearly, but railway and electricity charges are not expected to be upgraded yet. The Minister of Mines, Mr. G. A. Davenport, said that the Copperbelt must bear the largest burden, probably amounting to £10,000 a year, and Rhodesia Railways would pay double tone £46,000 more. On the other hand, power stations could reduce costs by 1s by switching brownish coal from Rhodesia to colliery coke. At the time Minister Mr. Garfield Todd said that the increases "while reasonable" was not the "realism" that some people suggested. Rhodesia had been promised by the Nylasay government that cuts by rail had that been done normally, the increases might not have been necessary. As it was, a fair agreement had been reached on prices, profits allowable, and incentives to reduce working costs.

Company Progress Reports

CORONATION Syndicate - 6,300 tons of ore were treated at the Tebekwe mine for 1,012 oz. gold and a working profit of £1,209. The corresponding figures for the Arcarius mine were 3,067 tons, 1,038 oz., and £3,301; and for the Muriel mine, 3,117 tons, 1,018 oz., and £1,160.

Globe & Phoenix - 12,200 tons of gold were recovered from 900 tons of ore, a working profit of £22,594 against £23,502 in September.

Union Motor - 24,000 tons of ore were treated for 7,641 oz. gold and a working profit of £73,498.

Rezende - 995 oz. gold were recovered from millions 5,200 tons of ore. The working loss was £1,601.

Confederates Support Mineworkers

CONFEDERATE PARTY SUPPORT for the European miners on their opposition of Northern Rhodesia's "the unusual struggle against reorganization of the mining industry" has been described as "most gratifying" by the party's leader, Mr. W. J. Cole, who is also a Confederate MP in the Federal Assembly. He deplored the proposal to banish and prosecute miners for investment to the Federation and to make it safe. He viewed with concern the attitude of the copper mines towards African advancement.

Buchananland Exploration

ACCEPTANCE of an offer by Messrs. Glaser Brothers, Johannesburg, of 20s. per cent of the 125,173 shares of **H. S. Buchanan Exploration Co. Ltd.** recommended by the directors of the company who intend to retain in 10s. of the 125,173 shares which they hold or control.

Congo Mining Disaster

TWO MINERS were killed and three others injured yesterday at Ambinkobongi, Belgian Congo. A massive explosion occurred at the Ambinkobongi mine, and a statement of condolence from the Belgian government.

Coral Found in Nyasaland

A CORAL DEPOSIT has been discovered in the neighbourhood of Kapowa, north of Karonga, in the Northern Province of Nyasaland.



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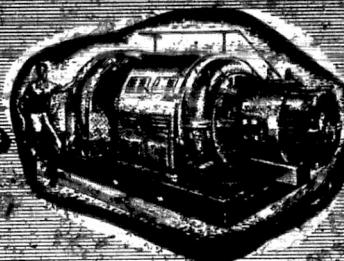
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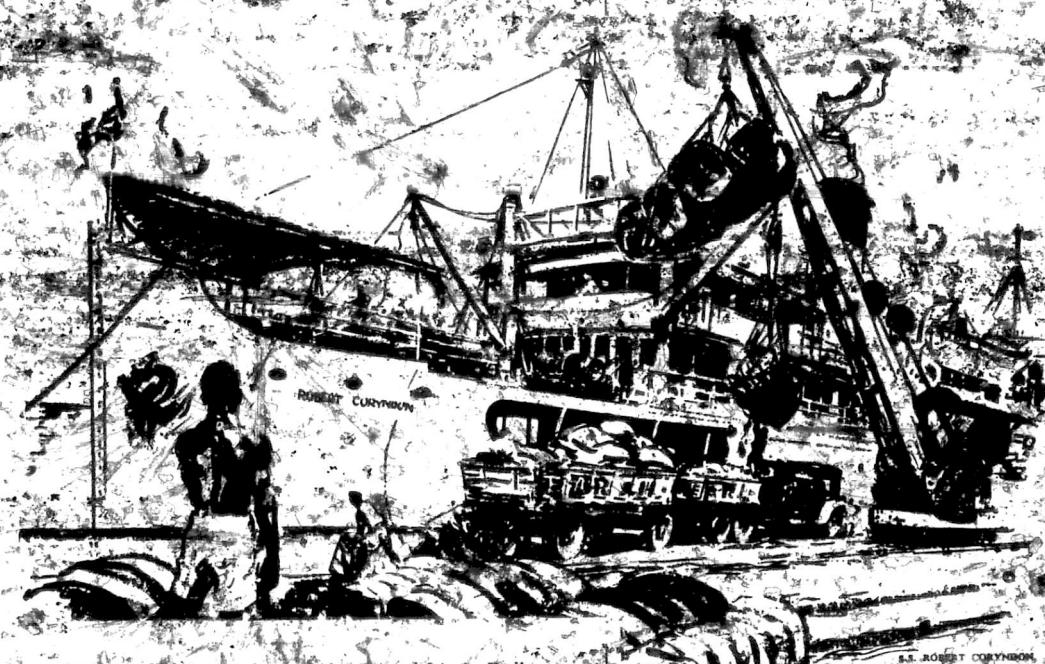
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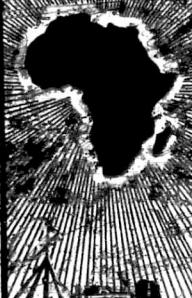
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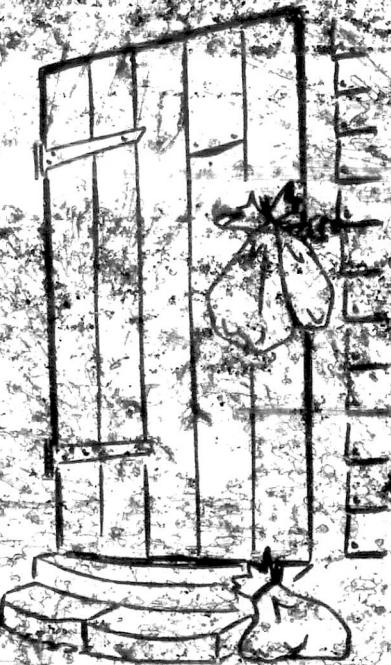
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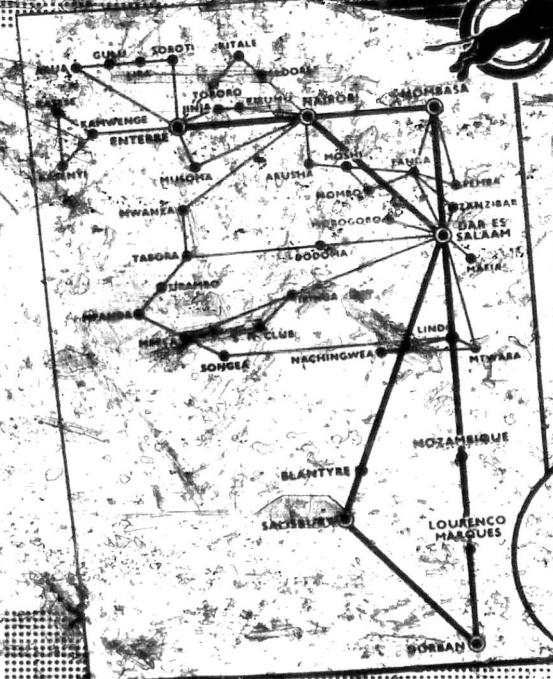
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TUESDAY, NOVEMBER 25, 1936

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MATTERS OF MOMENT

MISTER R. L. PRAIN assuredly the most candid industrial leader in Central or East Africa must be one of the frankest company chairmen in the Commonwealth.

On several occasions we have Problems in recorded his forthright statement The Matter of African in the copper mining industry of Northern Rhodesia manifestly made from a deep sense of the importance of finding without further delay a solution to a problem which has grown increasingly dangerous; and according to the recent board of inquiry under the chairmanship of Sir John Forster settlement of this issue is "imperative at a very early date." In his annual statement to the shareholders of the Roan Antelope and Mufunira copper mining companies, the chairman declares yet again that this is the most serious single problem to be faced, and that while it remains unsolved Northern Rhodesia cannot count on full production, industrial peace, and economic progress. If he is right Mr. Prain is also conciliatory for to the statement that "our African employees are entitled to feel that there is no impediment to the satisfaction of their reasonable aspirations," he adds the qualification that "our European employees are entitled to reasonable safeguards." What Mr. Prain modestly refrains from recalling is that safeguards so generous that they can have no parallel anywhere in the world have been repeatedly offered—and misguidedly rejected by the trade union representing the European miners workers. That organization has for years prevented the fragmentation of any job now done by Europeans well knowing that it was thereby obstructing the reasonable advancement of the best qualified Africans; and if the chief spokesman for the trade union has his way, it will be a "fight to a finish" for the selfish and shortsighted continuance of a colour bar which it imposed and has hitherto had the power to maintain.

The grave fuel and transport difficulties of the Rhodesias are likewise the subject of candid comment by Mr. Prain, who says bluntly that the mining companies consider it essential to abandon

Fuel Shortages—due to the expansion of

systems. Let us want the Federal Government to adopt as their policy the only premise which is possible in a developing country—that a deficiency of railway capacity creates the demand and not vice versa." The coal requirements of the Rhodesias are, he calculates, at about 295,000 tons monthly, of which the Copperbelt needs 90,000. Wankie Colliery could deliver 313,000 tons, or 71% above the total demands of the Federation, but the railways can unfortunately not move more than 250,000 tons. By the time new rolling stock arrives to make it possible to carry the difference production at the colliery and the general demand will have risen and the mining industry fears that the railways will not have enough staff to use the new locomotives and trucks to full capacity. Because the Copperbelt now receives only about two thirds of its coal requirements, the mines have had to employ about seven thousand Africans on cutting wood, which is more than twice as costly to use as coal; they also import coal from South Africa and the United States at still higher expense, and one mine has begun to burn fuel oil. The annual cost to the Copperbelt of the present unsatisfactory fuel-rail position is computed at £1,200,000.

There is a widespread impression that Northern Rhodesia, the second largest copper producing territory in the world (ranked after the United States and before Chile) can market the metal exceptionally cheaply. Not wanting that dangerous misconception to prevail, Mr. Prain says emphatically—and

Not Among the Cheap Producers

not for the first time—that more than half of the world's present copper output is produced more cheaply than that at the Roan Antelope mine, which is a highly efficient property. In the last financial year it produced 88,678 tons of copper and sold 84,706 tons to overseas buyers at an average delivered cost of £120 a ton for blende and £150 for electrolytic. Operational costs were by £7 per ton, the higher cost of power and carriage added at least £5, replacements represent an allocation of £10 per ton and further increases have now to be reckoned for the new African pensions scheme and an extension of workers' compensation, improved amenities in the African townships and higher refining charges abroad. The average price realized was just under £230

a ton, the total working profit slightly exceeded £9m, taxation required £3.3m, and replacements reserve and general reserve received £1m and £750,000 respectively, leaving available just under £4m. In the case of the Munyira mine the figures differed but slightly, working profit totalling £9.6m, taxation absorbing more than £3.5m, replacements reserve requiring £1m, and general reserve £1m, leaving a balance of £3.8m. These two great enterprises and the associated Rhodesian Selection Trust, are of immense importance to the economy of the Federation and Northern Rhodesia, and anything which can be done to remove the threat of serious fuel difficulties and the shortage of fuel will be advantageous to the State no less than the shareholders.

Notes By The Way

Strange Estimate

IT IS SURPRISING to be told by a spokesman for the Government of Kenya that the number of Mau Mau adherents who will have to be banished from the tribal areas either permanently or for a long period may be as low as 2,000 and will not exceed 6,000. There has, I think, never been so modest an estimate in public, and some people with exceptional access to the facts have in private made no secret of their belief that tens of thousands of the Kikuyu would have to be excluded forever. The latest official estimate is that there are now about 6,000 gangsters in the forests. Must not a very high proportion of that number be classed as so dangerous to tribal society, and in particular to the loyalists who have run great risks in joining the Home Guard, that they ought on no account to be at loose in the reserve again? These men represent the hard core of the most evil movement which any race of British East or Central Africa has known since civilized government was established. Acceptance of the low estimate of 6,000 infernals must mean, however, that two-thirds of them would escape this classification even if all the Kikuyu now detained were to be classed as "whites" or "greys"—and that is an absurd assumption. It has been officially admitted that thousands of the men already in detention camps are still fanatically Mau Mau adherents; why would claim that all of the worst elements are today either with the gangs or in the camps?

Better Too Many Than Too Few

SOME MEMBERS of the Legislative Council in Kenya ought to press the Government for clarification of this matter, for it is of the highest importance that a serious underestimate of the gravity of the position should not be allowed to take root in the public mind in Africa or elsewhere. Kenya will have difficulties enough without taking undue risks. Is it not far better from the standpoint of the loyal Kikuyu—and equally from that of the country as a whole—that too many, rather than too few, of the Mau Mau murderers, maimers, and torturers should be permanently detained for the protection of society than that some of them should be set free to conspire again, to the grave hurt of a country which will long bear the scars of this rebellion? They will

not bear quickly. This has, will deprive Kenya of many excellent settlers, and much capital investment in the years ahead, for there, and other finances will long be burdened by the aftermath of this movement. Mr. Blundell told London journalists on Monday that he thought there was a tendency in the British Press to give an exaggerated impression of the rebellion because correspondents naturally telegraphed only news of incidents, not of normal economic development. Has he not tended to be unduly optimistic?

Quite Far Enough

HER MAJESTY'S GOVERNMENT, which has acted so generously in regard to the Kabaka of Buganda, is already being pressed to waive the condition that the necessary reforms must be implemented before he returns to his Kingdom. It is sincerely to be hoped that such advice will fall on deaf ears. There is a world of difference between clemency and appeasement, and if the first were to degenerate into the second its original justification would become deeply suspect. The Secretary of State made it clear when he addressed the House of Commons last week that the Cabinet would willingly expedite the return of the Native ruler if it became convinced that the new constitutional arrangements had "become well established and were working satisfactorily." It was, he said, hoped that they could be brought into operation by the end of March next, and the latest date for the Lukiko to decide whether to ask for the return of Mutesa II would then be nine months after that. That time-table might perhaps be somewhat shortened, but it could not be significantly cut if there is insistence, as there should be, on proof that the changes are working satisfactorily.

Agitators Still Busy

RESPONSIBLE OPINION in Uganda considers it absolutely essential for the Government to refuse to go one inch further than it has already done. The disgraceful scenes outside the Lukiko last week afford ugly evidence of the power of agitators to incite the Baganda race to violence, and cast insult to the Queen's representatives in an argument for demands, not for further concessions. The truth is that Baganda extremists, in the hope of preventing acceptance of the Namirembe proposals by the Lukiko, are still actively engaged in in-

timidation as well as persuasion. One of the worst mistakes made by the Government of Uganda at the time of the deportation of the Kabaka was the failure to arrest a number of well-known agitators. That error should not be repeated if, as seems likely, some of them can use their influence to undo all the work of the Hancock committee and frustrate the plans for reform in the Protectorate and Buganda. There ought to be no leniency to settled policy and refusal to tolerate the machinations of a small number of subversive self-seekers.

Louquacious But Uncommunicative

THE PRIME MINISTER OF THE SUDAN showed his sense of humour and his skill as a political tactician when he met a room full of journalists in Khartoum last week. He repeatedly turned aside sharp questions by a witty reply or a lengthy disquisition which took him back on a subject which he presumably deemed it desirable not to clarify overmuch. Where a politician in this country might have replied "and comment," Mr. Azhari showed that he could be both louquacious and uncommunicative. Pointed, even barbed, inquiries did not disturb him. The impression he gave was that everything in the Sudan and in Egypt is about as good as it could possibly be, that it was amazing that anyone should have ideas disagreeable in either country, that all but a tiny minority of people live in happy harmony, that anything short of perfect is just the product of a short stage of transition, and that the sceptics are really misinformed "united folk." It was all done so blandly, so competently, that it won the admiration of even hard-boiled Press representatives but it scarcely convicted the knowable among them. Their aim was to get the Prime Minister to define his basic policy, especially in regard to relations with Egypt, and that was the one thing he was resolved not to do.

Secret History

IT WILL BE NEWS to the whole of Africa that in 1918 General Smuts—in whose doings South, Central and East Africa took the keenest interest over many years—wrote to Lloyd George, then Prime Minister, offering to take command of the American Army! That fact has just been revealed by Mr. Frank Owen, the latest biographer of Lloyd George, who found Smuts's letter making that suggestion among the documents which he was allowed to read. What Lloyd George replied is not

known. I wonder if he had the nerve to tell the Americans?

New Governor

VICE-ADMIRAL SIR PEVERIL WILLIAM POWLETT, who is now on his way by sea to take up his duties as Governor of Southern Rhodesia, recently retired from the appointment of Commander-in-Chief in the South Atlantic. A midshipman when war broke out in 1914, he was constantly at sea during the next five years, seeing service at the Dardanelles and in the battle of Jutland. He became a captain in 1938, and later commanded H.M.S. "FISHER," H.M.S. "FUL" and H.M.S. "NEWCASTLE," serving in the Mediterranean during part of the last war. After hostilities ceased he went to the Royal Naval College Dartmouth as an assistant to the Commandant, and was then successively First Secretary in the First Naval at the Admiralty, and First Officer (Naval Officers) in the Mediterranean, before becoming C.-in-C. South Atlantic in 1952. He played rugby football for England, is interested in all games, and is a keen shot and angler. Sir Peveril was born in Ottery St. Mary, Devonshire. Lady William Powlett is a Scot, born in Aberdeen.

Police Convicted

THE EAST AFRICAN POLICE stand convicted of the offence of gross professionalism by the criminal reporter of the "Daily Express" of September 1952, reached London only recently, and 18 months later than it should have done. The reporter says that it bears no date of submission to the Government. Again I urge that all Governments in East and Central Africa should instruct all departments of the public service that every report, annual and otherwise, must bear the date of submission to the Secretariat. It is not less necessary for Governors to insist upon the retention of these dates in any versions printed at the public expense, for Secretaries are inclined to remove a date when it reveals inexplicable slackness on their part before sending the document for printing.

The Atom Age

A LETTER posted in Kampala on September 26, and sent by surface mail, was delivered in London on November 18—eight weeks to the day after it was committed to the care of the postal authorities. Other correspondence posted in the commercial capital of Uganda on and about the same date presumably suffered similar abominable delay. Why?

Mau Mau "Incorrigibles" Estimated at Maximum of 6,000

Mr. Blundell's Description of the State of Kenya Today

SIX THOUSAND KIKUYU at the most, and perhaps no more than 2,000, will have to undergo a long process of rehabilitation," MR. MICHAEL BLUNDELL, Minister without Portfolio in Kenya, told journalists in London on Monday afternoon.

"Great numbers of the Kikuyu are not deeply infected by Mau Mau," he continued. "I believe that they can become perfectly normal citizens through our methods of rehabilitation, reconstruction, and resettlement."

"Between 40,000 and 50,000 adult male Kikuyu are serving or have served in the Home Guard, the number fluctuating because as the situation improves in their area many ask permission to go back to the shop or other business which they abandoned because of their belief in the Government."

Mr. Blundell had begun by reading the following statement:

"There are signs of a definite improvement on the military side in Kenya. This has been especially apparent over the last month, and is mainly due to the steady progress of our military plans, to the build-up of our intelligence services, and to the general improvement in the training of troops in local conditions and their increased knowledge of the problems they face in difficult terrain. But we must be prepared to face further incidents as the gangs get desperate."

"Up to April of this year all our statistics regarding incidents, the size of gangs, losses of arms and crime, showed that the initial wave of Mau Mau was still carrying them forward. Since April the reverse is the case, and the evidence now shows that the gangster leaders are on the defensive. Their aim is, however, survival, whereas a year ago it was the elimination of the Government and the removal of the European and Asian from the country."

"This emergency caught Kenya in a period of development resulting largely from plans thought out and put into effect as soon as conditions permitted at the end of the war. In spite of the strain of the emergency on our man-power and finance we have been able to carry on and accelerate these development plans, particularly in the untroubled areas. In so far as Kenya life is normal, and production, especially agricultural produce, has increased."

The African population in these peaceful areas loyally supports the Government. Capital for further development is ensuring the country, and there is an impressive building programme under construction in Nairobi and in other centres.

There has been an upward adjustment of wage levels, and the Government has taken the first steps in moving away from our prevailing low-wage economy. Great strides have been made in meeting housing problems in Nairobi and other towns, to which people are attracted in ever-increasing numbers by the amenities and incentives offered.

Removing the Fear of Terrorism

This energetic programme of development is taking place at a time when the minds of most of us in Kenya are engaged also with the immense problems of rehabilitation of the ranks of people. Experience has taught us that the first step in rehabilitation is the removal of the fear of terrorism. Once this has been accomplished co-operation is possible. Those who have been misled by Mau Mau that move into the channels of reconstruction.

The Government has set up a committee of the Council of Ministers and charged it specifically with the work of re-settlement on the land and in industry of these Kikuyu. Notable work is being done by this committee, with the experience of the Minister of Agriculture, Mr. J. C. Gwendolen Benwick, on the one side, and the Minister of Industries on the other, Mr. Alexander, on the economic development side.

It is encouraging that some steps made by this committee for the moving of surviving detainees into the next stage of their re-integration from Mau Mau have been halted temporarily by an outbreak of rebellion at Eldoret Mau Mau detention camp. This outbreak has been brought under control by the medical authorities, and it is hoped that in the near future it will be possible for the system to allow the movement of the first flow of Mau Mau detainees on the way back to normal life.

They will go into schemes for re-settlement capable of absorbing both their energies and their future life. One scheme alone contemplates dealing with 12,000 to 15,000 families, not just single individuals. Others are planned or already started, and will provide the way back.

"One of the great needs in Kenya is that we shall continue to attract the services of the right types of men from this country. There are great problems to be tackled, some of them arising out of the emergency, but others belonging to the normal life of the country, for which we need men and women who are prepared to make new lives and careers which will bring them into contact with the realities of development in our country."

In reply to questions Mr. Blundell gave the following further information:

Gangster Number Only Six Thousand

Gangs in the Forests.—"The gangs can still live in the forests, but we know that their casualties are greater than the present rate of recruitment and that they now lose weapons much more quickly than they obtain them. Moreover, their most significant leaders have been eliminated. Six months ago there were about two surrenders a week. Now there is an average of 25. The active terrorists in the forests number perhaps 5,000 or 6,000. The recent War Council statement put the total at 7,000, but we have now good reason to reduce that figure."

Areas Cleared of Mau Mau.—"Mau Mau began in its most active form in the Fort Hall area, which has been almost cleared of terrorist, so that life there is maintained almost entirely by the civil administration and the police. There are other areas in which we have regained control. It is inaccurate to think that Kenya is a cauldron of trouble."

Confined to the Kikuyu.—"Mau Mau can now be said to be confined to the Kikuyu tribe. A year ago nobody could have said that. There have been significant changes among the Kikuyu who were unstable, but are now contented and willing."

Intelligence.—"A very important cause of the improvement in the situation is that the intelligence services have become much more efficient. We started with nothing before the previous year, but have now built down to the district level by using in the field the skilled men of all races whom know the country."

Asked if the large part of the best part of two years before this improvement could be claimed meant that local man-power had not been wisely used, Mr. Blundell replied that the change had really come in the last six months, and that it had taken time to find the right people and new methods.

Asian Combat Teams.—"We have had a set-up of Asians, but there have been difficulties over standards of selection and health. They have produced four combat teams, all are doing well, and two especially well. The Asians in Kenya have put their backs behind the Government."

Choosing the Right Settlers

Settlers of the Right Type.—Referred to his statement that it was necessary to attract "Men of the right type" from Great Britain, and asked if that implied the creation in London of a selection board, as recommended in the Carrington Report, the speaker answered that that proposal was regarded as impracticable by the Government of Kenya.

He has considered that anyone could select men suitable for Africa by intuition. It was not possible to test many hundreds of men to see if they fitted. The only people needed in Africa were those with a sense of mission; he had no objection to that, but he had been sent to Africa and yet found Africans unattractive. Since Africans would achieve higher standards only through contacts with Europeans, it was necessary to judge the Europeans by the contribution they could make.

When reminded that the Government of Southern Rhodesia was creating a settlement Board in the United Kingdom, Mr. Blundell reiterated his opinion that decisions could not be made in that way.

Man-Power Needs.—Kenya, he said, now had a surplus of manpower from Great Britain for the economic development of the mines and farms, and also for the industrial industries and services.

Settlers from South Africa.—A strong view put forward by the western provinces from South Africa was likely to increase the emigration of South Africa nationals. He added that there had always been some introduction of settlers from the Union, but that it did not necessarily bring racial integration or assimilation; or larger immigration flows could arise.

Multiracial Government

Multiracial Government.—A government in the Kenyan since April has been due to many causes, primarily the nomination of Nairobi as a base, but the new multi-racial Government had assisted enormously by putting upon all men the physical responsibility of government. So long as the Government was largely furnished from overseas, the governed did not feel themselves part of it, and there was always the risk of abnormally bitter opposition. Despite the political cross-currents, the new Government had greatly reduced the temperature.

Wage Levels.—Agricultural wages had risen 50% in the past year, and now varied between 20s. and 200s. a month, with all found. Minimum wages had also been increased in the towns and that would continue next year, when adjustments on a half basis would have to be undertaken. By the end of 1955 Nairobi would have built another 18,000 houses of simple roots for Africans.

Resettlement Projects.—Many of the resettlement projects for Kikuyu were situated on the borders of their reserves. The men who were landless and took part in those schemes might stay on as the first regents, but if they had land of their own in their reserves they would eventually be moved back. Tenancies were to be given first to Kikuyu who had served in the Home Guard and had no other land.

Incorrigibles.—An island in Lake Victoria was to be developed as an agricultural settlement for about 5,000 of the Mau Mau who were regarded as incorrigible.

Recruitment.—The main purpose of his visit, Mr. Blundell said, were to renew diplomatic relations and to look into recruitment, especially of men for the police and prison services. The 100 men required for closer administration had been secured, with a few to spare, and the Colonial Office was accelerating the nomination of administrative officers.

£250,000 for Colonial Colleges

£250,000 has been allocated by the Nuffield Foundation for some of the new Colonial University Colleges as an expression of belief in the important achievement which these colleges already represent, as a means of giving them some opportunities for new and free development, and as an encouragement to others to contribute the much larger sums of private money required if the full potentialities of the colleges are to be realized in the future.

United Kingdom Comment on Uganda Affairs

General Support for Government's Decision about the Kabaka

ALTHOUGH THE TRANSFORMATION of the Executive and Legislative Councils of Uganda is of far greater importance to that Protectorate than the decision of H.M. Government to allow the traditional head of the province of Buganda to return on certain carefully prescribed conditions, the comments of public men and of the Press in the United Kingdom have been almost entirely restricted to the concession concerning Mutesa II.

The Secretary of State for the Colonies made his statement in the House of Commons and issued a White Paper on the afternoon of Tuesday November 24. Next morning most newspapers deemed the future of King Kabaka to be the main news topic of the day.

The most succinct judgment yet made in public was that in the House of Lords by the Archbishop of Canterbury, who said: "Benevolence are enabled honourably and harmoniously to retrieve mistakes on a firmly understood constitutional basis."

Impresario Relaxed

The Times commented:

"The pent-up mood everywhere over African progress since the return of the young king in the Kabaka's case broke bounds of restraint. It was to tell the Lukiko that they were free to say what they wanted to say. The Hancocks' constitutional reform was accepted and worked. The announcement was quickly followed by the Lukiko, but it was relaxed, perhaps impudently, to a safe course outside some of whom, by their shouts, prevented the Governor from finishing what he had to say."

"The Namirema proposals taken with the Governor's statement, provide solutions to the anxieties which led to the crisis of last November. There were the fear of the Baganda that they were losing their privileged position as an old-established Native Kingdom and becoming absorbed in a larger multi-racial state—perhaps even an East African Federation—or which they would be but a province or a county council. This fear made them shrink back into themselves and advocate that the Protectorate should be broken down into a loose federation—which would have been totally unworkable. Some even toyed with the idea of the complete separation of Buganda from the rest of Uganda."

The new constitutional arrangement in effect gives the Baganda everything they want—provided they are capable of extrminating quite more patient. The Government have not chosen to shelter behind the complex and balanced nature of the judges' pronouncement in the Supreme Court case. They have chosen instead constructively to adopt a course which gives the Baganda much better than the benefits of the doubtful. The crying need now is for all three documents—on the return of the Kabaka, on the Namirema recommendations, and on the central Government reforms—to be considered dispassionately by the people whose better future is their theme and their hope."

Does the Rowdiness Imply Intransigence?

It is a great misfortune for the young Kabaka, who has behaved with dignity during his exile, wrote the *Daily Telegraph*, that some of his supporters in Buganda should so irresponsibly have demonstrated their view that the opportunity offered them represents an unconditional surrender by H.M. Government.

Evidently the opinion expressed by the Chief Justice of Uganda on a matter over which he explicitly disclaimed jurisdiction has been misunderstood by many in Buganda. The Chief Justice did not impugn either the right or the wisdom of H.M. Government in withdrawing recognition last year from the Kabaka. What the judgment suggested was that the technical grounds offered for this step at the time were ill-chosen.

Responsible outside the Lukiko yesterday struck a blow at the prestige of that body and the constitutional progress which depends on it. Nevertheless, one may hope that its members will accept the advice offered by the very able African delegation who represented them. The recommendations they are invited to approve do not merely convert Buganda into a constitutional monarchy, with the Kabaka's responsibilities broadly devolving on his Ministers. They also define anew the relations of the Baganda.

Government with that of the Protectorate, and in particular with the Protectorate's Legislative Council.

The delegation approved and the Lukiko is asked to endorse the wide reforms within the constitution of the Protectorate as a whole which the Governor was prevented from proclaiming by the uprising yesterday. How far the demonstrators may influence or even intimidate the Lukiko has yet to be seen."

A striking new project for endowing the Protectorate with a ministerial system including African Ministers may seem a trifle premature if the tribal assembly of Buganda, the most advanced region in the Protectorate, is unable to function. In a country where the local government refuse to share its functions, such a proposal is bound to meet with difficulties.

A leading article in the *Daily Telegraph* said:

"The uneventful restoration of the Kabaka to Mutesa II has impressed itself upon the public here, this combined with the dignity of the Kabaka himself, and the resolute, firm Subjects, reluctantly armed by hoplomanism yesterday. Of course, the young, headstrong Kabaka brought this trouble on himself. He wished to make Buganda an independent province within the British Protectorate of Uganda, an independent State as would have splintered the Protectorate.

Mr. Lyttelton said the Kabaka's deposition was "final". In reversing that opinion Mr. Isambard Boyd and the Government showed wisdom and courage. Humanity is a better guide than lawless Batwa. Better to let the Kabaka go, and let him go, than retain him in fear of losing face."

"The only question for us today is this: Will the Governor, Sir Andrew Cohen, who has been the prime mover in these events, whether he can fulfil his remand if his resources remain as he sees them. Meantime we say with as warmth, sincerity, and good-will, Kabaka go home."

Reception Not Told in Advance

Across the whole of the front page of the issue was a headline reading: "King Freddie Wins Reception". The Kabaka was said not to be especially pleased with the official reception, "because it is not clear-cut enough to be regarded as a personal triumph, or as a vindication of his claim for independence". He told a representative of the newspaper that he had not been consulted in advance by the Colonial Office and had no prior information about the contents of the White Paper.

A Kampala correspondent telegraphed to the *Daily Mail* that "angry Africans threw small stones by the handful at Sir Andrew Cohen as he left the Lukiko after trying to explain the conditions under which the Mutesa could return." The crowd massed outside shouted: "We want no other Kabaka"; "this is not your country"; and "Uganda for Africans". The "mob spat and threw small stones at other European and Asian-owned cars, and tried to overturn police cars, but the outbreak quickly died down".

The first news story on the front page of the *New Chronicle* was headed "Africans Stone Governor; Yells Over Kabaka Ruling". It stated that "screaming Africans, held back by extra police, spat and shook their fists... When 'God Save The Queen' was played, many outside the Lukiko Hall refused to stand."

A feature article said, *inter alia*:

"The personal dilemma of the Kabaka is the dilemma of Africa of a primitive society emerging into what we call civilization."

It was as Sabasaba, the greatest and wisest, that the Kabaka heard his people's demands last year. It was Freddie, the robust and intelligent Cambridge man, that he argued for them with the Governor. He must have known it was useless. Sir Andrew Cohen turned the demands down flat. He tried to persuade Mutesa to go back to the Lukiko and speak in favour of the Government's reforms. But Mutesa could not go to the Lukiko and speak with Freddie's voice. His people would have deposited him.

"He could not serve two masters. Yet that is what we are asking African leaders to do all over Africa. We use the Kabakas and the chiefs as an administrative convenience. It is easier to get things done if you speak with the voice of

the tribal ruler. But if he becomes an inconvenience you turn him out. Yet if we belittle tribal authority, especially having exhausted it, we belittle all authority, our own included.

The other lesson is one we should not have to learn—patience. It is the quality needed in Africa by both black and white."

The *Africanist's Guardian* gave pride of place to the news that the Kabaka's exile might end. A leading article argued that the "rather ugly scene outside the Lukiko" afforded reason to shorten the proposed delay before the Kabaka might return.

This was a popular alternative to Mutesa II, and delay will merely suggest that the Government are looking around for some puppet nominee. Yet there is no reason to think the Government entertain any such idea. They just want to make a smooth and gradual transition to a new constitutional basis. But their tempo is rather slow.

It would be unfortunate if Mutesa, raised by his undoubted popularity in Buganda, proved unwilling to accept the compromise now offered, and it would be regrettable if ignorant excitement in Buganda rendered wise this diplomatic approach to settlement.

Scene in the Lukiko

According to the *Birmingham Post*, cheering, yelling and clapping broke out inside and outside the hall of the Lukiko at the Governor's first reference to the fact that the Kabaka would be allowed to return on certain conditions. Paul Kayunga, the Chief Minister, appealed for order and the shouts subsided. Sir Andrew then began to read the text of the announcement made in London. Applause was for shouting and clapping directed his audience to the ruling by the Chief Justice that there were grounds for criticizing the technical procedure used by the British Government in withdrawing recognition from the Kabaka.

"A Settlement for Buganda" was the title of the *Spectator's* leading article, which said:

The future of Mutesa II is not the chief issue in the series of problems concerning Buganda. Yet it has so dominated the thoughts of the Baganda that it would have done no harm to place the possibility of their ruler's return more prominently in the Governor's announcement to the Great Lukiko. The last and all important words of Sir Andrew Cohen that made this clear were drowned in an uproar of misundertstanding. To heal and correct this misunderstanding is now the responsibility of the Government that allowed a notable occasion, carefully prepared to be marred by a lack of judgment in drafting.

There is imagination in the decisions as well as shrewdness, a flair for greatness as well as a flair for compromise. The difficulty of translating the patently promising results of Sir Keith Hancock's mediation, and the studied reserve of H.M. Government, contributed to the sense of breathlessness. Much was at stake. There was the basic choice between firmness and flexibility, both principles which can be plausibly invoked in dealing with societies at a different stage of political growth.

Within that context there was the possibility, in neighbouring and troubled Kenya, that Mr. Lennox-Boyd's undertaking not to allow the return of the Mau Mau leaders might seem dubious if his predecessor's emphatic stand on the deposition of the Kabaka should appear to be reversed. There was the consideration that Sir Andrew Cohen, an enlightened Governor, who had much good work to his credit, had been equally emphatic, and that although a Governor sometimes must be sacrificed as an individual, there are grave dangers in weakening the authority of his office and the loyalty of those who have supported him.

Sincere Conflict of Opinions

There must also have been the conflict between the view, equally well informed and equally sincere, of those on the spot who emphasized the natural reliability and promise of the Baganda as a people and those who pointed out that there had in 1945 and again in 1949 been violence in these parts, and that there exists in the Abataka a proscribed but not extinguished party of extreme nationalism. Finally, after the judgment in the test case, there was the choice between the Protecting Power's means of doing right by act of State and the importance of upholding the independence of the judiciary under British rule.

The fact that the Chief Justice of Uganda censured Mutesa II in his judgment has no doubt been overlooked by those who were desirous and expecting his return, even before the judgment was pronounced.

Measures for reform of the Executive and Legislative Councils would have had a bleak reception if Sir Keith Hancock's mediation (which did not specifically include the question of the Kabaka's return in its terms of reference) had

not produced agreement between the Governor and the Lukiko committee on the constitutional issue. These two together could hardly have worked satisfactorily if the personal powers of the Kabaka had been allowed to remain as before. Conversion of the office of the Kabaka into that of a constitutional ruler has been, to many, the almost unbearable hope. The psychological importance of this device is that the ruler thus chosen would be entering upon a new dignity within a new constitutional framework. The chance of stabilizing the immediate past is offered.

It is this which enables Sir Andrew Cohen with entire propriety to refuse to Kampaala and at the same time restores the appearance of continuity in the policy of the Colonial Office. Mr. Lennox-Boyd had good reason to prefer the words "change of situation" to "change of policy." It is the sense of new growth which must guide all dealings with the Baganda people at large during the months ahead.

"New Chance for Buganda" was the heading selected by *Truth*, which wrote:

There is much synthetic draw in the Uganda situation. The sense of the existing situation in the Buganda and the British Government areas became increasingly acute, and a faster rate of political progress achieved in Uganda than the Baganda desired. The Baganda demonstrated a wish to remain in the political nursery. Their attitude was as childlike as it was self-sufficient, especially at a time when Egypt has advanced almost to the surgery door of its courtship of the Sudan and is making venomous if specious assertions of maternity.

In one way this attitude was surprising. For the Baganda are an able and mature race who might have been expected to seize opportunities of political advancement more eagerly and generally more responsibly than most other Africans. In their apathy, probably resulting from the sense of security induced by the proximity of the British, they have lost the incentive to vigorous thought and creative political action. Government has taken advantage of this attitude, while Sir Keith Hancock, to heal the fracture in our relations with Uganda and to give the Baganda another chance to advance politically, has a proper regard for their immature feelings. This has involved the Government in an apparent change of heart. As the Colonial Secretary put it in the House recently, the distasteful idea that a "change of policy" had occurred—Sir Keith's—had caused a "change of situation" which created both an opportunity and the need for a new approach. The Government is to be praised for that flexibility of mind which is essential in dealing with a situation which is fluid and "malleable."

How the Kabaka Might Help

The Kabaka, the *Economist* suggested, might help the Colonial Office by asking his people to accept its conditions wholeheartedly, "so that he can return after the stipulated period." That would be his last directly political act. He has maintained his own dignity, he can now underpin that of the British Government.

The constitutional committee, under Sir Keith Hancock's guidance, has produced a scheme which, while adapting Buganda institutions, leaves them African in form, finds a formula for integrating the province into the Protectorate without resorting to a federal solution which would have fragmented the country and which the administration had already ruled out as impracticable. It may be a paper scheme; but it is an African scheme which an eminent European constitutional authority considers practicable and which Sir Andrew Cohen, with his exceptional experience of Colonial constitutions, can endorse.

The Lukiko become a purely elective body. The executive, however, is not a Cabinet responsible through a party majority to the House, but a body of six Ministers elected by the Lukiko; it rests on a two-thirds vote of no confidence or is dismissible in certain circumstances by the Governor. The Native Civil Service is henceforth to be controlled by an appointments board and to stand outside politics, and the chiefs become civil servants but otherwise remain essentially African functionaries.

The administration is to be linked with the Protectorate Government by a series of committees on departments of common interest; these will consist on the one side of the appropriate Buganda Minister and Permanent Secretary and two or three Lukiko members, and on the other of the appropriate Protectorate member of the Executive Council and heads of departments. These committees are to co-ordinate policy and ensure that the province and the Protectorate are not at cross-purposes. There are provisions for dealing with valets.

There is no attempt to develop Uganda parliamentarianism along preconceived western lines. But it is a close-knit and complicated set of provisions, and it will take time for adju-

cated Africans of all races to understand them; uneducated Africans the arrangements will seem an elaborate way of postponing the immediate restoration of a monarch whom they have always considered to be nearly absolute, as rapidly imagine stripped of all but ceremonial powers, all of whom they have made a hero.

It is already only too plain from the crowd's behaviour outside the Kasubi that it will be difficult to put the scheme across as a whole and especially that genuine British good will for African aspirations will lie behind it.

The African reaction to all this remains to be seen, but there are clearly plenty of grounds for argument, and still more for much shaking which the Uganda National Congress is not likely to neglect. Since it will certainly feel that the changes in the Protectorate Legislature are inadequate. The solution is in everyone's interest—but to persuade the Baganda of this in their present emotional and suspicious state may not be easy.

Socialist Praise for Mr. Lennox-Boyd

The Socialist "New Statesman" and "Leader" congratulated Mr. Lennox-Boyd on having shown courage in framing a new policy to meet the situation in Buganda, and expressed the opinion that no better way out of a difficult situation could have been found.

"It has the merit of opening the door simultaneously to the restoration of the Kabaka and to a very considerable advance in constitutional progress. Some delay at this stage is inevitable: the balance of the Government's proposals depend on the speed by which they are implemented."

Nevertheless, Mutesa II has become definitely, to an unreasonable extent, a symbol of nationalism and progress among large sections of the Baganda, and uncertainty about his future will tend to perpetuate tension and instability. Mr. Lennox-Boyd stressed Andrew Cohen's view that "we must confine the question of succession to a minimum."

The Economist can be learned from the whole story of the past year has a general application to Britain's relations

with African peoples. It is not that the Kabaka was a good king and Sir Andrew Cohen a bad Governor. On the contrary, we hold in particular this for Mutesa II, and we regard Sir Andrew as one of the ablest and most enlightened men in the Colonial Service.

His error was to overestimate the readiness of the African population to support him when he imposed reform from outside and underestimated their deep emotional loyalty to African institutions. The problem, in essence, is not the avoidance of a monarchy, but the profound desire of African people to work out their own salvation under African leaders. This is the essential element in Colonial revolution.

"Sir Andrew seems to have misjudged the strength of the feeling in favour that his progressive policies would be more acceptable to the majority of Africans than the much slower rate of progress which is based on dependence on African institutions. That much criticism of the Governor must be made. He seems at times ill-advised about public relations, but the disorders which in Kampala which accompanied last year's general announcement of the new proposals carry a more serious warning to the Baganda themselves."

In this opinion the socialist admitted fully that a common sense of民族主义 was the chief motive causing imagination and energy to work for a constitutional settlement. In a serious situation, in which the Kabaka was to no means all on one side, Sir Andrew Cohen has acted with integrity and courage in showing himself to be identified with the new proposals and in returning to Kampala to see them through.

The friendly attitude of the Opposition in the House of Commons when the announcement was made was attributed by *Fins and Tide* to Mr. Lennox-Boyd's own approach.

Fins and Tide continued by admitting the inevitable snags of any plan, yet added: "However useful in spotlighting the virtues which have proved themselves exceptionally fine administrators, it seems a pity that one should see the lack of tact over so fundamental a point."

Lukiko Apologize to Governor for "Very Shameful" Scene

Both Sides Made Mistakes, Says Archbishop of Canterbury

THE LUKIKO OF BUGANDA unanimously accepted a motion proposed last week by Mr. E. M. K. Mulira that the council should not elect any Kabaka other than Mutesa II.

The Katikro, Mr. Paulo Kavuma, announced that apologies would be made to the Governor for the disturbance outside the Lukiko hall which had prevented Sir Andrew Cohen from making his speech on the previous evening. The Katikro said that in future admission to the precincts during meetings of the Lukiko would be by ticket only.

The Buganda Constitutional Committee met the Governor next day for the purpose it was understood, of asking that the Kabaka should be allowed to return at a much earlier date than provided in the Government's proposals. Later in the day it was made known that two of their members, Mr. A. K. Kironde and Mr. Mulira, would fly to London again to invite the help of sympathizers.

At a meeting with journalists in the afternoon the Governor said that the Kabaka could not return now because a new situation would not have been created until the proposals agreed with Sir Keith Hancock for reform had been carried into effect. If they were satisfactorily implemented, H.M. Government was prepared, as already indicated, to reduce the period of the Kabaka's absence.

Archbishop's Statement

The House of Lords heard from Lord Lloyd a statement in the same terms as those used in the Commons by Mr. Eccles.

Earl Joicey, for the Opposition, said:

"It would be ill-advised to express an opinion on this announcement without much more careful study. I content myself with two observations: First, I think that Buganda and its colony are greatly indebted to Sir Keith Hancock for the splendid work he has undertaken and carried through

Secondly, I think it is greatly to the credit of the people of Buganda that, speaking broadly, they have avoided extremism and violence. They have sought moderation and proper means to present their case and discuss their grievances."

The Archbishop of Canterbury said:

"Christian opinion has been deeply and anxiously exercised about this unhappy matter ever since the Kabaka was deported. I have not been able to consult others about the statement now made, but for myself I should wish to express straight away a great sense of relief and a considerable degree of satisfaction. At the very beginning of this distressing business, I think, mistakes were made on both sides. This statement enables both sides honorably and harmoniously to retrieve those mistakes on a firmly understood constitutional basis."

Government's Conditions Reasonable

"The Government have felt bound to make conditions to be satisfied before the question of the return of the Kabaka is settled. So far as one can judge, at any early view they are reasonable conditions, designed to secure as the first requirement of a firm constitutional settlement. I trust that all concerned will set to work to establish this settlement, already accepted by the Africans who worked so admirably with Sir Keith Hancock on the commission. Then, within a year, and it may be in a shorter time, the way is open for the return of the Kabaka to his people as desire."

"There is still a great need for patience and realism. I hope that the extraordinary patience of the Lukiko and the people of Buganda will continue and will earn quickly, as I think now it may, its full reward in a satisfied country and a renewal of complete trust between them and ourselves. The statement does enable us to hope for and work for that end together."

In a statement published on the Kabaka's birthday, the Africa Bureau "express their admiration of the fortitude and dignity with which he has borne himself, and of the restraint shown by his loyal subjects since his deportation."

"As the Great Lukiko has yet to decide whether to accept the White Paper proposals," adds the Bureau, "the Executive prefer to make no comment on them except to say that these proposals are undoubtedly the fruit of much patience, compromise and good will on

the part of Sir Keith Hancock and the Buganda Committee, the Governor of Uganda and his officers, the Secretary of State for the Colonies, and H.M. Government.

"Believing, as we do, that these are pre-eminently the qualities that should be brought to bear on Colonial affairs, the executive of the Africa Bureau offer their tribute to each of these persons and bodies. As an illustration of a good will they particularly welcome the possibility of the Kabaka's return."

The statement was signed by Lord Hemingford, chairman of the Africa Bureau; Mr. A. Creech Jones, M.P.; Mr. Philip Fothergill; Lady Pakenham, and the Rev. Michael Scott.

Sir Keith Hancock's Advice

Sir Keith Hancock said in an interview with *The Times*:

"Ask the Baganda not to wreck the ship now that the Captain is in sight. People who make disturbances at this time are bad friends of Buganda and also to the kabaka. The constitution committee of the country got on to the right road this summer. In conference with the Governor and me they achieved reforms which make the future absolutely safe for the people of Buganda and the whole Protectorate. Thereby they created a new situation and the opportunity for Mutesa II to return to his people. This work must not be thrown away."

Asked for his views about the interval before the kabaka could return, he said: "I was very glad to read that the Secretary of State holds out the hope of shortening this period. The thing to do now is to get the reforms going both in Buganda and the Protectorate."

The decision is now left to the Lukiko. I think that better than having a constitutional review, legal amendment is a sensible thing. The thing to do now is to forget the legal argument and to insist on political overruling. The watchword must be reconciliation—reconciliation between the British and Baganda, between Baganda and the Foreigner, between the affection of the people and their reason, between their pride in the past and their hope for the future. I think it best for the Lukiko to get seriously to work on the documents before it without disturbance from outside. I think it best for the people to keep calm and have faith. The time has come to bring the ship to port."

Mr. Kironde, a member of the Lukiko committee which includes Sir Keith Hancock, and one of the counsellors for the plaintiffs in the High Court case about the deposition of the Kabaka, has said in Kampala that the waiting period of nine months prescribed by H.M. Government was unreasonable and unjustified. Since the Kabaka was to become a constitutional monarch, he ought to be allowed to return as soon as the Hancock proposals were implemented. Indeed, he should be in Buganda to help usher them in.

The Rev. J. K. Nkumbula, a Roman Catholic Bishop who is not a member of the Lukiko, who was, however, on its constitutional committee, addressed the Lukiko last week. He deplored the scenes of the previous day, said there was "haste" in the constitutional proposals, and urged the council to adopt them.

The Chief Justice of Buganda added that the scenes of the previous evening had been "very shameful"; he had been stoned. He emphasized the numerous concessions obtained by the committee.

Sir Andrew Cohen

Sir Andrew Cohen, Governor of Uganda, was the subject of the profile in last Sunday's *Observer*. It ended on a note of hope that he might still succeed if he has learned the limits of his power to impose improvement.

He was said to have shown impatience of opposition and to have dismissed his opponents as reactionaries who could not stand the pace of his reforms.

This impatience, combined with a passionate certainty that he was right, proved his undoing. Even those who believed that his motives were wholly good began to feel that his methods were too dictatorial. He passed the narrow line which separates the radical reformer from the benevolent despot.

Finally his patience snapped: he used the ultimate argument. He threat'ed force and, having virtually kidnapped Mutesa, had him sent to England. Then in a moment all the good work Sir Andrew Cohen had done, all the progress that he had made, all the confidence that he had won, were lost. He united the Baganda behind their Kabaka and against their Governor.

That extract indicates the nature of the study.

Kabaka's Thirtieth Birthday

Bishop Stuart's Sermon

THE R.T. REV. C. E. STUART, lately Bishop of Uganda and now Assistant Bishop of Worcester, preached in St. Martin-in-the-Fields, Trafalgar Square, London, on Friday last on the occasion of the 30th birthday of Mutesa II, who was present.

Bishop Stuart took as his text Hebrews 6:12: "That ye be followers of them who through faith and patience inherit the promises." He said:

"For many years I have had the privilege of giving the address on Your Highness's birthday. I did not expect ever to have that privilege again, and though I deplore the sad event which gives me that privilege yet I value it.

"The promises mentioned in this verse are, of course, earthly promises of material life, but they can also be used to refer to the promises of spiritual rewards. You will obtain that earthly happiness now, and in the realm of your people, but you will obtain the eternal promises through faith in God alone, and that is the only thing that ultimately matters.

"You will attain them also through patience. You have shown remarkable patience in this last year. That patience must still continue, though we hope for a shorter time than at present appears so that you may obtain the promises.

"Your birthday has always been a time of thanksgiving, and it must be so today. Indeed, there is much cause for thanksgiving. We thank God for the boundless love and confidence that your people have in you. We thank God for the increased prestige of Buganda, which has come from their dignity and restraint. We thank God for the many friends, some of them in high places, in England and Uganda who have helped you. We thank God for your own growth, for you are a finer and a stronger man than a year ago. We thank God also for the new approach to the problem by the British Government so that today we meet in hope.

No Resentment or Revengefulness

All here hope that the time will very soon come when you can go back to your own people, who have so signally proved their love and loyalty, which too we are showing to the Nabagereka who is your representative out there. We wish prosperity and happiness for you and for all your people. You notice that I say all."

"Some say that the people who have been ill-treated by you may suffer when you return. I do not believe it. They are a mere handful anyway, those swollen by relatives and dependants and also increased by some perfectly honest people who genuinely felt that the kabakaship was so important that it must be filled by someone else if you were indeed not to return.

I have no fear for these people. You have no resentment or revengefulness in your nature, and I think I know you better probably than any other European. I have no fear for them. Your return will bring happiness and prosperity to all your people.

"Be followers of them who through faith and patience inherit the promises." There is a hymn which starts: "We expect a bright tomorrow, all will be well." I say that to you. I am here as the representative of the Bishop of Uganda. When I give you the blessing I give it from myself, yes, but I also give it as from him, and, indeed, from the whole Church. May God bless you!"

There were no official birthday celebrations in Uganda, but the offices of the Buganda Government and most African shops were closed, and there were services in many churches. The Nabagereka attended Namirembe Cathedral, where Bishop L. W. Brown preached.

Industrial Development in E. Africa

Broadcast Discussion

SIR CHARLES WESTLAKE, chairman of the Uganda Electricity Board, and MR. SAM NIRO, a Tanganyika African teacher, discussed industrial development in East Africa in the Home Service of the B.B.C. One evening last week Mr. RITCHIE CALDER acted as chairman.

SIR CHARLES WESTLAKE having said that the Owen Falls scheme would supply enough electricity for the needs of a city as large as Leeds, Mr. Calder asked why the life of the African peoples should be upset by industrialization.

MR. NIRO replied: "We want industrialisation? We believe it necessary for African development because even the remotest peasants are beginning to want good housing, schools, transport, good roads—all the things that belong to the 20th century. And you can't get them from a plot of land and a few goats."

WESTLAKE: "Exactly! And electrical power is the best means of bringing the 20th century to Uganda. Power makes it possible for Uganda to have a balanced economy. The whole revenue of the country has depended on cotton and coffee. If there were a slump in these, the money for education, social services, medical services, roads—all the things which we are trying to bring and make it possible for us to advance—would disappear."

As population is increasing, the land will be asked to carry more people than it can support, and industry gives people an alternative chance of earning a living. No one is suggesting that Uganda, or East Africa generally, will not continue to be basically an agricultural country.

Uganda Needs Money

"The urgent point is that Uganda needs money now—and a lot of it—for sociological purposes, and especially for training. Although she has all sorts of resources waiting to be exploited, she hasn't the mining engineers, surveyors, accountants, or administrative officers who know how to exploit them. She has to have power to start the industries to give her the money to train the men who will run the country, & going concern."

"There are at least three important new sources of revenue—iron, phosphates, copper. And of course there are new opportunities for employment in the mines and the factories—opportunities for learning new skills—fresh outlets all round."

"I have been in Uganda seven years, and have found that the Uganda African is very apt at picking up any kind of job he does with his hands. We've trained him in cable-jointing, overhead line construction, motor repairs, electrical wiring, and so on. There are difficulties in adaptation, but they are more a question of time, permanent and skill."

CALDER: "Industry is a very important answer to underdevelopment, but no one knows better than we in this island what the dangers of industry are. We are still suffering from our own industrial revolution—slums, the loss of local pride and traditional skills, the creation of an unhealthy, overstrained city population living in overcrowded conditions—often with no hope of improving themselves—all like cogs in the industrial wheel. I speak with some feeling as a Scot, man because we depopulated the Highlands and broke up our own tribal customs there."

The effects of the industrial 20th century on the undeveloped territories have often been even more disastrous. There are slums in Nairobi which are worse than the ones I used to know in the Glasgow Gorbals—industrialization throws people of the tropical agricultural countries into a frighteningly strange world. The new cities act like a magnet on them, and they drift in to a life where their social laws don't apply, where their tribal morality breaks down, where the economic system is quite different. Then people get lost and desperate—dangerous too."

NIRO: "I agree that has happened to an extreme extent in Nairobi, but there is always some danger wherever tribal society breaks down before the demands of the 20th century."

Before the European came everyone had a particular function and knew what it was. At a certain age every young man had to go through a circumcision ceremony. It was his entrance into adult life. He was given of his age went off by themselves for five or six months, and during that time the wise men of the tribe told him his duties and the laws and beliefs of the tribe, and the end the chief would say: 'Now you have learned all the wisdom and the tribal traditions, and you are full members of our society.'

From that time a young man carried himself with confidence because he knew that he had his own place in the tribe and what he had to do. Each man's life made part of the life of the tribe as a whole. But today, when industrialism draws them out of the tribe into the cities, they find they are just individuals with no relationship to their fellows. And in place of their own tribal confidence and courage are undermined. Sometimes even the tribal leaders are undermined because they have lost

African Towns Under Construction

Before the African can take his place in modern industrial life he must be given back his old confidence and he needs to feel that he has a part to play again."

CALDER: "How are you going to do this?"

NIRO: "I think you must start from the soil itself. In our minds the soil is the most important thing in the world. An African depends on it for the means to keep him alive, for his cattle, for meat, and so on. It has a religious significance. For instance, if an African touches the soil, he puts it on his tongue. If he goes to church, he does so in all his clean boubou and vest, just as you do in Britain, in the Bible, when you swear in your mouth."

In Tanganyika, for example, we have planted over 100,000 trees—they do in Uganda, and we have the same volume of trees—of land, getting smaller and smaller as they were divided up by inheritance. But our industry on Kigoma is so today growing, and we have many thousands of labourers who have created a union for growing and developing. Every town has its own bank, and they do this only through the unions. This is a real industry, but it keeps people on the soil, and we have not had to break up our social structure to advance economically. Of course, we are lucky in as far as that goes, and I don't think particular methods can be followed everywhere."

WESTLAKE: "If your community can develop itself on a plantation crop alone, that's the way to do it—as a co-operative undertaking. But in some cases, like Kigoma, you just have to create some centres of industry to get the revenue we need. People will congregate around the copper mines and the factories, and the question then is, how do you set up industry and cities without destroying the valuable things in a people's way of life? I believe that the way to do it is by planning your towns properly from the moment you start your industrial schemes."

I have always thought you should plan a permanent town—the permanent materials along with each project, properly designed to meet the needs of the people coming in from the country. When you bring a rural worker into the new towns, you have got to provide him with the things that make him happy—good food, clothing, housing, entertainment."

CALDER: "What sort of entertainment?"

Entertainments for Africans

WESTLAKE: "Well, broadcasting is one and odd enough, we found that he doesn't enjoy African records on the wireless as much as Bing Crosby, and beer shops, and cinemas. But really it's housing that is the most important of all, by which I mean town planning."

When we build a town for African industrial workers we must build a complete unit—residential, a theatre, cinema, beer shop, church, public hall and so on. It must not be just a row of barracks-like houses—the kind we have got in our own industrial cities. It must have facilities for a proper all-round life."

NIRO: "And the houses must have respect to the African ways of living. I remember an area in Kampala where Africans live in one and two-roomed houses and have separate latrines and wash rooms. No one shares these private places with anyone else in our tribal life."

WESTLAKE: "In the Owen Falls buildings for our own staff they planned those communal lavatories and kitchens and I said 'No!' Each African unit has got to be complete and provide everything it needs inside."

"One of the most important things is this love of the soil that you speak of, Niro. That must be provided for. One of the difficulties is that we train men who become very competent in industry, and then after about six months of so they go back to their land and we never see them again. One way to satisfy this feeling for the soil is to design African town houses

so that they can have half an acre of land to each family—where they can grow their bananas and cassava and so on, as they did before."

NIRO: "There has got to be a real, deliberately planned education worked out to bridge the gap between the old society and this new industrial urban society. I think it important that Africans should take part in working out the framework of this new kind of education, because, after all, they know what suits their own people. This education might be part of this training for civic life that Sir Charles spoke of for the new African towns. When people are learning new ideas and responsibilities here, they should also be learning about their own past—learning how the culture and skills and ideas of their tribal history can be woven into this new type of society."

This new education "should not only teach them how to read and write and learn industrial skills. It should teach them drawing and sculpture and how to design their houses—and how to design for the new textile industry. For instance, at Makerere College we have been producing designs in our art department that have been used by a cotton firm in Manchester. If Africans can use their traditional skills—coupled in this way it will help a great deal to bring back the kind of confidence—different in kind—but the same fundamentally—that there had before the tribes were broken up."

WESTLAKE: "With this new education will the African see that the modern world does not just call for a collar and tie man? I have seen many Africans who do not understand that in Britain there are men who work with their hands—that there has to be a whole range of human experience and skill in an industrial society—not only lawyers and doctors and engineers, but people who farm and dig and mine."

Results of Wrong Education

NIRO: "That attitude is partly the result of wrong education. The education the African has been getting, anyway, till lately, has not given place to his own culture and history. The only time he prepared him was for a white collar job in an office, or to come to despise manual work which was the work connected with his own traditions. And you have to remember that the jobs which the European did in African towns and which brought in high salaries were all white collar jobs. They had prestige. That's why I believe you have to build up the old values again and give them practice."

"I hope that industrialization is not going to draw people too much into the towns and away from the places they belong to. I am sure that Africa can have a much more stable society if people can stay where their history was made and let industry move and historic sites alive after you have transplanted come to them. It is very much more difficult to keep these people to new surroundings."

Mr. Gray Leakey's Body Found

A SMALL PARTY of police, acting on information received from captured terrorists, have found the body of Mr. Arundell Gray Leakey, who was recently abducted from his farm in the Nyeri district of Kenya by a Mau Mau gang. It is believed that he was buried alive in the shallow grave in which the discovery was made. He had been partially uncovered by wild animals. The cause of death could not be definitely established, but from information received from Africans it is probable that Mr. Leakey had been buried as a sacrifice. The remains of a sheep were found nearby. The grave was some five miles from Mr. Leakey's home.

Mr. Basil McNicoll, a Kenya railway official, and his wife are living in a critical condition after making their escape through the window of their bedroom in a hotel within a mile of Nairobi when terrorists set fire to the building with the aid of petrol, which they poured over the window and under the door. Later, troops cordoned off the Westlands area of the city.

Mwita Wamboi, a notorious terrorist leader in the Thika and Fort Hall districts, was killed by security forces in the Fort Hall area last week. His gang is thought to have killed some 20 loyal Africans in the past year and a half. A police unit killed four out of five terrorists in another encounter in the same district.

Three Masai tribesmen have been abducted and a herd of sheep and goats stolen by a gang of about 50 terrorists in the Nyeri district.

In the week ended November 20 security forces killed 96 terrorists, captured 29, including 10 wounded, and detained 455 suspects. One African of the security forces was killed during the week.

Does Serious Crime Go Unpunished?

Sharp Comment by Court of Appeal

AN APPEAL by two Kikuyu against conviction and sentence of death for murder has been allowed by the Court of Appeal for Eastern Africa. The trial judge, sitting in emergency assize in Nyeri, had refused the defendants a certificate that the case was one suitable for an appeal on the facts, in spite of what the appeal court described as "a chain of astonishing and disturbing events" which obstructed the investigation of the crime, with the result that the murderer would go unpunished.

During an attack by Mau Mau terrorists on a Kikuyu guard post on May 18, a minority of the defenders, who had Mau Mau sympathies, fell upon the loyalists, wounding seven, of whom three died, including the man concerned in the charge. Though the two appellants remained members of the force, they, with two other

members of the force, were present at the scene, and three hours later Inspector Thompson, of the C.I.D., started a systematic investigation. Mr. Bamber, a district officer, and Chief Inspector Morris soon told Thompson to stop his investigation and removed the Kikuyu guards for screening, in the hope of acquiring information about the missing firearms. In this way, one shotgun was recovered.

The next day two bloodstained knives, which had been taken from the scene of the crime, were issued to the wrong party by mistake.

Inspector Morris said that he attached more importance to operational information than to investigations of the crime. Inspector Thompson, however, said that he had been stopped and delayed in his investigation by the instructions given to arrest the appellants on June 15.

Systematic Beating

According to the judgment, what happened in the screening camp left a most nasty impression on the trial judge. Seven witnesses had said that screenings involved systematic beating.

The Court of Appeal found it hard to understand how the trial judge accepted the evidence of the Crown witnesses. Three weeks had elapsed between the date of the crime and the statements naming the accused. Unable to rule out the possibility that the statements had been obtained by bugging and beating, the appeal judges felt compelled to intervene. There was then held no cross-examination for the evidence of the Crown witnesses.

"We recognize," the judgment adds, "that there were complications arising from the double duty cast on the police of investigating criminal liability for a murder on the one hand and of obtaining information as to the composition and movements of the terrorists on the other. We could not criticize Mr. Bamber and Mr. Morris for deciding that the latter duty was the more compelling and should have precedence."

"But even so it is not easy to understand except on a hypothesis which this court is loth to accept, why it was necessary to hand over these men to a screening camp some miles from the scene, rather than invite them to make statements to the experienced police officers there then. If the two duties cast on the police are mutually conflicting and the result is that, as in this case, serious crime goes unpunished, a dilemma exists which calls for examination."

Bulawayo "Chronicle's" 60th Birthday

THE BULAWAYO *Chronicle* has celebrated its 60th birthday. Started as a sixpenny weekly, within a year two issues were appearing every week, and daily publication began in May, 1897. In this it preceded by several months the *Rhodesia Herald*, which was launched before the *Chronicle*. Fifty years ago the staff numbered fewer than 30; today the newspaper employs in all branches nearly 220 Europeans, 152 Africans, and 18 Coloured persons. A former editor, Mr. William Addison, is now Speaker of the Southern Rhodesian Parliament. Other staff journalists have included Colonel N. S. Ferris, editor of the *Rhodesia Herald* for nearly 25 years; Mr. Victor Norton, now editor of the *Cape Times*; Mr. G. D. Smith, now editor of the *Sunday News*; Mr. A. L. Ferraz, now editor of the *Sunday Mail*; and Mr. S. H. Venter, editor of the *Chronicle* for 24 years.

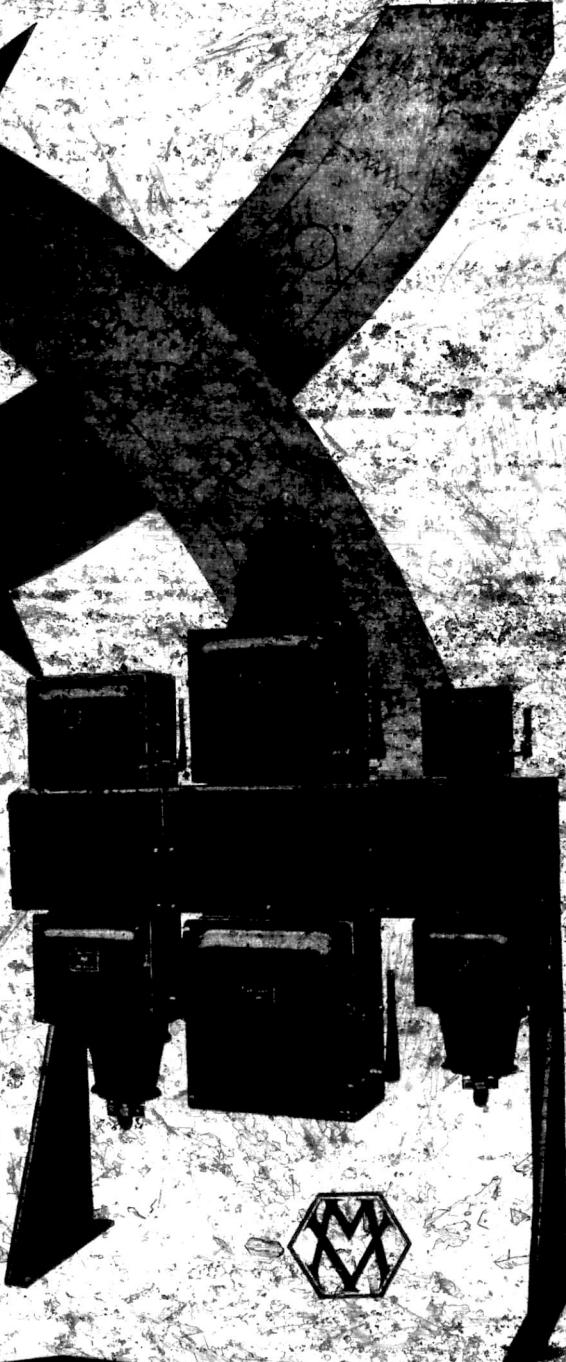
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Faith in the Federation Warm Tribute to Rhodesians

MAJOR J. G. LOCKHART has returned from his visit to East, Central and South Africa with the opinion that Rhodesia is the most progressive of the territories. In the fourth of his articles in the *EAST AFRICA TIMES* he writes:

"Sir Godfrey Huggins is the outstanding statesman of Africa. That he is a man like Mr. Moffat, grandson of the famous missionary, and like Field-Town, a visionary himself until very recently, and now Prime Minister of Southern Rhodesia, should be study to secure the scheme for Federation, and ensure that the principle of partnership on which it is founded is a guarantee that the promise given will be honoured."

No doubt there will prove to be need for amendment. No one could fail to be struck by the appearance of essential unhesitancy in the Federation, with a Governor-General, three Governors, and four Legislatures for a territory with a white population of less than a quarter of a million. The possibility of three different Native policies within the Federation can hardly be permanent. The Africans, especially in Nyasaland, are still disquieted and suspicious, and some of the Africans in the Legislature are not being very co-operative. Northern and Southern Rhodesia are inclined to mutual jealousy, each thinking that the other is getting more and giving less than its due.

MONEY, MAN-POWER, and KNOW-HOW

"It might be said, loosely but with some truth, that in the new arrangement Northern Rhodesia provides the money, Nyasaland the man-power, and Southern Rhodesia the know-how. Between Rhodesia is a concentration of extraordinary wealth. Southern Rhodesia the coal needed for working the mines, and Nyasaland the reserves of African labour needed by both. In these circumstances the integration of roads, railways, radio-electricity, customs, and so forth was clearly indicated, and already the money of Northern Rhodesia and the organizing skill of the large white population of Southern Rhodesia are promoting projects for the betterment of poor but populous Nyasaland. Housing and education in particular are improving rapidly.

"But partnership is comparatively a new idea; its implications require to be worked out, without either complacency or impatience; and a number of surviving anomalies and anachronisms may have to go."

Middle Course

"I left Rhodesia with more confidence for its future than I had felt for Kenya, and much more than I was to feel for the Union of South Africa. The view may be taken that a white settler is no place in Africa, and that the sooner he quits the better, or again, that the African must always be subordinate to the European, whose voice and interests should invariably prevail. But between these extremes is a middle course, which the Government of the Federation is trying to steer. It seems to me to be the only possible course, and its success or failure will depend upon the courage and integrity of those who try."

"I thought the Rhodesians I met— and particularly the leaders—were liberal and sensible people, full of faith in their country and of friendliness to the African. And I was realistic enough to see the page. My wish is that all Rhodesians who are here to stay will be so."

Gwelo's Protest

GWELO Town Council has protested against the decision to build the new maralling yards for the railway to Lourenco Marques at Bannockburn. Its statement says: "Everybody had believed that the yards would be at Gwelo. Gwelo has been led to believe that the town was to benefit immensely by the opening of this new line. And the council has spent many tens of thousands of pounds in making provision for essential services in order to cope with the industrial development that would follow the railway line." Gwelo is added, was competing with Lusaka, Livingstone, Bulawayo, Salisbury, Beira, and Fort Victoria, Soweto, and Shabeni, and would seem a logical base for distribution of goods from Lourenco Marques. "Gwelo could not be chosen for the yards nearby Semabula should be used."



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PERSONALIA

MR. L. J. AMERY was 81 on Monday.

MR. G. C. W. ASCHMAN is returning East Africa. Mr. G. H. FLEISCHER has resigned from the board of New Consolidated Gold Fields, Ltd.

MR. E. S. IRVING, regional director of U.N.I.C.E.F., has been visiting the Somaliland Protectorate.

MAJOR GENERAL SIR FREDERICK SYKES, whose death was recently reported, left £76,876 (duty paid £21,302).

MR. T. P. STRATTEN has become managing director of Union Corporation, Ltd., in place of the late P. M. ANDERSON.

SIR ROBERT HOWE, Governor-General of the Sudan, and LADY Howe left in the KENYA CASTLE last week for Port Sudan.

SIR GILBERT RENNIE spoke on "A Year of Federation" at a meeting in London yesterday of the Overseas League.

MR. K. J. BROWN has arrived in Kenya to take up duties as executive officer of the Lenin Gishu Disperser.

MRS. CHINOLE FOOT, Q.C., spoke on "Changing Africa" at a meeting in London last week of the Discussion Circle of the Overseas League.

MR. ERNSTE LARING, Governor of Uganda, has completed tours of the East African provinces during which he inspected several detained camps.

MR. A. M. KITTERMASTER, lately broadcast editor in Northern Rhodesia, has been appointed controller of the Cyprus Broadcasting Service.

MR. J. C. GARDNER, who will lead a fact-finding mission on citrus to the West Indies, at one time inquired into cotton ginning in Uganda.

MR. R. H. HOBSON, of the Bulawayo Chronicle, a portuguese staff, has been appointed Federal Information Officer in British Northern Rhodesia.

MR. F. A. VASEY, Finance Minister in Kenya, is due in London on December 21 for two days on his way to the United States for a visit of about a month.

THE EMPEROR OF ETHIOPIA reached Copenhagen on Sunday from Norway for a State visit of three days. He stayed with KING FREDERICK and QUEEN INGRID.

MR. P. O. RAMAGE, who was for many years in the Colonial Service in West Africa, is to be chairman of the new Public Services Commission in Uganda.

SIR OLAF CAROE is to address the Overseas Discussion Group of the Royal Empire Society at 6.15 p.m. on Tuesday, December 7, on "The Franchise in Africa."

MR. A. J. GRATTAN-BEILEY, Q.C., is Acting Chief Secretary in Tanganyika, and SIR JAMES HENRY, Q.C., Acting Attorney-General and Member for Legal Affairs.

MR. ROBERT SHAW, elder son of Sir Robert and Lady Shaw, of Kenya, and MISS JOCELYN MARY McGUFFIE of Swaziland, South Africa, have announced their engagement.

DR. MARGERY PERHAM and PROFESSOR H. G. SANDERS have been appointed to the council of Makerere College for a period of two years as nominees of the Inter-University Council.

THE GOVERNOR OF TANGANYIKA and LADY TWINING attended the wedding in Dar es Salaam of MR. G. H. T. SPRING, at one time his A.D.C., and MISS BARBARA BOURNE. Sir Edward gave away the bride.

MR. A. F. LENNOX BOYD, Secretary of State for the Colonies, left London last Friday for a week-end visit to Malaya and returned on Monday. He was accompanied by MR. J. B. JOHNSTON, his private secretary.

MR. J. M. MACDONALD WELWOOD, Minister for Forest Development, Game and Fisheries in Kenya, is to serve on the War Council as representative of the non-official European community during the absence of MR. BLUNDELL.

MR. J. FOOT, M.P., has been re-elected president of Lilongwe Agricultural Society, Nyasaland, with MR. D. RENNIE as vice-president, MR. S. PORTER as honorary treasurer, and MRS. B. BARRON as honorary secretary.

MR. COLIN MAY, who after retiring from the Kenya soil conservation service became general manager in the Umbumbwa area for the Overseas Bond Corporation, has left that post to begin farming in the Uwamila district of Tanganyika.

THE HON. THOMAS V. GREEN and MRS. GODS, Sir OBY and LADY MARSHALL and MR. P. J. G. UNSWORTH are among passengers for the Rhodesias in the R.M.M.V. ATHLONE CASTLE, which sailed from Southampton on Thursday last.

MR. J. GREENELL WILLIAMS, head of the Colonial Service of the British广播公司 organization, is to lecture on "The Development of the Media in South Africa." MR. THOMAS INGRAMS will preside.

SAYED ISMAIL EL AZHARI, Prime Minister of the Sudan, who flew to Nairobi at the conclusion of his visit to the United Kingdom, accompanied by the Minister of Justice and the Minister for Social Affairs, paid a three-day visit to Britain at the beginning of this week.

THE ETHIOPIAN AMBASSADOR last week presented the Order of the Star of Ethiopia to MISS MARGARET BEDFORD, PROFESSOR NORMAN BENJAMIN, PROFESSOR STANLEY JEVONS, DR. SIR GEORGE PASH, WHO ATTENDED THE OFFICE OF THE CHIEF SECRETARY FOR TANGANYIKA, and by the Anglo-Ethiopian Society.

COLONEL CHRISTOPHER W. ARMSTRONG, who has been recently appointed as a Unesco M.P. for County Arriaga, has for several years farmed in the Gilgil district of Kenya. Before he went to East Africa he was a general manager of the Burmah Oil Co., and was at one time a member of the Kenya Legislative Council.

Mrs. L. M. BOYD has been re-elected president of the Entebbe branch of the Uganda Council of Women, and MRS. G. M. FLETCHER and MRS. M. K. BURSPURG have been re-elected hon. secretary and hon. treasurer respectively. The first occupant of the new office of deputy president is MRS. T. Y. WATSON. Well over 100 members attended the fifth annual general meeting.

Among outward-bound passengers in the KENYA CASTLE for Mombasa are the REV. F. J. & MRS. BEDFORD, MR. & MRS. H. BRASSEY, EDWARDS, MR. & MRS. A. C. HARRINGTON, the REV. & MRS. R. L. JOHNSON, the REV. L. R. A. LEATHY, MR. & MRS. J. R. OGILVIE, DR. & MRS. D. F. G. POOLE, MR. & MRS. R. N. H. RODWELL, MR. & MRS. C. H. SHUTTLEWORTH, and MR. & MRS. HORACE WHITE.

As guests of the Roman Catholic ARCHBISHOP McCARTHY of Nairobi, and MR. DENIS MORIARTY, a Quaker leader, the MAYOR OF NAIROBI, MRS. ALEXANDER and MR. W. HAVELOCK, Minister for Local Government in Kenya, attended the opening of two social centres in the Doonholm African village area, established by the Christian churches to augment welfare in a former tribal area.

SIR BERNARD KEEN, F.R.S., Director of the East Africa Agriculture and Forestry Research Organisation (which is administered by the East Africa High Commission), is on his way home from New Zealand on leave prior to retirement, during which he intends to revise his book on "The Physical Properties of the Soil." From 1944 to 1946 he was Scientific Adviser to the Middle East Supply Centre.

FOR SALE

SELLING owing to illness. A Hillside Stock Farm near Langhor, outside Mau Mau Military, 1,495 acres, 220 head of cattle, etc. Price £6,000. For full particulars apply Driss J. The Boltons, S.W.10.

Notices

MR. J. H. ("JAKATA") WILLIAMS, who has died in Fort Victoria, aged 84, was one of Southern Rhodesia's first Native Commissioners, having reached the country in 1896. When he went into partnership in a cattle farm near Fort Victoria and built up a group of five farms. His Herefords, bred from imported bulls, were widely known. Mr. Williams, an authority on early man, was at the Colony, talked with the Queen Mother on her preceding days when she visited Rhodesia last year.

MR. JOSEPH NMICHE STEWART, one of the best known early farmers and miners in Southern Rhodesia, has died in Bulawayo, aged 79. Born in Scotland, he arrived as an engineer, went to Rhodesia 52 years ago, and helped to open the Shangani, one of the largest small properties in the world. He was an early importer of Angus and Ayrshire cattle. He was said to have been the first man to motor from Bulawayo to Durban, in 1913.

MR. FOTI COMPOULOS, managing director of a sisal estate in the Kilosa district of Tanganyika, who has died in Mbombo, went to the Territory in 1921, and was in 1949 elected the first president of the Hellenic Community of Kisasa and Kisambo.

MR. EDWARD KEITH ROACH, C.B.E., who has died in Switzerland at the age of 69, served in the Sudan in the First World War, first as an intelligence officer and then as a despatch runner. The rest of his official career was spent in the civil service.

INSPECTOR JOHN BERNARD BATTY, of the Kenya Police, has been killed, was killed in a motor car accident.

MR. J. M. DONKER, Consul-General for the Netherlands in East Africa, died last month.

Desert Locust Situation Summary**Heavy Breeding Likely in E. Africa**

A SUMMARY of the desert locust situation issued by the Anti-Locust Centre in London reads (in part):

"Very large immature and maturing swarms which had been infesting the Somaliland Protectorate moved out in a southerly direction in the first half of October; then the country remained dry till the end of the month, when the immature swarms were seen well established. Similarly in Somalia the swarms evacuated Mijerteen and northern Mudugh, and by the end of the month, when most of them had matured, spread over southern Mudugh, the Upper Jubba Province and Beledweyne, where large-scale layings took place in late October-early November."

In Kenya some small swarms originating in Turkana spread into Suf, Kitale, Hidore, and Samburu districts, while the remains of the large swarms formerly reported in Isiolo moved south to Machakos and Nairobi. Some young swarms reached Kajiado and Shinyanga districts in north-western Tanganyika on October 7-10 and on 21st an immature swarm was reported in southern Ruandi-Urunsi. From October 26 North-eastern Kenya began to be invaded by maturing and maturing immigrant swarms, which spread to Wajir, Marsabit, Garissa, Kajiado, Voi and Taveta districts, and by early November reached the Pare and Usambara mountains in north-eastern Tanganyika.

In north-eastern Ethiopia control operations were completed in October in the monsoon breeding areas along the Dessie escarpment and in Danakil; there were escapes, some of which were moving northwards toward Eritrea, and others across the Tigray-Jigjiga plateau toward Ogaden. In Eritrea some immature swarms were observed early in the month in the Nefas and Keren areas, and in late October-early November in the Asseber Valley and in Massawa and Zula areas.

In the Sudan control operations against hoppers were concluded in early October and during the month there were two reports of immature swarms in the Khartoum and Northern Provinces, and no reports of mature swarms in coastal areas.

In East Africa breeding is likely to be heavy in southern Somalia, southern Ethiopia, Kenya, and possibly northern Tanganyika. Young swarms in Danakil and the Harrar-Jigjiga areas of Ethiopia may move south, and the possibility of November-December breeding on the northern half of the Somali Peninsula cannot yet be excluded.

Mr. Michael Blundell's Visit**Meetings with Prominent Bodies**

MR. MICHAEL BLUNDELL, Minister without Portfolio in the Government of Kenya and an elected member of the Legislative Council, arrived in London on Saturday.

On Monday he addressed a Press conference and the Labour Party's Parliamentary Committee on Colonial Affairs.

On Tuesday he called on the Secretary of State for the Colonies, attended a meeting of the Joint East and Central African Board, and junched with members of the Commonwealth Parliamentary Association.

Yesterday he junched with Commonwealth and Colonial journalists. Today he is to attend a joint meeting of the Royal African and Royal Empire Societies, and take tea with the Fabian Colonial Bureau.

On Monday he will meet the Shell Company and attend a meeting of the Conference for Missionary Societies.

On Tuesday he will meet the directors of the Bank of British West Africa, the chairman and the directors of Barclays Bank (U.K.) Ltd., and the chairman of the Institute of Economic Research.

On Wednesday he will meet the London Committee of the Voice of Kenya, and Thursday's engagements include a visit to the Africa Bureau, a meeting with members of the Conservative Party Commonwealth Affairs Committee, and dinner in the House of Commons. He has promised to broadcast on the Home Service of the B.B.C. on Friday December 3, six days later to speak to the Royal Institute of International Affairs and close with the Pauper Club. On December 5 he will visit Nuffield College.

On December 12 Mr. Blundell will leave London Airport for Nairobi.

Hat Trick in Masai Mara

THE OFFICIAL *Sabah News* Record reports that Kordofan, now the lead of the third consecutive month in homicide cases, by providing in June 11 out of a total of 22 killers. One 10-year-old girl struck another with whom she was playing and caused her death, and a boy killed another accidentally (but it is not clear whether this counts in the championship). Some of the cases were unusual: for instance, a young Leik Nuer, stung to anger by the singing of rude songs about himself, stole into the house of the singer and strangled him to death. Elsewhere a man beat his wife to death for not helping him in the fields, and two young girls "stampeded" a 10-year-old girl during a tempestuous dance, causing her death a few days later.

A. E. & C. I.

MR. L. R. SCORER, who recently arrived in England on leave, will return early next year to the head-quarters organization in Johannesburg of African Explosives and Chemical Industries, Ltd., and has therefore resigned the office of managing director of African Explosives and Chemical Industries (East Africa) Ltd. His successor in Nairobi is Mr. W. H. Dyson, who joined the parent organization in 1930 and has lately been deputy manager of the factory at Umboqatiwini, Nairobi. He is a son of the late Sir Frank Dyson, Master Engineer Royal in the United Kingdom from 1910 to 1931. Mr. D. J. Perry has been appointed a director of the East African company.

Sir Edgar Whitehead's Future

SIR EDGAR WHITEHEAD, the former Southern Rhodesian Finance Minister, who retired from Parliament little more than a year ago, is thinking of entering politics. The decision will depend primarily on medical advice, for it was eye trouble which caused him to leave the Government last year. Sir Edgar, who was knighted last June, is 49. A diplomat's son, he settled in Rhodesia 15 years ago, entered Parliament (for Umtali North) just before the outbreak of the last war, but then came to England to join the Royal Army Service Corps. Under a U.S.-U.K. exchange system, he had staff college training in Kansas.

~~Parliament~~

Constitutional Affairs in Uganda

Famine in Tanganyika

The statement of Mr. A. T. Lennox-Boyd, Secretary of State for the Colonies, concerning Constitutional Affairs in Uganda was reported in our last issue. As it was made only a short while before we closed for press, the questions and answers which followed could not then be chronicled.

MR. JAMES GRIFFITHS said for the Opposition:

"May I join in paying a sincere tribute to Sir Keith Hancock, to the Governor, and also to the representatives of the Lukiko for the spirit in which they entered on these discussions and the co-operation they have shown in seeking to arrive at an agreement?"

"I welcome the new approach made to the problem by the Secretary of State. But the statement itself and the proposals emerging from the Hancock discussions raise important issues which we shall want time to consider. As the matter has to be discussed by the Lukiko, and their agreement is essential to the future, I would make no comment at the moment, but my party will consider the matter carefully and may return to it later on."

MR. LENNOX-BOYD: "I thank the right hon. gentleman for his tribute. It has paid to the spirit of statesmanship and co-operation shown by all who took part in the constitutional conference."

Congratulations from Liberals

MR. CLEMENT DAWES (Lib.): "May I add my congratulations? I would also like to congratulate the Colonial Secretary. I am sure that this statement will be welcomed throughout this country, and I hope throughout Uganda. Would the Minister confirm in order to put it beyond doubt, that sub-

ject to the new constitution, subject to the time, the Lukiko will be free to choose whether they will have Kabaka Mutesa II or a new Kabaka and that the Government will accept that choice when it is made?"

MR. LENNOX-BOYD: "Yes, it will be an absolutely free choice; and if the choice of the Lukiko is in favour of Kabaka Mutesa II, H.M. Government will consent to it."

MR. ALFORT: "May I ask whether in view of the very definite position taken up by the Governor 12 months ago, this change of policy is fully accountable to Sir Andrew Cohen, or whether any pressure was brought to bear on him by H.M. Government to accept this change?"

MR. LENNOX-BOYD: "Frankly, I deprecate the phrase 'change of policy'. What has happened is that there has been a change of situation which has created both the opportunity and the need for a new approach. As to the attitude of the Governor, when his members get the White Paper they will see that the decision to which the Government of the United Kingdom came has been taken after full consultation with the Governor."

Parliamentary Questions

MR. FENNER BROWN asked what views, if any, the White Paper before making any comments, is the Minister aware that all sides of the House will congratulate Sir Keith Hancock and the leaders of the Baranda people on the magnified restraint with which they entered into these negotiations. Will the Minister, who has spoken of a new situation, tell us whether his predecessor said that the exclusion of the Kabaka was final? We congratulate the Minister on his change of policy which has come about.

MR. LENNOX-BOYD: "Once more I must make it quite plain that when the noble friend Lord Chandos first raised this question of the Kabaka in the course of his remarks on the arrangement and law and order in the circumstances prevailing at that time, he did not say anything to suggest that he expected the hon. gentleman to make that remark because, as he looks back to *Hansard* of November 25, he will see that when he himself asked Lord Chandos whether, at the end of the discussions about the arrangement of the Kabaka to the Baganda, it would be possible for the Lukiko to have a free choice of their leader, my noble friend replied: 'We must await the outcome of the discussions.' I have frequently asked the hon. member not to cast aspersions for the role of a prophet."

MR. R. SORENSEN (Lab.): "While also joining in the appreciation of the genuine and encouraging developments which have now taken place, may I ask the right hon. gentleman whether this means that the Kabaka himself can go back to Buganda?"

MR. LENNOX-BOYD: "I have nothing to add to the statement which I have made and to the White Paper, but quite clearly, we are looking first to the point that the new constitutional arrangements are going to work. As soon as they are brought into operation and we shall do our best to do that by March 31, and as soon after that as we have positive indications that they are working smoothly, and in any case not later than nine months after it will be for the Great Lukiko to make their choice. Clearly, in the interval they must make their choice without the presence of the Kabaka in Uganda and arrive at it in their own absolutely unhampered discussion."

MR. R. ASHHERON (Cons.): "Is it my right hon. friend aware that many hon. members on this side of the House are delighted at the advantage which he has given of the new situation and at the way in which he has handled it?"

Kenya Security Forces

MR. J. DUGDALE asked whether the Kenya Government had now considered increasing the security forces by recruiting Asians and Africans for the Kenya Regiment.

MR. HOPKINSON: "Asians and Africans are already serving with the security forces, and the Kenya Government do not consider there would be any advantage in amending the Kenya Regimental Ordinance to allow them to be recruited into it."

MRS. E. WURTE asked if famine conditions still prevailed in parts of Tanganyika and to what extent assistance had been received from sources outside the Territory.

MR. HOPKINSON: "Near-famine conditions still prevail in certain parts of the Central Province, following the旱灾 generally are adequate, and Government have the position well in hand. The United Nations International Children's Fund have generously given 1,200 tons of dried meat for women, children, and old people in the area."

MR. A. SKEFFINGTON (Lab.) asked whether the Colonial Secretary would consider an inquiry into the state and practice of criminal law in the Colonies.

MR. HOPKINSON: "No, I have no reason to think that such an inquiry is necessary."

MR. J. DUGDALE (Lab.) asked what recent changes had been made in the powers of the East Africa High Commission.

MR. HOPKINSON: "None."

Service for Visitors

The East African Tourist Travel Association is a public service organisation supported by local private enterprise, "transportation" companies, and the Governments of Kenya, Tanganyika, Uganda and Tanzania. The Association exists to assist visitors to these territories, and to give advice. It maintains "Visitors' Information Bureaux" in Dar es Salaam, Kampala, Mombasa, and Nairobi. Their addresses are:

DAR ES SALAAM

Main Street (opposite the harbour)

MOMBASA

Kilimani Rd. (entrance to Dock Gates)

KAMPALA

Shimoni Rd. (opposite Imperial Hotel)

NAIROBI

Harding St. (opposite bus terminus)

Written enquiries should be addressed to:
THE INFORMATION OFFICER, E.A.T.T.A.,
P.O. Box 2033, NAIROBI, KENYA.

In LONDON the Association is represented by The East African Office, Great Buildings, Traquair Square, WC1Z.

In SOUTH AFRICA inquiries can be sent to our representative at East African Airways Corporation, Salisbury House, 96-97 Smith Street, Durban.

In RHODESIA information is obtainable from East African Airways Corporation, 317 Harvest House, Baker Avenue, Salisbury, S. Rhodesia.

Kenya Agriculture and the Emergency Need for Further Research.

MR. G. M. RODDAN, Director of Agriculture in Kenya, gives in his undated and belated report for 1953 some interesting comments on the effects of the emergency on the work of the department. We publish the following extracts:

A period of civil strife and difficulty such as Kenya has suffered seems somewhat paradoxically to act as a stimulus to progress. The concentration of European staff in receptive areas pays big dividends, and the additional funds provided, particularly the grant of £5m. by H.M. Government, will make this possible. From the department's viewpoint a further important step forward is the acceptance by Government of a policy of individual rights in land. This is welcomed by the people, but in selected areas consolidation of holdings within the clan boundary is being guided and planned by officers of the department and farm plans are being provided to the individual.

Land Titles

Centres are being established for the training of African surveyors and provision is made for the recruitment of a large number of European surveyors so that recognized titles to land can be provided to African farmers in the near future. Now that we have this voluntary move towards consolidation of holdings there must be a swift follow-up in farm planning and the issue of titles. Legislation to enable the granting of individual rights of occupancy to the land, with certain safeguards as to its use and inheritance, is being prepared.

A further gain, which has been most marked in some of the heavily-populated areas of the central Province, is the remarkable strides made in beach terracing and paddocking the steeper Kikuyu lands. The benched lands, although commonly planted with cash crops such as coffee, pineapples,

and pyrethrum, are becoming increasingly used for food crops and are recognized by the African as the best permanent answer to soil erosion.

Much of this work has been done by repatriated Kikuyu labour and by communal effort. In some measure, too, in the Central Province it has been possible to implement our ecological plans for more efficient land use. For example, in the lower Athi River country it has been possible for security reasons to eradicate most of the unsuitable wattle plantations, and they will be replaced with more suitable cash crops such as maize and pineapples.

Pace of Development

While it is accepted that one of the major contributions the department can make to the easing and removal of tension in the troubled areas is the improvement in the economic status and standard of living of the individual peasant, and that this can probably be done most easily and most effectively by a rapid expansion in the production of high-value cash crops, care must be taken to ensure that the pace of development is not so great that economic factors can distract and assimilate. Economic development, I repeat, is thinking of tomorrow as well as today.

In certain directions, particularly in cash-crop development, and notably coffee, we have years of research and investigation to guide us, and given time, of the right crops and training, we can make early advances. But we cannot depart from the principle that the first duty of the department is to ensure the food requirements of the people, and therefore paramount in our considerations must be the introduction of farming systems which will maintain and enhance the fertility and productivity of the land.

There is, however, a limit to the land available in Kenya and to the productivity of that land and unless something is done to reduce the present rate of population increase, to provide other outlets for it, or to strive for improved living standards will fail. We are reducing the way we live, the reduction of unnecessary crop and food losses by the use of insecticides and fungicides and towards raising crop yields, the introduction of artificial fertilizers, but it is in the more general and all-embracing fields of good husbandry that advances must come. We have to the best of our ability devised farming systems for the varying ecological zones, but our knowledge of what effect these systems will have on the land is sadly lacking; unless they at least maintain fertility the systems will fail.

"We know very little," too, about the economics of the systems we advocate, and the general economy of the country as a whole, as well as that of the individual, must receive consideration. In our drive for consolidating holdings and the planning of individual farms certain obvious economies, such as time and effort wasted in going to and from work, can be effected, but the time and effort saved must be put to productive use if the economic standing of the individual is to be raised. An equally very important field, therefore, the demand for development must re-examine the need for research and investigation so that we build on safe and sure foundations.

Risks Must Be Taken

During this period of emergency, forceful reasons can be advanced why risks must be taken and why political expediences have outweighed technical considerations. The extent to which the dangers of such undesirable moves can be overcome will depend on how far and for how long they are given precedence. I refer to settlement schemes, and in particular to irrigation settlements where a number of schemes of some 3,000 to 5,000 acres each in the first instance are being developed by the labour of Mau Mau prisoners and detainees. The soil conditions of the various areas show marked differences, and we as a department are very deficient in our knowledge of irrigation farming methods.

I believe that there is a great future for irrigation in Kenya, not by major schemes (although the Tana River project still remains a tantalizing possibility), but by numerous modest schemes. The speed at which such developments can take place will be governed to a large extent by the success or failure of the pilot schemes now being constructed. They, therefore, must not fail, and time must be given to determine and establish sound and economic systems of land use before settlement by tenants is effected.

It is gratifying to record that Government has accepted as an essential prerequisite to the success of such schemes that all existing land rights in the irrigation areas be extinguished and that land rights be vested in a trustee authority, the settlers becoming tenants of that authority. Agricultural needs are officers with practical experience in irrigation.

"Sir Edward Twining, the Governor of Tanganyika, told me more about Africa in an hour than I had learnt in the previous three weeks," Major J. G. Lockhart

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Egyptian Pressure on the Sudan

Comment in the Press

COMMENTING ON THE VISIT TO LONDON of the Sudanese Prime Minister, Sayed Ismail El Azhari, the *Economist* wrote—

"He must, somehow, maintain—since this is his National Unity Party's official line—that the profound differences between the Sudan's north and south are British creation or scarcely exist, and that the vast pagan overtones in originally Sudan and Egyptophile. He must retain the full support of Cairo by showing sufficient zeal for a close relationship with Egypt but at the same time he must reassure his own wavering followers, and hope to placate the rival Umma Party, by showing that this relationship will be that of equals associated equals, not of subservience."

The difficulty is that Egypt, in spite of its present bland assurances, intends not a merely fraternal but an effectively controlled Sudan, and is blatantly disregarding the prescribed neutrality of the interim period by propaganda, distribution of money and favours, ministerial visits, and extensive backing of the N.U.P. and the Khatmiya.

The prime minister's own policy is no doubt to obtain full Egyptian support while minimizing his commitments and to combine, if he can, the heading of a slippery political path with the running of an administration whose difficulties are immensely increased by the political need to eliminate nearly all the trained and capable element—that is, the British.

Vituperative Propaganda

The spectator may find it not amiss amid the hideous vituperative propaganda now put forth in Cairo and Khartoum on the subject of the brutal and intriguing imperialists during the last 15 years, and the high-minded progressive glorification of Nasser, to remember that almost every vestige of good government, progress, and security now visible in the Sudan is the sole work of the British.

Time and Tide called attention to the possible influence of the Sudan on the fate of General Negrui, saying—

"It was inevitable from the outset, when Negrui compelled King Farouk's abdication, that, as soon as his then followers and supporters became powerful enough and discredited enough, he would be ousted by a junior officer commanding more guns than himself. All those who knew the Middle East and all those who had studied the history of military *coup d'état*, knew this to be so. But the Foreign Office glared with chilly contempt at anyone foolhardy enough to come to the rescue."

Negrui has been accused of being the tool of subversive elements, and his name has been introduced into the trials of Muslim Brotherhood members as well as the investigatory inquiries. It is impossible to know whether there is any truth in these allegations, and it hardly matters. Negrui, powerless and discredited, was certainly a focus for any unrest and any hostility to the régime which he created.

If he goes away with his life and permission to remain in exile, he will owe it to his Sudanese connexions and the recent palpable desire of Nasser and his associates not to give open offence to the Sudan. The Sudanese must be baited before they are swallowed—and swallowed they are bound to be, probably not long after the last British soldier has left Suez.

It is reported that Nasser's emissary, Major (or is he not now Colonel?) Salem, has won the confidence of the non-Muslim tribes of the south. If so, he must be the first Egyptian to make other than a disagreeable impression on that region. Meanwhile the Sudanese Prime Minister has been in London on an official visit; the Sudan offices in London are being fully Sudanized; and a disclaimer has had to be issued to the story that the Sudan was joining the Arab League."

Portuguese Africa is given a dozen pages in the *African World* Annual (26, 6d.), the Belgian Congo nine pages, and the Union of South Africa almost the same space. The events of the past year in the Rhodesias, Nyasaland, Kenya, Uganda, Tanganyika, and the Sudan are reviewed more briefly, and there is a 14-page section devoted to South African mining and other companies. The annual is excellently illustrated.

Ford and Ransomes Farm Machinery

Fruits of Nine Years' Co-operation

THE FORD MOTOR CO., LTD. and Messrs. Ransomes Sims and Jefferies, Ltd., whose new arrangements for the production and sale of their jointly-produced farm implements were recently announced, invited about 100 journalists to inspect the complete range, including some new and improved models, at Ransomes' premises in Ipswich last Thursday.

For many the chief interest was centred in a 4 ft. combine harvester, selling in this country at £130. It is capable of a throughput of two tons an hour or, in terms of an acre an hour,

The display was not confined to implements built for the Fordson Major tractor, but included heavy implements, such as the "Talbot," built expressly for C.V.O., which was designed specifically in the C.V.O. scheme in the Sudan.

Mr. W. G. Daniels, managing director of Ransomes, almost nine years ago, had the idea of co-operation and subsequently a joint venture in implements for building the Ferguson Major tractor under the C.V.O. scheme. At first all implements were built at the Ford factory at Lexington. Then manufacture proceeded both at Lexington and Ipswich, and from the beginning of next year the entire production would be handled by Ransomes' Ipswich factories.

New Export Arrangements

FOR YEARS Ford had hitherto marketed F.R. implements through their overseas organizations. Now Ransomes would complement the F.R. implements with a comprehensive range of world-wide fame of F.R. C.V.O. distributing farm machinery through their own connexion overseas, while the F.R. range, concentrated for the market abroad, was the Ford Company's American factory at Harrison, near Newark, which directs its attention to the American market. Since the arrangement came into force more than 362,000 implements have been produced, more than 90% having been exported.

Mr. W. Daniels expressed the confidence of the Ransomes Company that the new arrangement would give improved service to farmers and lead to substantial expansion of the business of both companies. In the past three years more than 1,000 Fordson Major tractors had been sold.

They have such a good name



NEWS ITEMS IN BRIEF

A service between Salisbury and Elizabethville has been inaugurated by Central African Airways.

The current issue of "Road International" contains reports on road conditions and reconstruction work in Nyasaland.

The first triplets ever to be born into the Barongi ruling house are all boys. Their mother is the wife of Msimbu Barongi, a nephew of the Paramount Chief.

Re-equipment of the Royal Rhodesian Air Force with Vampire jets and Provost trainers, of which have arrived from Britain, should be completed by mid-1952.

The annual report of the Church Missionary Society for 1953 reveals that £19,903 was spent in the new diocese, £13,274 on Uganda, £1,152 on the Upper Nile, £17,749 on the Southern Sudan, and £8,380 on the Northern Sudan. To maintain existing work will cost £54,000 this year.

Rhodesian University

More than 120 professors and lecturers in the Commonwealth have applied for nine vacancies on the staff of the new Rhodesian University. Mr. Alan Pipe, a representative of the Carnegie Trust of New York, said when recently in Salisbury that the trust might make a future grant for research work.

Great improvements in agriculture are being made in the endemic in Kenya. In the Chepkanya area they have invested £100 towards the building of a new primary school with further pledges totalling £1000. At Keptere £1500 has been subscribed and a further £750 promised. Improved farming methods have brought prosperity to the area.

The U.S.S.R. Academy of Sciences in Moscow has published a 341-page handbook entitled "The Imperialist Fight for Africa and the Liberation Movement of the Peoples."

Lord Reading, Minister of State for Foreign Affairs, has told the House of Lords that our Ambassador in Cairo had frequently protested against the tone of Egyptian broadcasts to East Africa, and the general accuracy of the broadcasts had recently improved.

An Indian shopkeeper in the Kasese district of Uganda who had made an overcharge of two cents of a shilling on 1lb. of sugar has been fined £100, and another who overcharged one cent on a 1lb. loaf £80. The one was fined 30s. and the other 30s. for failing to exhibit price labels on controlled goods exposed for sale.

U.S. Americans are very interested in the Federation, was informed by Mr. Lloyd V. George, the U.S. Consul-General. When he was last here, when he recently arrived in Salisbury, he said there was no revenue in U.S. income-tax laws, income from foreign investments was taxed at a rate 25% lower than on domestic yields, and an increasing number of citizens would consequently interest themselves in development possibilities in the Federation.

The Norman Hickman Scholarship, providing annual funds for an undergraduate or graduate resident in the Federation of Rhodesia and Nyasaland to spend a year at Yale University, was given to the American Metal Company of New York. The memorial scholarship, which is part of this company's work for many years in one of the mining enterprises in Northern Rhodesia in which the company is interested, "The Fund" is £1,200 annually plus £6000 travelling allowance each year. Men or women are eligible.



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Of Commonwealth Concern

The Commonwealth sugar agreement has been extended for another year (to the end of 1955) and the quota review will be deferred for another year on the same conditions and terms as last year's deferment. The "agreed price" for sugar bought in 1954 under the terms of the Commonwealth sugar agreement will be £30 fcs. per ton again, £1 for 1954.

At last week's auctions in London 413 packages of African tea were sold for an average price of 8s 2½d. per lb., compared with 244 packages averaging 6s 1½d. in the previous year. The highest price reached was 10s 2d. for a consignment from Kenya.

Rhodesia Railways report a revenue of £17,819,896 (£16,059,745) in the year ended March 31, 1954. After deducting £14,483,897 (£13,587,745) for expenditure and £1,240,070 for depreciation and renewals, the balance is £2,151,071 (£1,450,023).

The Uganda Development Council has recommended the construction of a new railway from Soroti to Lira and Gulu in northern Uganda. The western extension of the railway from Kampala is expected to be completed next year.

Commerce

No. 1 grade fish has risen on the London market by £1 during the past week to 10s 7½d. a ton, compared with this time last year. Consumption was 100,000 tons, up 100,000 tons on 1953.

Average price of 274 cents of a shilling per lb. was realized when 2,000 bales of Tanganyika cotton from the Eastern Province were sold in Dar es Salaam last Friday. Messrs. Treas. & Co., Ltd., have moved their London offices to 19 Whitling Street, E.C.4 (Tele. May 4351).

Slaughter control of the poultry industry in Kenya has been requested by the Kenya Poultry Producers' Society.

Price control of tea has been removed throughout the Federation of Rhodesia and Nyasaland.

Dividends

Hecht, Lewis and Kahn, Ltd.—15% for the year to March 31, the same as in the previous year. Group trading profit is £155,437, and with other receipts £743,172 (£410,953). Net profit was £103,442 (£120,154), after tax of £32,258 (£186,549).

Greathams Stores, Ltd.—Final 10%, making 17½% (the same) for the year to June 28 last. Group profit subject to audit £636,557 (£579,195).

Chompson Parkinson, Ltd.—20% and a one-for-four bonus issue. Trading surplus was £2,015,301 (£1,884,309).

Federal Council for Industry

Mr. A. E. ABRAHAMSON, M.P. (United Rhodesia) for Bulawayo East in Southern Rhodesia has been elected first president of the Federal Council for Industry. Aged only 22, he entered the Legislature last January, being unopposed in the general election. Mr. Abrahamson was born and educated in Bulawayo, and graduated in B.A. at Cape Town University. Managing director of the Matabeleland Clothing Factory, Ltd., he became president of the Bulawayo Chamber of Industries, a member of the council of the Federation of Rhodesian Industries, and chairman of the National Coordinating Council of the Clothing Industry. He is a founder member of the Rhodesian Zionist Council. Mr. P. C. Brown, president of the Associated Chamber of Commerce and Industry of Northern Rhodesia, is vice-president of the new Federal Council for Industry which has already been authorized to make an industrial survey of the Federation. The council's headquarters will be in the building of the Association of Rhodesian Industries, Salisbury.

Barclays D.C.O.

BARCLAYS BANK D.C.O. announce a net profit for the year ended September 30, 1954, of £939,953 (£869,431), to which is added £20,354 (£24,103) from the previous year, making a total of £1,193,304 (£1,110,536). A final dividend of 4% actual time gained less income tax is recommended on the ordinary stock (including £90,000 of debenture) which does not represent dividends in respect of the year under review, making £1,193,304 for the year (the same). These dividends amount to £40,848 (the same), other appropriations being £1,151,000 (£300,000) to reserve fund, and £180,000 (£180,000) to premises reserve account, leaving £259,122 carried forward.

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Kenya Farmers' Association Report

Profit Increased

THE KENYA FARMERS' ASSOCIATION (CO-OPERATIVE) LTD. earned a profit of £153,130 in the year ended July 31, compared with £145,508 in the previous year. Gross profits in the trading account were £251,961 (£211,335), in the maize trading account £30,004 (£18,819), and agency and commissions contributed £12,486 (£12,664).

The net assets were £35,000 (£10,203), entrance fees £10,000 (£1,100), minimum from stock reserve £20,000, reserve for loss and expenses written back £12,000,undry balances £6,100, required £8,600, and transfers from general reserve £1,000. Provision of £46,777 is made for bad and doubtful debts, general reserve receives £15,846 (£8,510), reserve for debts on purchases £2,000, reserve for income tax £15,000 due for redemption of loans £10,000, and £6,477 is written off a plot in Nairobi. Current preference dividends require £7,121 and net ordinary dividend of 7% £6,172.

The issued capital consists of £342,23 in 5% non-voteable preference shares and £32,458 in ordinary shares. With 20s. General reserve stands at £352,111, redemption reserve at £50,000, current liabilities at £17,683, and creditors at £3,639,966. Fixed assets are valued at £627,584, investments at £170,000, and current assets at £1,597,057.

Harvest statistics for the year 1953/44 showed European production at 1,242,319 bags of wheat, 768,097 of maize, 12,239 of barley, and 40,130 of oats.

The directors are Captain L. A. Spies (chairman), and Messrs. W. A. C. Bouwer (vice-chairman), A. Dyke, H. Hamilton, A. Kitching, J. Mackay, H. S. Smith, L. Stern, D. A. Vaughan-Morgan, and G. M. Yeat (managing director) and Mr. G. B. Brebner.

The annual general meeting will be held in Nakuru on December 14.

Kuo Estates Report

THE KUO ESTATES LTD. earned a profit of £113,630 in the year ended June 30, compared with £60,750 in the previous year. Taxation absorbs £62,850, general reserve receives £10,000, and reserve for development and improvement £12,000. Dividends (including 10% less tax) require £22,000, leaving a carry-forward of £7,262 against £1,997 brought in.

The issued capital is £100,000 in shares of 1s. Revenue reserves stand at £30,000, reserve for development and improvement at £30,000, balance of profit and loss accepted £7,262, and Reserve for future taxation of £52,000. Fixed assets are valued at £85,177, and net current assets at £155,784, including £16,431 in cash.

The estate consists of 2,002 acres, of which 802 are planted with tea in full bearing; the respective figures for Mikanga estate are 1,072 acres and 810 acres, making a total of 4,429 acres and 1,612 acres. Production amounted to 1,472,292 lb. compared with 925,499 lb. in the previous year. The average price was 41.4d. per lb. against 35.0d. per lb.

The directors are Sir Dingwall Le Bascom (chairman), Mrs. M. Wykensmith, Miss G. M. S. Simey, Mr. H. R. Lupton, and Mr. J. A. Foran. The secretaries are Messrs. Dickson, Anderson and Co., Ltd.

The 43rd annual general meeting will be held in London on December 14.

Lewa Sisal and General Investments

THE LEWA SISAL AND GENERAL INVESTMENTS LTD. report a profit of £50,847 in the year ended June 30, compared with £45,490 in the previous year. Taxation absorbs £28,850, and dividends of 10% plus 5% bonus on the preferred stock and 10% plus 5% bonus on the deferred stock require £17,866, leaving a carry-forward of £16,015. Trading £12,484 brought in.

The company's chief interest is 37.75% share of £1 in Amboseli Estate, Ltd., a sisal company in Tanganyika, the gross income from which during the financial year was £55,912. Unquoted investments include shares in Kikwani Sisal Estate, Ltd., and Russo Estates, Ltd.

The directors are Messrs. A. L. Miller (chairman) and C. W. Temple. The secretaries are Messrs. Rose, White and Co., Ltd., and the 43rd annual general meeting will be held in London on December 14.

The first tractor-drawn plough to operate in the Kipsigis Reserve has been bought jointly by 15 African farmers. The cost, about £1,000, was paid in cash.

Mining

Rhodesian Selection Trust

Further Increase in Profits

RHODESIAN SELECTION TRUST LTD. earned a consolidated profit of £8,397,410 in the year ended June 30 last, compared with £7,462,294 in the previous year. Taxation adjustments amount to another £30,000 and £100,000 was transferred from general reserve to meet the special dividend of Mutulira Copper Mines, Ltd. Taxation absorbs £3,550,559, general reserve receives £1,151,193, loan stock redemption reserve £35,043 and dividends totalling 3s. od. per share £4,317,250, leaving a carry-forward of £269,317 against £175,243 brought in.

The issued capital of the parent company is £5,293,846 in shares of 1s. each, and reserves, provisions, and revenue and current assets stand at £1,200,000.

The company holds 40% of the issued capital of Mutulira Copper Mines, Ltd., and, in accordance with arrangements with that company, has bought 540,700 shares of 1s. each in Chibuluma Mines, Ltd., and succeeded respectively for 1,094 and 339,571 shares of 1s. each in Babuba Mines, Ltd., and Chambishi Mines, Ltd., for cash at par.

The ore output of the properties owned by subsidiary companies is estimated at 3,65,000 short tons, averaging 3.49% Chibuluma, 7,000,000 tons, averaging 3.23% Babuba, 30,000,000 tons, averaging 2.68%, and Chambishi, 25,000,000 tons, averaging 3.46%.

The directors are Messrs. A. L. Prain (chairman), H. R. Fins, Harold N. Hochschild, Walter Hochschild (alternate), T. Tucker, M.L.C., D. Di Irwin, J. H. Laeselle, J. Payne, Jr. (alternate), T. G. Moore, R. M. Peterson, Sir Harold F. Garfield-Robinson, Sir William Murphy and Colombe, Sir T. Ellis (alternate), H. St. L. Grenfell, and the secretary is Mr. G. B. Brebner.

The 26th annual general meeting will be held in Lusaka, Northern Rhodesia, on December 12.

Extracts from the chairman's statement appear on another page.

Roan Antelope Copper Mines

Profit of £4.1m. after Taxation

ROAN ANTELOPE COPPER MINES LTD. after providing £3,505,000 for taxation, earned a profit of £4,728,563 in the year ended June 30, compared with £4,787,574 in the previous year. A provision of £46,000 for taxation is no longer required. General reserve receives £750,000, loan stock redemption reserve £51,640, and dividends of 3s. od., subject to taxation, per unit of stock require £3,932,114, leaving a carry-forward of £93,428 against £52,619 brought in.

The issued capital is £8,987,665 in shares of 1s. Revenue reserves stand at £1,457,140, loans at £1,143,300, provision for replacements and obsolescence at £1,033,523, and current liabilities at £12,023,267. Fixed assets are valued at £6,836,372, investments and loans at £1,264,715, and current assets at £22,219,945, including £11,527,229 in cash.

Output of blister copper during the year was 88,678 tons (long), compared with 87,307 tons in the previous year. Sales amounted to 84,706 tons, of which 28,791 tons were in the form of electrolytic copper refined abroad. Ore reserves total 90,969,900 short tons, containing 3.20% copper.

The directors are Messrs. R. L. Prain (chairman), H. R. Fins, Harold N. Hochschild, Walter Hochschild (alternate), T. Tucker, M.L.C., D. Di Irwin, J. H. Laeselle, J. Payne, Jr. (alternate), T. G. Moore, R. M. Peterson, Sir Harold F. Garfield-Robinson, Sir William Murphy and Colombe, Sir T. Ellis (alternate), H. St. L. Grenfell, and the secretary is Mr. G. B. Brebner.

The London committee consists of Messrs. A. Chester (chairman), C. W. Rose, J. E. W. Lomas, C. F. S. Taylor, Sir Douglass Malcolm, and Brigadier R. Miskiem, and the secretary Mr. G. B. Brebner.

The 27th annual general meeting will be held in Lusaka, Northern Rhodesia, on December 16.

Extracts from the chairman's statement appear on another page.

(Further mining news on page 396)

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U.K. Correspondence:

Reynolds and Gibson

16 Exchange Street East,

Liverpool, 2.

Company Report

Roan Antelope Copper Mines, Limited

(Incorporated in Northern Rhodesia)

Mr. R. L. Praim's Statement

The following is an abridgment of the Statement dated November 5, 1954, by the Chairman Mr. R. L. Praim, CBE, circulated to the members.

Production and Costs

During the year a total of over 5.3 million tons of diluted ore was hoisted and milled. This represents an average monthly output of over 47,000 tons and a daily output of over 17,700 tons. The resulting copper production was 88,618 tons. Of this 31,829 tons were shipped overseas into electrolytic copper and the balance was available as blister copper.

The cost figures for this year are difficult to compare with those of the previous year, principally due to the inclusion of refining costs overseas and the fact that our costs are now expressed on a delivered basis instead of on a f.o.b. basis. I therefore invite you to look at the absolute cost figures for this year rather than to make a comparison with the previous year. This shows that our costs of making and delivering copper to overseas buyers amount to just on £120 a ton, while the cost of electrolytic copper are just under £137 per ton.

The rise in costs in recent years which of course is not confined to Roan Antelope alone is not one that can be viewed with equanimity. In addition to the costs I have indicated above, the inevitable replacements programme which is necessary each year amounts to at least another £10 per ton. Nor does this trend look like being arrested. Increased cost of power and tailings are together expected to add at least another £5 a ton to our costs in the coming year. In addition, costs will increase under the heading of refining charges abroad, new African pension scheme, Workmen's Compensation, introduction of compensation for pulmonary disability, and improved amenities in the African townships. The popular idea that Rhodesia is among the world's lowest cost producers should be viewed against our estimate that more than 50 per cent. of the world's present copper production is produced more cheaply than that at Roan Antelope.

I hasten to say that we consider our operations to be among the most efficiently conducted in the mining world and that our position in the upper half of the cost table among world producers arises to a large extent from factors outside our control. It is, as well, however, the case that should be realized not only by our Stockholders, but also by the governmental authorities under whom we work, and by our employees.

Revenue

We stated a year ago that, owing to the necessity of diverting a considerable proportion of our production in the early part of the year into the pipelines which it was necessary to re-establish on the resumption of a free copper market, sales for the past year would increase in volume as the year went on.

In consequence of this factor in the four quarters of the year we sold respectively 15 per cent., 18 per cent., 20 per cent., and 38 per cent. of our total sales for the year, which amounted to 86,700 tons. The difference between our production and this sales figure went into stock as part of a planned programme connected with the additional stocks which will be required when we start refining more of our production.

Our average realization price for the year was £220 19s. 6d. per ton which, when account is taken of the discounts for blister copper, compares more favourably with the average London Metal Exchange price for the year.

Financial

The profit was £9,036,563 and on this figure the taxes due for the year amount to £3,398,000. From the resulting net profit appropriations have been made to Replacements Reserve and to General Reserve. The former is taken this year at £1 million and brings the balance on the Replacements Reserve up to £3,184,000. The actual Replacements expenditure for the year was £1,077,000 so that the rate of appropriation for this year is about the same as that at which the expenditure is running.

Your Directors have appropriated for the General Reserve £750,000 to cover the increase in the value of copper stocks, certain investments made during the year, and an investment towards the cost of our interest in our refinery subsidiary.

After making these reserves there remains £3,971,000 available for distribution. The interim dividend paid in July of £s. per share (less taxes) absorbed £1,223,000 and your Directors have recommended a final distribution of 2s. 6d. per share (less taxes) which will absorb £2,809,000.

Comparison of these results with those of the previous year is rather difficult. The previous year was an exceptional one due to the change of domicile of the Company, and the only valid comparison which I feel justified in making is to say that in respect of the past year we shall distribute a net sum of £3,932,000 to Stockholders as compared with £4,213,000 during the previous year.

Mine Position

The position of the mine remains satisfactory. The ore reserves have increased by over 6 million tons due to the inclusion of additional ore in the Roan Extension.

I forecast a year ago that Roan would probably have to go over to electrolytic refining in the not too distant future. Last March we announced the decision to construct an electrolytic refinery at Ndola to be owned and operated by a subsidiary to be known as Ndola Copper Refineries, Limited. Last September we made the further announcement that the capital of this new Company would be £100,000, of which two-thirds by your Company and one-third by British Insulated Callender's Cables, Limited, of England.

Initially, this refinery will have a capacity of 60,000 tons of copper a year. Should we at a later stage decide to refine the entire Roan output into electrolytic copper locally, this would mean an extension to the refinery, which in that case should be extended preferably to about 110/120,000 tons of copper a year, which would be in excess of Roan's production as at present foreseen. For this reason it would be desirable that Ndola Copper Refineries, Limited, should be partially a custom refinery, that is to say, treating copper for other parties, and for this reason it is important that it should be located on the line of rail. This accounts partly for our decision to locate it at Ndola. We were also influenced by the fact that we were able to conclude satisfactory arrangements with the Ndola

Municipality for the provision of housing and amenities for both our European and African staff in Ndola. I should like to acknowledge here the most helpful co-operation of the Ndola Municipal authorities.

I should like also to welcome as co-shareholders the British Insulated Company who since 1931 have been buying and refining large tonnages of our blister copper at Fleetwood in Lancashire. This well-known group is today one of the greatest buyers and fabricators of copper in the world, and we are very pleased to have them as our partners in our Ndola enterprise.

Rail Position

At the present time the Copperbelt is receiving only about 40,000 tons of coal per month, i.e. two-thirds of its nominal requirements. This is due to the position on the Rhodesia Railways which is such that the Railway cannot carry away from Wankie more than 250,000 tons of coal per month. Some time next year the Railways expect to receive rolling stock sufficient to correct this deficiency, but by then Wankie production will have taken a further increase and the requirements of the Federation as a whole will also have increased. Moreover, it is doubtful whether the Railway can solve its staffing problems rapidly enough to operate the new rolling stock to full capacity when it does arrive.

We, and all other consumers in Rhodesia, are now paying the full penalty for the inability of the Rhodesia Railway system to keep pace with the growing demands of traffic to which it is called upon to minister. We view the present position with disquiet, as an improvement will require not only more rolling stock, but more staff and including and so on. Above all, it will demand a reversal of the previous cautious attitude towards an expansion of the system, and it is to be hoped that the Federal authorities who are now responsible for the performance of the railroads will adopt as their policy the only premise which is possible in an expanding country, namely that a sufficiency of railway capacity creates the demand and not vice versa.

Labour

The General Manager's Report refers to the discussions and negotiations which were conducted during the year with the various employee organizations.

The most important of these were the four-party discussions on the subject of African Advancement. These discussions broke down on July 24 and Government promptly appointed a Board of Inquiry under the Chairmanship of Sir John Forster, K.B.E., Q.C. The Report of this Board was published on October 19. The Board found *inter alia* that advancement of the African into the field of European employment was made impossible by Clause 42 of the current agreement between the Companies and the European Union without that Union's consent. It also came to the conclusion that to achieve a reasonable degree of advancement some fragmentation of European jobs would be necessary and that such fragmented jobs should be remunerated at lower rates related to the African wage structure. The Board recommended that the Companies and the European Union should apply themselves promptly to the solution of this problem which has been outstanding far too long and the settlement of which at a very early date we regard as imperative.

The Copperbelt Companies accepted the conclusions of this independent report and invited the European Union to resume discussions. These were resumed on November 3. At the resumed discussions the Union stated that they were unable to agree to continue negotiations on the basis of the conclusions of the Forster Report. Since the Companies had already

accepted these conclusions a deadlock was thus reached and in these circumstances your Board has seen no alternative but to give the Union six months notice of termination of the existing agreement as provided under Clause 45 thereof. At the same time the Company has invited the Union to open discussions with the object of concluding a fresh agreement whose terms while safeguarding fully the legitimate interests of members of the Union will permit the satisfaction of the reasonable aspirations of the Company's African employees. There the matter stands at the time of this Statement going to press.

Copper Market

The price of copper has shown strength throughout the past year. This was due partly to some curtailment of production by the earlier part of the year in the U.S.A. and Chile, respectively, the first and third producers in the world. However, despite recent fluctuations in the price has shown even further strength due to strikes in the U.S.A. and the recent buying in the U.S.A. has also served to maintain the strong undertone of the copper market.

As far as your company is concerned its production for the current financial year is virtually all placed.

Registration and Domination

Your Board considered it anomalous that the Company should continue to be registered in the United Kingdom after its seat of control had been transferred to Rhodesia. Accordingly a private Bill was introduced into the United Kingdom Parliament seeking to alter the registration to Rhodesia. This Bill received Royal Assent on June 4, 1954, and your Company was registered in Rhodesia on July 1, 1954.

During the year the Board announced its intention to move the Head Office finally to Salisbury, Southern Rhodesia, this city having been selected as the capital of the new Federation. This move is expected to take place some time during the second quarter of 1955 and thereafter Stockholders' meetings will take place in Salisbury.

During the year I convened informal meetings of Stockholders, both in London and New York, the two centres where the holders of the majority of our stock appear to reside. The attendance at these meetings was most gratifying, in view of which I propose to repeat the experiment during the next two or three months. I should again emphasize that these meetings in no way replace the formal meeting which will this year be held in Lusaka on December 16; they are merely arranged to give Stockholders an opportunity to ask questions about this business, and there is no legal significance whatever attaching to such meetings.

Miscellaneous

During the year it was announced that Mr. R. M. Peterson, who has been Technical Director of the Company since 1948, will retire on June 30 next and will be succeeded by Mr. A. B. McLaren, who is at present the General Manager of Mufulira Copper Mines Limited and who was General Manager of your property from 1946 until 1951.

Oxford University announced recently the appointment of Mr. Kenneth Kirkwood to the Rhodes Chair of Race Relations at Oxford which you will recall was endowed by this and associated Companies last year to mark the Centenary of the birth of Cecil Rhodes.

Your Company, and the other Copperbelt Companies have jointly formed the Rhodesia Congo Border Timbers Company which has obtained a concession to the west of the Copperbelt to cut timber required for mining purposes. This should protect the Copperbelt mining timber supply position for many years ahead.

Company Report

Rhodesian Selection Trust, Limited

(Incorporated in Northern Rhodesia)

Mr. R. L. Prain's Statement

THE TWENTY-SIXTH ANNUAL GENERAL MEETING OF RHODESIAN SELECTION TRUST, LIMITED, will be held at Lusaka, Northern Rhodesia, on December 17, 1954.

The following is the Statement by the Chairman, Mr. R. L. PRAIN, O.B.E., dated November 25, 1954, which has been circulated to the members with the Directors' Report and Accounts for the year ended June 30th, 1954.

It has not been the practice in this Company in recent years to issue a Chairman's Statement. This has been due to the relatively simple function of the Company during such years. We had only one predominant interest, namely, that in Mufulira, and consequently only one major source of income. It has not been necessary to retain any substantial part of this income in this business, and so there has been little that the Chairman could add to the Directors' Report.

Changes in the Share Capital

This position has changed somewhat as a result of recent developments, and particularly during the past year. The present interests of your Company include not only a holding of 64.07 per cent. in Mufulira Copper Mines, Limited, but the same percentage of holding in Chibuluma Mines Limited, Baluba Mines, Limited, Chambishi Mines, Limited, and 100 per cent. holding of the ordinary share capital of Rhodesian Selection Trust Services, Limited.

It may be appropriate, therefore, to add a word of explanation about the present position and future prospects for these investments.

Mufulira

The Mufulira investment needs little introduction. For many years the Annual Report of Rhodesian Selection Trust has included the full accounts, Director's Report and Chairman's Statement of the Mufulira Company. Mufulira is one of the great copper mines of the world, with relatively high grade and long life. In recent years it has made a major financial effort to equip itself for the future by means of very substantial underground development, not only to cater for the introduction of mass caving methods, but also to sink new shafts which will enable it to handle the much greater tonnages resulting from this mining method. It has also equipped itself to provide more air in the workings and greater pumping capacity from greater depths.

Electrolytic Refinery

On the surface it is increasing the size of its concentrator and smelter, and is engaged on the construction of an electrolytic refinery which will enable Mufulira to convert the greater part of its copper production into electrolytic shapes.

It has been, and still is, engaged on the enlargement and modernization of both its European and African townships and in the provision of amenities which for so long the Company could not afford.

This programme of capital works will have cost nearly £8 million in the nine years since the war. This does not mean to say that the programme will end there, and I merely quote these figures by way of illustration of the scale and scope of this business.

Other Properties

The Chibuluma Mine is a relatively small high-grade copper/cobalt property now being brought into production at a cost estimated at £6 million, of which £3 million is being provided by the United States Government, to be repaid in metals in due course. This appears to be a most promising mine and will give your Company for the first time an interest in the future trend of cobalt prices and markets.

Sinking of the main blasting shaft has been completed to an inclined depth of 1,200 feet, and a vertical shaft of 802 feet. Service and ventilation shafts have also been sunk, and the necessary equipment for preparing the orebody for future mining operations is in progress. This development has exposed a total strike length of over 1,700 feet at the 1,200 foot level, compared with the original estimate of 900 feet, giving the prospect of considerably greater ore reserves than hitherto envisaged.

Baluba Mines, Ltd.

The Baluba Company owns an orebody estimated at present to contain 70 million tons of sulphide ore, running 2.68 per cent. copper and 0.18 per cent. cobalt. About two years ago the question of opening up this property was under active investigation by the Board of its then owners, Mufulira and extensive negotiations took place with the United States Government. It was with regret that the Mufulira Board announced about a year ago that, for various reasons which were outlined in the Chairman's speech that year, it was impossible at that time to proceed with the development of this orebody.

The Baluba property, however, which now belongs to the Baluba Company, remains an asset of great potential value and has been described as being possibly the greatest undeveloped source of cobalt in the world.

Chambishi Mines, Ltd.

The Chambishi Company owns the Chambishi ore bodies which were discovered many years ago and today publish ore reserves amounting to 25 million tons containing 5.46 per cent. copper. This is potentially another big mine of the future.

Rhodesian Selection Trust Services, Limited, established in 1951 to provide administrative, managerial, technical and other services to all the Companies in the Rhodesian Selection Trust Group, and in this capacity is fulfilling a most useful function. In addition to employing a common staff and handling the purchasing and prospecting activities of the Group, it has recently established a research and development division at Kasungu, with research laboratories and a pilot

plant both of which are expected to render valuable services to the Group as a whole.

These diversified shareholding interests give your Company a wider scope than heretofore and also, possibly, greater financial commitments, to which I wish to refer briefly.

Commitments

Your Board feels that in view of the position I have described above, the Company should accumulate somewhat larger balances of cash than have been held in the past. This would enable the Company to meet any commitments that, for instance, the Mafuba and Chambwa Companies, both of which conduct some exploration work, may call upon their Shareholders to provide. For this reason, I explain later, some £35,000 this year's income has been withheld before adding to the financial results of the year. I would advise, for the sake of completeness, that the Mafuba Company in turn is a shareholder in several other exploration companies, for which R.S.T. (Services) is conducting the work, and thus your Company retains an interest in any new developments that may occur in these fields.

Financial

During the past year Mafubira paid a special interim dividend which was declared by you as Shareholders in a position to waive their rights in the Chibabwa, Chambwa and Bambwa Companies. Since the income received from this special dividend was matched by the cost of our taking up these rights, the value of this dividend has been transferred to General Reserve.

The ordinary interim dividend, and the final dividend, as approved, of the Mafubira Company this year will give us an income of £2,427,000. After adding the carry forward from the previous year, and deducting our expenses, there has remained a sum of £2,411,000 available for distribution. Your Board has already set aside out of this an interim dividend of 1s. per share (less taxes) costing £662,000 and now recommends a final dividend of 2s. 6d. per share (less taxes) costing £1,654,000. This will have the effect of bringing the carry forward up to £155,000 and the free cash in the Company will now be about £297,000 which is in line with the policy which I outlined earlier in this statement.

New Issue

The Mafubira Company has recently announced that it is raising £2 million of new money by making a new issue to its Shareholders. This means that your Company, to retain its equity in Mafubira, will have to take up its proportion of the new issue, at a cost of approximately £1,250,000. As this is obviously impossible to do without our making a new issue ourselves, we have announced another of new shares to our Shareholders. The American Metal Company, Limited, of New York, which holds 50.61 per cent. of the shares in this Company has indicated that it will apply for its rights under an action which is greatly appreciated by your Board. The balance of the issue will be offered to the remaining 8,300 Shareholders and this part of the issue has been underwritten by Selection Trust, Limited, London.

Registration and Domicile

Your Board considered it anomalous that the Company should continue to be registered in the United Kingdom after its seat of control had been transferred to Rhodesia. Accordingly a private Bill

was introduced into the United Kingdom Parliament seeking to alter the registration to Rhodesia. This Bill received Royal Assent on June 4, 1954 and your Company was registered in Rhodesia on July 1, 1954.

Meetings in London and New York

During the year the Board announced its intention to move the Head Office finally to Salisbury, Southern Rhodesia, this city having been selected as the capital of the new Federation. This move will be made in conjunction with the other Companies in the same group and seems a logical conclusion of becoming a fully registered and domiciled Rhodesian Company. This move is expected to take place some time during the second quarter of 1955 and thereafter Shareholders' meetings will take place in Salisbury.

During the year I convened informal meetings of Shareholders, both in London and in New York, in two centres where the majority of my Shareholders appear to reside. The attendance at these meetings was most gratifying, in view of which I propose to repeat the experiment during the next two or three months. I should again emphasize that these meetings in no way replace the formal meeting which will this year be held in Lusaka on December 17. They are merely arranged to give Shareholders an opportunity to ask questions about this business and there is no legal significance whatsoever attaches to such meetings.

The fact that your Directors now recommend Rhodesia has inevitably, and rightly, brought them into closer contact not only with the Territorial and Federal authorities, but with the problems facing the country. At least two important long-term problems have been and still are engaging the attention of your Board. One is the future agricultural position within these territories, and the other the major social and economic problem which is being created by the industrialization on the Copperbelt with its resultant draining of manpower from the rural districts. These problems, which are partly inter-related, must continue to engage our attention for many years ahead.

Stock Exchange Listings

The shares of your Company are listed on the London and Johannesburg Stock Exchanges and unofficial facilities exist for transactions on the Paris Comptoir.

During the year arrangements were made with the Banque Lambert in Brussels with a view to the creation of facilities for unofficial dealings on the Brussels Bourse.

In view of the large number of American Shareholders in this Company your Board has considered it would be convenient if the shares could be listed on the New York Stock Exchange, and discussions towards this end have been continuing for some time with the authorities of the Exchange.

The Future

Whilst market conditions for Rhodesian copper over the next year appear reasonably satisfactory, it would be idle to pretend that the prospect of difficulties arising on the Copperbelt during the period does not exist. The rising trend of costs and the intractable fuel/rail power situation are two serious problems. I regard the issue of African advancement on the mines as the most important single problem still to be solved, and do not believe we can look forward to the certainty of a period of full production, industrial peace and economic progress until it is solved.

Company Report

Mutulira Copper Mines, Limited

(Incorporated in Northern Rhodesia)

Mr. R. L. Prain's Statement

THE FOLLOWING is an abridgement of the Statement dated November 8, 1954, by the Chairman (Mr. R. L. PRAIN, O.B.E.), circulated to the members:

Production and Costs

During the year a total of over 3.6 million tons of diluted ore was hoisted and milled, with a recoverable copper content equivalent to 88,749 long tons of blister. The output of saleable products for the year was 36,001 tons of blister copper, 36,383 tons of electrolytic copper produced at Mutulira and 17,771 tons of electrolytic copper shapes refined abroad.

The cost figures for this year are difficult to compare with those of the previous year, principally due to the inclusion of refining costs overseas and the fact that our costs are now expressed on a delivered basis instead of on a f.o.b. basis. I therefore invite you to look at the absolute cost figures for this year rather than to make a comparison with the previous year. This shows that our costs of making and delivering blister to overseas buyers amount to just over £109 a ton, while similar costs for electrolytic cathode copper are just under £111 per ton, both these being based on the level of copper prices ruling at present. Our electrolytic copper refined abroad costs over £222 per ton.

The rise in costs in recent years, which is quite natural and normal in Mutulira's case, is not one that can be viewed with complacency. In addition to the costs I have indicated above, the inevitable replacements programme, which is necessary each year amounts to at least another £10 per ton. Nor does this trend look like being arrested.

Increased cost of power and wages are together expected to add at least another £5 a ton to our costs in the coming year. In addition, costs will increase under the headings of refining charges abroad, new African pension scheme, Workmen's Compensation, introduction of compensation for pulmonary disability and improved amenities in the African township. The popular idea that Rhodesia is among the world's lowest cost producers should be viewed against our estimate that about 50% of the world's present copper production is produced more cheaply than that at Mutulira.

I hasten to add that we consider our operations to be among the most efficiently conducted in the mining world and that our position in the cost table among world producers arises to a large extent from factors outside our control. It is as well, however, that these facts should be realized not only by our Shareholders, but also by the governmental authorities under whom we work, and by our employees.

Revenue

We stated a year ago that, owing to the necessity of diverting a considerable proportion of our production in the early part of the year into the pipelines which it was necessary to re-establish on the resumption of a free copper market, sales for the past year would increase in volume as the year went on.

In consequence of this factor, in the four quarters of the year we sold respectively 12%, 22%, 23% and 38% of our total sales for the year, which amounted to 84,467 tons. The difference between our production and this sales figure went into stock as part of a planned programme connected with the additional stocks which will be required when we refine more of our production.

Our average realization price for the year was £112 17s. 3d. per ton, which, when account is taken of discounts for blister copper, compares more than favourably with the average London Metal Exchange price for the year.

Financial

The profit was £9,663,931 and on this figure the taxes due for the year amount to £3,543,000. From the remaining net profit appropriations have been made to Replacements Reserve and to General Reserve. The former is taken this year at £1,050,000 and brings the balance on the Replacements Reserve up to £1,000,000. The actual Replacements expenditure for the year was £1,793,000, so that the rate of appropriation for this year is considerably short of that at which expenditure is running.

Our Directors have appropriated for the General Reserve £1,050,000 to cover the increase in the value of ore stocks, certain investments made during the year and a further instalment towards the cost of the new plant.

After making these reserves there remains £3,816,000 available for distribution. The interim dividend paid in July of 4% per share (less taxes) absorbed £1,019,000 and your Directors have recommended a final distribution of 11½ per share (less taxes) which will absorb £1,801,000.

Comparison of these results with those of the previous year is complicated by the fact that the latter was an exceptional one due to the change of ownership of the Company. The salient feature of last year was that production was greatly increased, in spite of which the gross profit was lower, due to the lower price received for our metal. On the other hand the appropriations to the various reserves were back to normal and as a result our distribution to Shareholders will be over £1 million greater than that of last year.

Sale of Properties

Your Board has for some time had under consideration the question of disposing of certain of the outside mining properties which have for long been held by Mutulira. One of these is the Chibuluma property which was formed into a company in 1951, and which Company is now engaged in developing the Chibuluma Mine, all the shares of which have hitherto been held by Mutulira.

The other properties include the Baluba property and special grants contiguous thereto, and the Chambishi property and special grants contiguous thereto.

All these properties are either new or potential mines and your Board has felt that it is preferable that these should not continue to be owned by Mutulira which is itself a mining company, but should be sold to the Shareholders of Mutulira. Accordingly, in May this year companies were formed known as Baluba Mines Limited, and Chambishi Mines Limited, and these Companies, together with Chibuluma, were then sold to the Shareholders for considerations equal in the case of Baluba and Chambishi to the amounts spent by Mutulira on these properties, and in the case of Chibuluma to the par value of its issued shares.

To put Shareholders in funds wherewith to take up their shares in these Companies, your Board declared in May last a special interim dividend out of the Com-

pany's taxed reserves could £1,750,000. Virtually all of this money returned to the Mufulira Company as sales consideration.

Cash Position

Your Board has for some time past been giving consideration to the cash requirements of the Company. It is obvious that the financial effort involved in paying for the refinery out of profits, together with the large programme of replacements on hand and contemplated, has seriously strained the cash position of the Company. Accordingly your Board applied to the Capital Issues Committee in England for permission to raise £2 million of new money by making an offer of shares to the Company's Shareholders. The Capital Issues Committees have agreed to this issue being made and Shareholders will receive a notice dealing with this new issue at the same time as this statement.

Mine Position

The position of the mine remains satisfactory. The one mined and milled constituted a record with an average monthly rate of over 301,000 tons of diluted ore. Since the end of the financial year these figures have been exceeded.

Rail Position

At the present time the Copperbelt is receiving only about 60,000 tons of coal per month, or two-thirds of its normal requirements. This is due to the position of the Railways in this respect. The reason is that the Railway cannot carry away from Wankie more than 250,000 tons of coal per month. Some time last year the Railways expect to receive rolling stock sufficient to correct this deficiency, but by then Wankie production will have taken a further increase and the requirements of the Federation as a whole will also have increased. Moreover, it is doubtful whether the Railway can solve its staffing problems rapidly enough to operate the new rolling stock to full capacity when it does arrive.

We, and all other consumers in Rhodesia, are now paying the full penalty for the inability of the Rhodesian Railway system to keep pace with the growing demands of the territories which it serves. We view the present position with disquiet, as an improvement will require not only more rolling stock, but more staff and housing, and so on. Above all, it will demand a reversal of the previous cautious attitude towards an expansion of the system, and it is to be hoped that the Federal authorities who are now responsible for the performance of the railroads will adopt as their policy the only premise which is possible in an expanding country, namely that a sufficiency of railway capacity creates the demand and not vice versa.

Labour

The General Manager's Report refers to the discussions and negotiations which were conducted during the year with the various employee organizations.

The most important of these were the four-part discussions on the subject of African Advancement. These discussions broke down on July 24 and Government promptly appointed a Board of Inquiry under the Chairmanship of Sir John Forster, K.B.E., O.C. The Report of this Board was published on October 19. The Board found *inter alia* that advancement of the African into the field of European employment was made impossible by Clause 42 of the current Agreement between the Companies and the European Union without that Union's consent. It also came to the conclusion that to achieve a reasonable degree of advancement some fragmentation of European jobs would be necessary and that such fragmented jobs should be remunerated at lower rates related to the African wage structure. The Board recommended that the Compan-

ies and the European Union should apply themselves promptly to the solution of this problem "which has been outstanding far too long and the settlement of which at a very early date we regard as imperative."

The Copperbelt Companies accepted the conclusions of this independent report and invited the European Union to resume discussions. These were resumed on November 3. At the resumed discussions the Union stated that they were unable to agree to commence negotiations on the basis of the conclusions of the Forster Report. Since the Companies had already accepted these conclusions a deadlock was thus reached and in these circumstances your Board has seen no alternative but to give the Union six months' notice of termination of the existing agreement as provided under Clause 45 thereof. At the same time the Company has invited the Union to open discussions with the object of concluding a fresh agreement whose terms will safeguard fully the legitimate interests of members of the Union and during the negotiations the relations and aspirations of the peoples of Africa.

There the matter stands at the time of this Statement going to Press.

Copper Market

The price of copper has shown strength throughout the past year. This was due partly to some curtailment of production in the earlier part of the year in the U.S.A. and Chile respectively the first and third producers in the world. Rhodesia being the second. In recent months the price has shown even greater strength due to strikes in the U.S.A. and Chile. Stockpiling, buying in the U.S.A. has also served to maintain the strong upturn of the copper market.

As far as your Company is concerned, its production for the current financial year is virtually all placed.

Registration and Domics

Your Board considered it anomalous that the Company should continue to be registered in the United Kingdom after its seat of control had been transferred to Rhodesia. Accordingly a private Bill was introduced into the United Kingdom Parliament seeking to alter the registration to Rhodesia. This Bill received Royal Assent on June 4, 1954, and your Company was registered in Rhodesia on July 1, 1954.

During the year the Board announced its intention to move the Head Office finally to Salisbury, Southern Rhodesia, this city having been selected as the capital of the new Federation. This move is expected to take place some time during the second quarter of 1955 and thereafter Shareholders' meetings will take place in Salisbury.

Miscellaneous

During the year Mr. Harry Oppenheimer was appointed to the Board. Mr. L. Tucker, another of your Directors, was elected to the Legislative Council of Northern Rhodesia as Member for Mufulira.

During the year it was announced that Mr. R. M. Petersen, who has been Technical Director of the Company since 1948, will retire on June 30 next and will be succeeded by Mr. A. B. MacLaren, who is at present the General Manager of Mufulira.

Oxford University announced recently the appointment of Mr. Kenneth Kirkwood to the Rhodes Chair of Race Relations at Oxford which you will recall was endowed by this and associated Companies last year to mark the centenary of the birth of Cecil Rhodes.

Your Company, and the other Copperbelt Companies, have jointly formed the Rhodesia Congo Border Timber Company which has obtained a concession to the west of the Copperbelt to cut timber required for mining purposes. This should prolong the Copperbelt mining timber supply position for many years ahead.

Mufuhira Copper Mines Report

Sharp Increase in Profits

MUFUHIRA COPPER MINES, LTD., after providing £3,543,000 for taxation, earned a profit of £370,931 in the year ended June 30 last, compared with £2,525,776 in the previous year. The last year's total must be added £10,000 for adjustments in taxation and £1,000 from general reserve to meet the special interim dividend. General reserve receives £1,000, and loan stock redemption reserve £35,043. The special dividends amount to 10s. per share, subject to taxation, £3,819,432, leaving a carry-forward of £121,611 against £125,055 brought in.

The issued capital is £8,148,125 in shares of £1. Revenue reserves stand at £1,865,791, loans at £1,034,200, provision for replacements at £2,902,131, and current liabilities at £1,107,671. Fixed assets are valued at £7,607,671, investments and loans at £4,258,455, and current assets at £1,122,766, including £10,122,766 in cash.

Output for the year amounted to 67,916 long tons of molten blister copper, against 76,089 tons in the previous year. Saleable copper was 53,911 long tons of blister cakes and 16,388 long tons of electrolytic cathode copper. Sales amounted to 37,744 tons of blister copper and 31,222 tons of electrolytic cathode copper, and 15,771 tons of electrolytic copper refined refined.

Revenue are estimated at 172,954,000 tons, averaging 3.46 A. metal copper and 0.12% oxide copper.

Arrangements were concluded whereby members purchased the company's holdings of the shares of each of Chitabwe Mines Ltd., Chitabwe Gold Mine and concerned in the sale of £100,000 in preference shares of the three companies called Chitabwe Gold Mine and Chitabwe Mines Ltd.

The directors are Messrs. R. L. Pirie (chairman), K. C. Routh (deputy chairman), H. Smith, P. T. McLean (alternate), C. P. Anderson, W. Marshall Clark (alternate), J. M. E. Philimore, H. K. Henderson (alternate), J. Payne, Jr., W. Hochschild (alternate), F. B. Bushy, D. D. Irwin (alternate), H. R. Finn, I. H. Lascelles, M. F. Oppenheimer (alternate), G. W. Pooley, R. M. Peterson (alternate), A. B. MacLaren, K. Richardson (alternate), D. A. Watson, L. Tucker M.I.C. (alternate), J. Thomas, Sir Harold F. Cartwright-Robinson (alternate), A. M. Verel, Sir William Murphy (alternate), F. G. Bunker, and Colonel Sir T. Ellis Robins (alternate), H. St. L. Grenfell.

The London advisory committee consists of Messrs. A. Chester Beatty (chairman), E. C. Baring, C. W. Boote, J. N. Buchanan, D. P. G. Neave, A. C. Wilson, Sir Douglas Malcolm, and Brigadier R. Miskimen. The secretary is Mr. G. B. Brether.

Extracts from the chairman's statement appear on another page.

African Investment Trust

THE AFRICAN INVESTMENT TRUST, LTD., after providing £10,461 for taxation, earned a profit of £12,784 in the year ended June 30 last, compared with £6,380 in the previous year. A dividend of 5% requires £8,250, leaving £15,052 to be carried forward against £10,518 brought in. The issued capital is £3,000,000 in shares of 10s. Revenue reserves stand at £65,052, and current liabilities at £9,638. Fixed assets appear at £2,624, quoted investments at £357,562 (market value £319,497), unquoted investments at £1,323, and current assets at £1,051, including £6,207 in cash. The directors are Sir Joseph Ball (chairman and managing director), Brigadier S. K. Thorburn (deputy chairman), Mr. A. H. Ball (assistant managing director), the Hon. H. de B. Lawson Johnston, Mr. Hugh Tevis, and Mr. J. Whitehouse. Messrs. H. Browne and R. I. C. Neve are alternate directors for Sir Joseph Ball and the Hon. H. de B. Lawson Johnston respectively. Messrs. J. H. Mitchell and H. N. Clackworthy are joint general managers in Southern Rhodesia.

The annual general meeting will be held in London on December 10.

Rhodesian Monteclo Asbestos

RHODESIAN MONTELO ASBESTOS, LTD., report an excess of expenditure over revenue of £34,503 in the year ended June 30, increasing the adverse balance to £52,853. The issued capital is £2,000,000 in shares of 5s. Loan liability stands at £214,789, and current liabilities at £7,219. Total fixed assets appear at £63,457, preliminary expenses at £163, capital issue expenses at £4,627 and underwriting commission at 29,036, and current assets at £100,372, including £3,916 in cash. The directors are Messrs. J. Robinson (chairman), C. P. Anderson, T. Coulter, J. C. Dickman, L. Robinson, and M. W. Rush. The London committee consists of Messrs. A. C. Wilson, W. E. Groves, and G. W. Spicer. The third annual general meeting will be held in Salisbury, Southern Rhodesia, on December 10.

Consolidated Gold Fields of South Africa

THE CONSOLIDATED GOLD FIELDS OF SOUTH AFRICA, LTD., received dividends from New Consolidated Gold Fields, Ltd., amounting to £532,125 in the year ended June 30 last, compared with £467,531 in the previous year. Interest on the preference shares requires £59,000, and a 3s. 6d. dividend on the ordinary shares £433,125, leaving a carry-forward of £1,653, against £1,777 brought in.

The issued capital consists of 50m. in 5% 1st cumulative preference shares, £1m. in 2nd cumulative preference shares, and 50m. in ordinary shares, all of £1. Share premium account stands at £1,320,000 and working liabilities at £323,412. Shares in New Consolidated Gold Fields, Ltd., appear at £9,320,000 and current assets at £1,104.

New Consolidated Gold Fields, Ltd., after providing £904,498 for taxation, earned a consolidated net profit of £1,377,310, compared with £1,237,718 in the previous year. General reserve receives £1,067,002, staff pensions £178,321, and depreciation £1,029,200. Interest on the preference shares requires £9,320,000, and a dividend of 3s. 6d. for tax on the ordinary shares £433,125, leaving a carry-forward of £1,653, against £1,777 brought in.

The issued capital consists of 50m. in 5% 1st cumulative preference shares, £1m. in 6%, 200 cumulative preference shares, and £4m. in ordinary shares, all of £1. Share premium account stands at £1,223,975, reserves require £4,360,000 for future taxation at £2,016,000, and current liabilities at £4,610,585. Fixed assets are valued at £3,134,000, working liabilities at £1,144,278, and current assets at £6,253,440, including £1,530,171 in cash.

Among the Central African interests of the company are holdings in the Gold Fields Rhodesian Development Co., Ltd., Mazoe Gold Mine, Ltd., Randfontein Mining Co., Ltd., and an East African subsidiary.

The directors are shareholders those in the Central African Gold Fields of South Africa, Ltd., namely Sir Joseph Ball (chairman), Sir Joseph Bell, Sir Douglas Malcolm, Sir George Piggott, Mr. and Mrs. W. H. Oakley, F. G. Hammond, Mr. Maclellan, and R. M. P. Preston.

London and Rhodesian Mining and Land

LONDON AND RHODESIAN MINING AND LAND CO., LTD., after providing £9,708 for taxation, earned a consolidated profit of £6,272 in the year ended June 30 last, compared with £31,030 in the previous year. General reserve receives £24,000, and dividends totalling 7s. 6d. require £39,187, leaving £6,21 to be carried forward against £4,231 brought in.

The issued capital of the parent company is £1m. in units of 5s. Revenue reserves stand at £309,024, reserve for future taxation at £7,550, and current liabilities at £156,707. Fixed assets appear at £1,524,000, subsidiaries at £225,958, quoted investments at £355,486 (market value £224,630), unquoted investments at £21,026, and current assets at £287,862, including £52,787 in cash. The company owns gold and base metal claims and land in Southern Rhodesia, and the African Investment Trust, Ltd., and Mazoe Consolidated Mines, Ltd., are subsidiaries.

The directors are Sir Joseph Ball (chairman and managing director), Brigadier S. K. Thorburn (deputy chairman), Mr. A. H. Ball (assistant managing director), the Hon. H. de B. Lawson Johnston, Mr. Hugh Tevis, and Mr. J. Whitehouse. Messrs. H. Browne and R. I. C. Neve are alternate directors for Sir Joseph Ball and the Hon. H. de B. Lawson Johnston respectively. Messrs. J. H. Mitchell and H. N. Clackworthy are joint general managers in Southern Rhodesia.

The annual general meeting will be held in London on December 10.

Copperbelt Earnings

ROAN ANTELOPE COPPER MINES, LTD., produced 27,818 long tons of blister copper in the September quarter. Revenue from sales of 16,594 tons (12,972 tons in the same quarter of 1953) amounted to £3,796,000 (£1,123,000) and operational and administrative expenses to £2,707,000 (£2,054,000). Difference in the value of stocks added £97,000 (£1,054,000), and provision for replacements and obsolescence required £206,000 (£1,228,000), leaving an estimated profit of £1,528,000 (£1,385,000) before tax.

MUFULIRA COPPER MINES, LTD., report production of 25,009 long tons of primary copper during the same quarter. Revenue from sales is estimated at £4,310,000 (£2,527,000) and operational and administrative expenditure at £2,749,000 (£2m.). Difference in value of stocks added £64,000 (£752,000), while provision for replacements and loan interest requires £277,000 (£2,060,000), leaving an estimated profit of £1,924,000 (£1,074,000) before tax.



The Office of the Company's East African Headquarters at Nairobi

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